Pedestrian Access To Transit Plan

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Final Plan Santa Clara Valley Transportation Authority



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Solutions that move you

Fall 2017

This plan is funded, in part, by a Safe Routes to Transit Grant Program under Regional Measure 2 (RM2), Bay Area Bridge Toll funds.





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Introduction

The *Pedestrian Access to Transit Plan* (the Plan) is the first-ever look at pedestrian conditions for VTA's customers in Santa Clara County. The safety and quality of the walk to the transit stop is as important as the ride itself, and VTA has found that for many transit customers, that walk could be significantly improved.

The Pedestrian Access to Transit Plan has a simple mission and vision:

<u>Mission:</u> To improve the safety, comfort, and convenience of the walking environment for VTA's customers.

Vision: A safe, comfortable, and convenient walk to transit for all customers.

The Plan supports the mission and vision by identifying twelve Focus Areas in Santa Clara County—areas with high VTA bus ridership and high need for pedestrian infrastructure improvements—and by identifying 165 capital projects that can improve pedestrian access to transit in these Focus Areas. The Plan also prioritizes those projects and describes implementation goals and objectives that will guide VTA staff actions over the next several years. While the responsibility for implementing most projects lies with local agencies, the Plan identifies a handful of projects for VTA to take a more proactive role in advancing. Lastly, this plan provides the foundation for a continual effort to improve access to transit through VTA's service area.

Complementing Local Plans

In recent years, VTA's Member Agencies—Santa Clara County, and the cities and towns within the county—have expanded their efforts to plan for safe pedestrian conditions, including adopting pedestrian master plans, developing pedestrian-supportive specific plans for corridors or neighborhoods, and supporting pedestrian safety efforts such as Safe Routes to School or Vision Zero programs. Additionally, most Caltrain and future BART stations are covered by local plans that support improved pedestrian access.



For many transit customers in Santa Clara County, the walk to the transit stop can be significantly improved.

This Plan complements local plans by 1) integrating local recommendations and design guidelines into Focus Area recommendations, and 2) filling a gap in planning efforts for pedestrian access to bus stops. Additionally, the Plan includes data and analysis that Member Agencies can use in the future– particularly when identifying and prioritizing pedestrian access improvements to transit in their communities.

Outreach

To develop the *Pedestrian Access to Transit Plan*, VTA worked closely with local jurisdictions and community representatives, and sought input from transit riders. Efforts included:

Task Force: VTA convened a Task Force whose members represented different stakeholder groups, including transportation advocacy groups, transit riders, seniors, people with disabilities, and academics. The Task Force also included staff from the City of San Jose and the Santa Clara County Roads and Airports Department. The Task Force provided input into the overall plan approach, outreach strategies, criteria used to identify Focus Areas, and proposed projects.



In addition to structured outreach, VTA staff spoke with various community groups about the Pedestrian Access to Transit Plan. Shown here, a presentation at the Gilroy Senior Center.

Transit Customer Outreach: To better understand transit customer concerns and needs, VTA distributed a customer survey on bus lines serving the twelve Focus Areas. The survey was available in English, Spanish, and Vietnamese. During ten weeks of collecting responses, from August to October 2015, VTA received 475 responses.

Presentations to VTA Committees and Board of Directors: As plan sections were developed, VTA staff presented them to VTA's Advisory Committees and Board of Directors to receive input. Committees that received regular presentations included VTA's Bicycle and Pedestrian Advisory Committee (representing local pedestrian and bicycle advocates), Technical Advisory Committee (representing local public works or transportation departments), and Policy Advisory Committee (representing local elected officials). Every Member Agency is represented on these committees. Additionally, VTA provided presentations to the Committee for Transportation Mobility and Accessibility, which includes seniors, persons with disabilities, and representatives of human service organizations within the county, including VTA's paratransit provider.

Coordination with City and County Staff and Other Stakeholders: VTA met with city and county staff of the jurisdictions in which Focus Areas were located to refine the Focus Area boundaries, and to discuss known issues and proposed infrastructure improvements. VTA met with Cupertino, Gilroy, Los Altos, Mountain View, San Jose, Santa Clara County, and Sunnyvale. The Caltrans District 4 Bicycle and Pedestrian Coordinator was given the opportunity to review and comment on projects that impact state right-of-way.

In addition to the structured outreach described above, VTA staff were available to speak to various community groups about the Plan, and accepted eight invitations.

Existing Conditions

In preparing the *Pedestrian Access to Transit Plan*, VTA conducted a countywide review of walkability in Santa Clara County. Walking is strongly

related to the form of the built environment: areas with diverse land uses, higher intersection density, and a higher number of destinations within walking distance have higher rates of walking.

Walkability varies throughout the county, with older downtowns along the Caltrain corridor and adjacent to the western foothills having a more walkable environment than the newer residential and office park developments located in much of the rest of the county.

Most land uses in the county are segregated by use, not only making it difficult to serve Santa Clara County by transit, but also making the walk to transit longer. The segregation between jobs and housing is striking, with jobs concentrated in the "golden triangle" in the north, bounded by Highways 101 and 237 and the Bay, and residences concentrated in south and east areas.

Walking and Transit Activity

Pedestrian and transit activity also varies across the county. Pedestrian activity is high in Santa Clara County's downtowns and near major transit stops that serve Caltrain, Light Rail, and VTA's high ridership bus lines. As shown in **Figure 1**, VTA's highest volume bus stops are located along El Camino Real, in downtown San Jose, East San Jose, and at major destinations such as De Anza College and Great Mall Transit Center.

Walking and Safety

VTA reviewed a decade of pedestrian-related traffic collisions spanning from 2003 to 2012. Approximately 430 pedestrians are hit by a vehicle in Santa Clara County each year. While total traffic collisions have declined over the last decade, the number of pedestrian collisions has remained stable. As shown in **Figure 2**, pedestrian collisions are concentrated in East San Jose, along El Camino Real, and south of downtown San Jose. This may be explained in part by the higher pedestrian volumes at these locations.

Transit activity and collision history are two of several variables used to identify Focus Areas for the Plan.



Figure 1: Highest volume bus stops in VTA system



Figure 2: Pedestrian collisions in Santa Clara County

Focus Areas

VTA serves 3,805 bus stops across a 346-square mile area in Santa Clara County. Given the large geographic area, and the fact that 50% of VTA's ridership is concentrated at 5% of its bus stops, the Plan limits pedestrian infrastructure recommendations to twelve Focus Areas—areas where both transit ridership and the need for pedestrian improvements are high. Focus Areas were selected based on a geographic analysis of pedestrian collisions, transit ridership, socio-economic characteristics, and land use factors. Focus Area locations, names, and the jurisdictions they cover are shown in **Table 1** and **Figure 3**.

Table 1: Focus Area Locations

ID	Focus Area Name/ Location	Jurisdiction(s)
А	Alum Rock	San Jose, County
В	East San Jose	San Jose, County
С	Central Gilroy	Gilroy
D	San Antonio/ San Antonio Rd @ El Camino Real	Mountain View, Los Altos, Caltrans
E	Mountain View El Camino Real Corridor	Mountain View, Caltrans
F	El Camino Real at State Route 85	Mountain View, Caltrans
G	Bascom Corridor	San Jose, County
Η	Downtown San Jose (Including Diridon Station)	San Jose
Ι	King Road Corridor-Tully Rd to Alum Rock Ave	San Jose
J	Stevens Creek Blvd and Stelling Rd	Cupertino
К	Central San Jose	San Jose
L	El Camino Real and S. Fair Oaks Ave – Remington Dr	Sunnyvale, Caltrans



Figure 3: Twelve Focus Areas—areas with high transit use and a high need for pedestrian improvements—were selected through a geographic analysis of pedestrian collisions, transit ridership, socio-economic characteristics, and land use factors.

Field Review

To identify deficiencies and potential projects for the twelve Focus Areas, VTA conducted field reviews to evaluate the following conditions:

- Connectivity continuous sidewalk, presence of marked crosswalk, distance between crossings, crossing restrictions
- Safety collision history, traffic speed, conflict points, traffic volumes, street lighting
- Quality sidewalk width, pedestrian scale lighting, buffer from traffic, street trees, trash, graffiti, adjacent land uses
- Accessibility missing curb ramps, adequate clear space on sidewalk for wheelchairs, accessible pedestrian signals, intersection complexity
- Activity pedestrian volume, types of pedestrians,¹ transit use, land uses

Results from field reviews and needs analysis show that while pedestrian activity is high in all Focus Areas, each area has pedestrian deficiencies. Common challenges include:

- High vehicle volumes and speeds
- Long pedestrian street crossing distances
- Uncontrolled conflict points (e.g. free right turns)
- Lack of shade, street trees, or a buffer between moving vehicles and the sidewalk
- Lack of pedestrian scale lighting
- Adjacent land uses do not support pedestrian access (e.g. big-box retail with large parking lots)
- Presence of garbage or graffiti

Recommended Pedestrian Improvements

The Plan identifies 165 capital improvement projects in twelve Focus Areas, and provides order-of-magnitude costs for each project. Project costs vary, with 83 projects under \$500,000, 43 projects between \$500,000 and \$5 million, and 39 projects over \$5 million. The most expensive projects typically involve major infrastructure changes, such as reconstructing freeway ramps or improving the streetscape of an entire corridor. Projects were developed using information from the field review and customer survey, with input from VTA Bicycle and Pedestrian Program staff, Task Force and VTA Committees. City and county staff reviewed the draft recommendations to ensure the recommendations are supported by local plans. Analysis for each Focus Area includes a map of deficiencies, a map of recommended projects and an associated table that describes each project.



Figure 4: Example Focus Area map, showing proposed improvements for Focus Area A, Alum Rock.

¹ When observing types of pedestrians, staff looked for youth, seniors, people with visible mobility impairments, parents with small children, transit riders, and others.

Implementation

While VTA has led the planning to identify recommended capital projects, the vast majority of projects are located within Member Agency or Caltrans jurisdictions. Therefore, the responsibility for implementing projects will typically be with the cities, towns, County, or Caltrans.

To assist with scheduling projects for implementation, the Plan assesses the 165 recommended projects in two areas: 1) benefits to the community, and 2) ease of implementation. Several criteria were used to score each area and projects are categorized into the following four groups according to their score:

- **High Priority, Short Term** easily implemented projects that provide immediate benefits to the community and address major challenges;
- **High Priority, Long Term** difficult-to-implement projects that provide high benefit to the community and address major challenges;
- Medium Term Projects easily implemented projects that enhance the quality of the pedestrian environment;
- **Long Term Projects** difficult-to-implement projects that enhance the quality of the pedestrian environment.

The Plan presents projects by Focus Area. Each Focus Area includes a chart that plots projects into these four groups, and an accompanying table that includes order-of-magnitude cost estimates.

In addition to this high-level assessment of benefit and ease of implementation, the Plan identifies several projects that VTA has an interest in proactively advancing, because they are large-scale, involve multiple jurisdictions, involve VTA property, or improve connections to high volume transit stops. These are listed in **Table 2**.

Table 2: Projects VTA has an interest in proactively advancing

Project ID	Project Name or Description	Jurisdiction
A11	Alum Rock Transit Center pedestrian path improvements	San Jose, VTA
A17	Capitol Expressway/I-680/Jackson intersection improvements	San Jose, County, Caltrans
B2, B4	Story Road corridor signalized intersection improvements; Capitol Expressway/Story Road intersection improvements	San Jose, County
C4, C5, C8	At-grade railway crossing improvements along Caltrain line in Gilroy	Gilroy, VTA, Union Pacific Railroad
C12	1st Street/SR152 complete streets improvements; streetscape and crossing improvements	Gilroy, Caltrans
F3	El Camino Real/SR 85 interchange pedestrian accommodation and improvements	Mountain View, Caltrans
G5	Bascom corridor streetscape improvements, north of I-280	San Jose, County
H4	San Fernando/Delmas VTA LRT station improvements	San Jose, VTA
16, 18, 19	King Road corridor intersection & streetscape improvements; King Road/I-280/I-680 ramp improvements	San Jose, Caltrans
K9, K10	Keyes Street crossings and streetscape improvements	San Jose
X1	Pedestrian education program for transit customers	VTA

Next Steps

VTA has completed the initial planning, outreach, and field work to identify pedestrian improvements that will make the walk to transit safer, more comfortable, and more convenient.

Responsibilities now shift to VTA's Member Agencies to implement these projects. Member Agencies can support the *Pedestrian Access to Transit Plan* by incorporating it into local plans, referencing the Plan when reviewing new development projects, adding recommended projects into Capital Improvement Programs, and applying for grants to deliver projects. For a few large, multijurisdictional projects, VTA may lead project development, in partnership with Member Agencies.

VTA has identified four strategies necessary to advance the Plan.

Strategy 1: Continue to better understand existing conditions for walking in Santa Clara County by:

- Publishing a report that analyzes the most recent five years of reported pedestrian collisions to identify hotspots proximate to VTA's transit stops.
- Developing a digital countywide inventory of sidewalks and trails.

Strategy 2: Continue to better understand the needs of customers who walk to/from transit by:

- Including questions related to pedestrian conditions and motorist behavior in VTA's On Board Customer Survey.
- Developing a method for customer complaints received by VTA Customer Service regarding pedestrian infrastructure and motorist behavior to be relayed to the appropriate Member Agency staff.

Strategy 3: Work with Member Agencies and other stakeholders to implement improvements identified in the *Pedestrian Access to Transit Plan* by:

- Developing an online map of projects recommended by the Plan.
- Providing an overview of the Plan to the governing bodies of the agencies in which Focus Areas are located (Gilroy, Mountain View, Los Altos, Sunnyvale, San Jose, and the County of Santa Clara), and request that they adopt or endorse the Plan.
- Requesting that Member Agencies incorporate projects identified in the Plan into relevant planning documents as the documents are updated, and add projects to their Capital Improvement Program.
- Providing an overview of the Plan to California Walks, SPUR, TransForm, the Silicon Valley Bicycle Coalition, Traffic Safe Communities Network, and other interested advocacy groups and community organizations.
- Seeking grant funding opportunities for advancement of VTA-led recommended projects.

Strategy 4: Monitor progress and proactively seek new areas for improvement by:

- Providing cities and the County with the methodology and data used to identify Focus Areas, in order to assist agencies in identifying their own Focus Areas.
- Reporting the progress Member Agencies and VTA have made in implementing pedestrian improvements recommended in the Plan.
- Reporting the progress made on the goals and objectives of the implementation plan.
- Updating the Plan Focus Area analysis to identify new Focus Areas, and as needed, conduct associated field work and project identification.

1.1 Introduction

The purpose of the *Pedestrian Access to Transit Plan* (the Plan) is to identify locations in Santa Clara County which are in close proximity of transit stops and would benefit from improvements to pedestrian safety, comfort and convenience. It is the first countywide plan to consider pedestrian access to transit and complements local pedestrian planning documents, and supports state and regional goals.

The Pedestrian Access to Transit Plan's mission and vision are:

<u>Mission</u>: To improve the safety, comfort, and convenience of the walking environment that serves VTA's customers.

Vision: A safe, comfortable, and convenient walk to transit for all customers.

The Plan supports VTA's overall mission to "provide solutions that move you," and vision, "to innovate the way Silicon Valley moves." It also uses input from current transit riders and community stakeholders to understand and address the challenges people have when walking to or from their transit stop.

VTA identifies twelve Focus Areas in the Plan—areas with high transit ridership and high need for pedestrian infrastructure improvements –and proposes pedestrian infrastructure improvements in these Focus Areas.

VTA has a vested interest in focusing on transit access improvements; the quality of the transit trip doesn't start and stop at the vehicle door. The majority of VTA customers walk to or from their stop or station. People feel comfortable walking to transit facilities when the access is continuous, safe, and comfortable. Working with the cities and the County to improve the quality, safety, and convenience of the walking environment near transit stops improves the entire transit experience, benefits the surrounding community, and encourages more people to walk or ride transit.



Great pedestrian environments benefit the entire community

1.2 Benefits of Walking and Walkable Environments

Walking is the most basic way of traveling from place to place, and is a mode of travel open to most—regardless of age, ability, or income.² Walkable communities—those where one can safely, comfortably, and conveniently walk to meet most daily needs—are livable, sustainable, and dynamic places, with vibrant street life and cohesive communities. Walkable communities and transit support and complement each other. Sidewalks, trails, and other pedestrian infrastructure are many times less costly to build and maintain than infrastructure for other types of transportation. The benefits of walkable communities are wide-ranging, and much research has been conducted to understand and quantify them. Key benefits include:

Health: The health benefits of walking are not just limited to weight management, but include prevention of a variety of diseases, including cardiovascular disease, high blood pressure, diabetes, depression, osteoporosis, and some cancers.³ According to a Health Economic Assessment Tool developed by the World Health Organization, if all adults in Santa Clara County between ages 18 and 65 were to get 30 minutes of walking a day, mortality risk would be reduced by 23 percent, resulting in 347 fewer deaths annually.⁴

Economic and environmental benefits: In walkable communities, people are more likely to leave the car at home and walk or bike to get somewhere. Driving

fewer miles results in immediate fuel and maintenance cost savings. The American Automobile Association (AAA) estimates it costs \$61 for every 100 miles of commuting, and an average of 78.3 cents per mile to operate a car.⁵ Motor vehicles are a major source of air pollution in the Bay Area, contributing up to 28 percent of the greenhouse gas emissions and fine particulate matter (PM 2.5).^{6, 7} By reducing vehicle miles traveled, walkable communities contribute to reductions in air pollutants.

Safety benefits: Transportation infrastructure in walkable communities tends to promote safe and respectful driving behavior. Drivers are primed by environmental cues—sidewalks, narrow streets, crosswalks, street trees, pedestrian-scale streetscapes—to drive slower and expect pedestrians, and as a result, are more likely to yield for pedestrians.

Property values: People are willing to pay more for property in walkable communities. Two studies looking at Walk Score⁸ and property values found that both commercial and residential properties increased in value with an increase in Walk Score. ^{9, 10}

Accessibility and equity benefits: Walking, both by itself and in conjunction with transit, provides a means to access important goods, services, and activities. This accessibility is particularly important for those who may have

 $^{^2}$ In this report, "walking" and "pedestrian" are inclusive terms that include people who use mobility assistive devices, including, but not limited to motorized scooters and wheelchairs.

³ Mayo Clinic, "Healthy Lifestyle Fitness," Mayoclinic.org, <u>http://www.mayoclinic.org/healthy-living/fitness/in-depth/walking/art-20046261?pg=1</u> (accessed May 2014).

⁴ Heat Health Economic Assessment Tool, "WHO Health Economic Assessment Tool," heatwalkingcycling.org, <u>http://www.heatwalkingcycling.org/index.php</u> (accessed May 2014).
⁵ American Automobile Association, Your Driving Costs, 2013 Edition, (Heathrow, Florida: AAA, 2013).

⁶ Bay Area Air Quality Management District, *Source Inventory of Bay Area Greenhouse Gas Emissions* (San Francisco: Bay Area Air Quality Management District, 2010).

 ⁷ Center on Urban Environmental Law, Air Pollution and Environmental Inequity in the San Francisco Bay Area (San Francisco: Golden Gate University School of Law, 2011).
 ⁸ Walk Score (www.walkscore.com) is an online tool that calculates the walkability of a neighborhood based on how close amenities are to an address. Walk Scores range from 0 to 100, with higher Walk Scores more walkable. Walk Scores over 70 indicate locations where it is possible to meet daily needs without a car.

 ⁹ CEO's for Cities, "Walking the Walk," ceosforcities.org, <u>http://www.ceosforcities.org/research/walking-the-walk/</u> (accessed May 2014).
 ¹⁰ Gary Pivo, and Jeffery D.Fisher, "The Walkability Premium in Commercial Real Estate Investments," Real *Estate Economic* 39, no. 2 (2011): 185-219.

limited transportation options: youth, the elderly, people with disabilities, and people with low incomes.

Social capital: Social capital refers to relationships, networks, and involvement in the community. Societies or groups with high social capital function efficiently and work for the greater good of the group. In walkable communities, public space becomes a stage for informal interactions between neighbors, workers, and visitors. These interactions support social capital. ^{11, 12}

1.3 Getting to Walkable Communities

Improving walkability and increasing walking rates in Santa Clara County requires a multi-jurisdictional, multi-disciplinary approach to address land use, transportation infrastructure, and urban design elements. Stakeholders include public agencies, private developers, elected officials, community members, landowners, transit agencies, and county, regional, and state agencies. To date, the cities, the County, and VTA have conducted numerous planning and policy efforts that support walkable communities. However, the challenges of implementing these plans, and of working with different stakeholders, with differing and sometimes competing priorities, remain.

Generally, land uses in Santa Clara County are dispersed and separated. Most housing is not within walking distance of retail, jobs, and services, making it difficult to attend to daily life without a car. Low residential densities and separated land uses make it difficult to serve many areas with transit. However, there are locations within the county that do support walking and transit, including historic downtowns, and areas along major corridors like El Camino Real, Alum Rock, and Stevens Creek. Many cities are looking to improve the pedestrian environment, and support good pedestrian access, improved transit service, and higher density, mixed use development.

Targeted infrastructure improvements at the local level can make a big difference in shifting short trips to walking. It takes an able-bodied adult about 15 minutes to walk a mile. Yet, in the Bay Area, more than half of all trips a mile or less are made by car.¹³ By filling in gaps in the pedestrian network, making new connections, and improving the urban design of neighborhoods, people can be enticed to walk that 15 minutes. By improving access to transit, the reach of the pedestrian increases dramatically, enticing more people to leave their cars at home.

The Plan takes a targeted approach to identifying improvements, with a focus on capital projects that improve the convenience, safety, and comfort of the walking environment, and access to transit. The methodology used in the Plan focuses on the existing parameters of the built environment, and safety and social equity criteria.

1.4 How to Use This Plan

The Pedestrian Access to Transit Plan is intended to be a resource for city, town, County, and VTA staff who wish to advance pedestrian improvements, as well as policymakers, members of the public and advocates that seek better walking conditions in their community. The Plan includes the following chapters:

Chapter 1: Introduction This chapter introduces the *Pedestrian Access to Transit Plan*, describes the benefits of walkable communities, and the importance of improving walkability for all. It includes a summary of the Plan

 ¹¹ Kevin M. Leyden, "Social Capital and the Built Environment: The Importance of Walkable Neighborhoods," *American Journal of Public Health* 93, no.9 (2003): 1546-1551.
 ¹² Lisa Wood, Tya Shannon, Max Bulsara, Terri Pikora, Gavin McCormack, and Billie Giles-Corti,

[&]quot;The anatomy of the safe and social suburb: An exploratory study of the built environment, social capital and residents' perceptions of safety," *Health & Place* 14, no.1 (2008): 15-31.

¹³ Nancy Mc.Gurkin, *Walking and Bicycling in California: Analysis of CA-NHTS* (Davis, California: University of California, Institute of Transportation Studies, 2012).

chapters. It is useful for people seeking to understand the importance of improving the walking environment, and those who want an outline of the Plan.

Chapter 2: Existing Conditions This chapter summarizes existing conditions, and describes how well Santa Clara County's built environment and land uses support walking. It includes countywide pedestrian count data, and a high-level summary of pedestrian-related collisions. It is useful for people seeking to understand current walking conditions, and how and where they can be improved.

Chapter 3: Focus Areas This chapter describes the criteria VTA used to identify twelve Focus Areas: locations with high transit use and high need for pedestrian improvements. It is useful for those wishing to replicate a similar analysis at the local level and provides important background for grant applications.

Chapter 4: Outreach This chapter summarizes the outreach conducted to provide input into the Plan. It is useful for individuals wishing to understand transit customers' concerns about their walking environment, and provides important background for grant applications.

Chapter 5: Recommended Projects This chapter provides maps and descriptions of recommended improvements for the twelve Focus Areas, which include sections of Mountain View, Los Altos, Sunnyvale, Cupertino, San Jose, Gilroy, and the County of Santa Clara. It also lists Community Benefit and Ease of Implementation scores for each project, and provides order-of-magnitude cost estimates. This chapter is intended for Member Agency staff and community members wishing to implement or advance specific projects, and provides important background for grant applications.

Chapter 6: Implementation This chapter is useful for people wishing to understand VTA's role in implementing the Plan, as well as the role of the cities, towns, and County. It identifies projects that VTA has an interest in proactively

advancing, and provides planning-level cost estimates for those projects. The chapter concludes with strategies VTA will use to advance the recommendations in the Plan.

The Plan also includes the following Appendices, for those who seek additional detail and information:

Appendix A: Survey Instruments: This appendix describes the survey methodology VTA used to solicit comments from transit customers, and includes copies of the customer survey instrument. It also includes a map of locations identified by respondents as needing pedestrian improvements.

Appendix B: Pedestrian Improvement Measures Toolkit: This appendix describes infrastructure treatments that create high-quality pedestrian environments. It also provides photos for some treatments.

Appendix C: Funding Opportunities: This appendix summarizes funding opportunities for pedestrian infrastructure. It is intended for Member Agency staff who would like to understand options for funding projects in the Plan.

2.1 Introduction

This chapter summarizes walking conditions in Santa Clara County and sets the background for the *Pedestrian Access to Transit Plan*. This chapter includes:

- A summary of built environment factors that affect walking in Santa Clara County
- A summary of transit services in the county
- A summary of historic pedestrian count and collision data

This chapter casts a wide net—looking at the entire county. Information is condensed from the *Pedestrian Access to Transit Plan Existing Conditions Report* –a longer, more in-depth summary published by VTA in summer 2014. Many of the topics reviewed in this chapter were used to select criteria to identify Focus Areas for the Plan, as described in Chapter 3.

2.2 Santa Clara County's Walkability

Most people know a good walking environment when they experience it, and can easily identify streets and intersections that are uncomfortable or inconvenient. Successful walkable places are typically a combination of several positive components that converge in a location, such as land use density and diversity, safety, street design, access to transit and other urban amenities, and willingness of real estate developers and city governments to invest in that location. Academic research has shown that land use density, land use diversity, street design, and proximity to destinations and to transit have a modest to moderate and cumulative effect on how much people walk.¹ VTA's *Community Design and Transportation Manual* presents four land use and street design principles that should be addressed to create walkable communities:

Place Making – planning and designing buildings and spaces at a human scale, so that people want to be there

Access by Proximity- clustering complementary land uses together with careful consideration of access by foot, bicycle, transit, and automobile

Interconnection – designing land uses so that they connect to adjacent uses, and do not preclude future connections

Choice – broadening the range of choices for residents, including well-designed denser residences coupled with quality public spaces and local amenities

Given the importance of the built environment on walkability, how walkable is Santa Clara County? A simple answer: it varies, and is improving. More specifically:

- The most walkable locations in Santa Clara County are the compact, mixed use downtowns along the Caltrain line, and older town centers such as Los Gatos and Los Altos. These areas have narrow roads, low traffic speeds, short blocks, a grid network, a mix of destinations, interesting and engaging frontages, seamless integration into neighboring residential areas, and high quality sidewalks, landscaping, and supportive amenities for pedestrians.
- Much of the land of Santa Clara County is devoted to single-family
 residential and office park developments. Many of these developments,
 especially those built in the 60's, 70's and 80's, have unfavorable
 walking environments. Destinations are generally far and may require
 crossing major arterials or expressways. Curvilinear street networks

¹ Reid Ewing, and Robert Cervero, "Travel and the Built Environment: A Meta-Analysis," *Journal of*

the American Planning Association 76, no. 3 (2010): 1-30.

increase walking distance. Sidewalks may be absent, and roads may be wide. Traffic speeds can be fast.

- Commercial corridors, including El Camino Real and Stevens Creek Boulevard, have potential for providing good pedestrian environments. These commercial corridors provide goods and services within walking distance of adjacent residences and are part of Santa Clara County's transit backbone. However, in many locations, the design of the corridors is not pedestrian-friendly. Member Agency plans support pedestrian improvements, mixed use, and higher density along these corridors. Many developments built in recent years demonstrate this commitment and incorporate wide sidewalks, street trees or landscape buffers, smaller setbacks, and other pedestrian-friendly designs.
- In recent years, new developments built adjacent to transit, such as the Riverview mixed use development in North San Jose and the Tasman and Fair Oaks neighborhood in Sunnyvale, have transformed neighborhoods into more walkable places, with high-quality sidewalks and landscaping, a finer grain street network, and a mix of retail, housing, and public amenities.

The following sections describe specific characteristics of the built environment that affect the walkability of Santa Clara County.

2.2.1 Street Networks

One of the main factors that keeps people from walking more is distance between their destinations. The design of a street network directly affects how far one must walk to reach a destination. Grid-like street networks, with short block lengths and few dead-ends—like those found in historic downtowns throughout the County—are ideal for walking trips. A highly connected street network translates to shorter distances between destinations. High connectivity also means there is a greater variety of routes to choose from, so a pedestrian may be able to choose a route that avoids a high-traffic street or difficult intersection.



In recent years, new developments in Santa Clara County have transformed neighborhoods into more walkable places. Photo: Santana Row in City of San Jose, by Noah Berger

In contrast, curvilinear streets with looping roads and culs-de-sac are much less connected. Street networks with low connectivity have large blocks, dead-ends, and few connections. These include many of the business parks and industrial centers located along the US 101 and I-280 corridors, and residential neighborhoods on the edges of the urbanized portion of Santa Clara County.

At a countywide scale, street connectivity can be approximated by looking at intersection density. Several research studies have shown that higher intersection densities are correlated with increases in walking and transit use,

and reductions in vehicle miles traveled. The impact of street connectivity seems to be even stronger than the impact of land use mix and density.⁴

Street network connectivity varies throughout Santa Clara County. **Figure 2.1**, below, illustrates connectivity in three different Santa Clara County neighborhoods at the same scale, showing the degree of variation found throughout the county. Areas with higher connectivity are generally more walkable than areas with lower connectivity.



Figure 2.1: Street networks of three neighborhoods at the same scale

2.2.2 Land Use Mix/Diversity

In Santa Clara County, most land uses are segregated from each other—a pattern that generally does not support walking or transit. Most of the county land area is dedicated to residential uses, with commercial uses located along major roadways, and job centers located in the north along Highways 101, 880, and

237, and to a lesser extent, along Highway 280. The areas with the highest mix of land uses include downtowns and areas along major corridors.

Locating many different uses within one neighborhood reduces how much people drive, and increases walking and transit trips.⁵ By mixing uses, destinations are closer together, reducing the distance and time traveled and enticing people to walk, bike, or take transit in lieu of driving. This is particularly true for neighborhoods where there are similar numbers of jobs and workers, and where residential areas are located close to stores.

Land use mix can also be measured by job-worker balance. **Figure 2.2**, on the next page, illustrates the job-worker balance in Santa Clara County, by census tract. Job-worker balance is calculated by dividing the total number of jobs in a census tract by the total number of workers who live in that tract. When a census tract has similar numbers of jobs and resident workers, it is balanced. Areas with a job-worker balance between 0.8 and 1.2 are considered balanced.⁶

In areas where jobs and resident workers are imbalanced, people drive more. If there are more jobs than resident workers, the area is jobs-rich, and workers will generally commute in to that area. If there are more resident workers than jobs, the area is housing rich, and most people will commute out of that area to work.

As can be seen in **Figure 2.2**, though the job-worker ratio may be balanced at the city or county level, at a smaller geographic scale—a walkable scale—one finds that jobs and housing are not distributed equally within cities. Job-rich census tracts are located in the north Santa Clara County and along the 101, 237, 87, and 17 highway corridors. Most of the rest of the county is housing-rich. As a result, even within cities with good jobs-housing balance, people may not be able to walk to work, since the land uses are segregated.

⁴ Reid Ewing, and Robert Cervero, "Travel and the Built Environment: A Meta-Analysis," *Journal of the American Planning Association* 76, no. 3 (2010): 1-30.

⁵ Reid Ewing, and Robert Cervero, "Travel and the Built Environment: A Meta-Analysis," *Journal of the American Planning Association* 76, no. 3 (2010): 1-30.

⁶ Gary Pivo, and Lawrence D. Frank, *Relationships between Land Use and Travel Behavior in the Puget Sound Region* (Seattle, Washington: Washington DOT, US DOT, Federal Highway Administration, 1994).



Figure 2.2: Number of jobs compared to the number of resident workers by census tract; Areas with a jobs-worker balance between 0.8 and 1.2 are considered balanced. Dark green areas are balanced, lighter green areas have more resident workers than jobs, while pink areas have more jobs than resident workers.

2.2.3 Density

People are more likely to walk in denser neighborhoods.⁹ By locating residential, commercial, and jobs close together, higher density communities encourage people to walk, bike, or take transit. Doubling population density may reduce vehicle miles traveled by 4%, increase walking rates by 7%, and increase transit use by 7%.¹⁰ Doubling job density has lower effects, and may increase walking rates by 4%, and increase transit use by 1%.¹¹

On the following two pages, **Figure 2.3** shows residential density and **Figure 2.4** shows job density for Santa Clara County, using American Community Survey data. As expected, given the land use mix and job-worker maps discussed above, the residential density and job density maps are negative images of each other. Jobs are heavily concentrated in the north along U.S. Route 101, State Route 237, Central Expressway, and in North San Jose. Areas of higher-density housing are located along Caltrain, El Camino Real, and in Downtown San Jose. Outside of these areas, residential density is low. Residential density of most census tracts is 5 to 6 dwelling units per acre, and not supportive of walking as a transportation mode due to the low density.

2.2.4 Urban Design

Urban design is important for creating an interesting, comfortable walking environment. There are numerous urban design qualities that affect the perception of walkability. VTA's *Community Design and Transportation Manual* provides excellent overall guidance and best practices on urban design to support walking.

Additionally, SPUR's 2013 report, *Getting to Great Places* identifies seven components for creating walkable urban areas:

- Fine-grained pedestrian circulation
- Buildings that are oriented to streets and open spaces
- Land uses that support public activity
- Locating parking behind or below buildings
- Addressing human scale components in building designs
- Clear, continuous pedestrian access
- Complete streets¹³

In general, one finds pedestrian-friendly urban design in historic downtowns including along the Caltrain corridor, and the downtowns of Campbell, Los Altos, Saratoga, and Los Gatos—in downtown San Jose and surrounding neighborhoods, and in many newer mixed use or transit-oriented development being built throughout the county.

It is difficult to quantitatively assess the quality of urban design at a County scale. However, VTA evaluated the urban design elements during field review of each Focus Area, and made recommendations for improvements. Recommendations were limited to transportation-related design elements that affect the pedestrian environment – for example, street trees, and sidewalk widths. The characteristics that make good urban design go beyond the road right-of-way, and are the responsibility of many different entities, ranging from landowners, private developers, and local decision-makers.

¹¹ Ibid.

 ⁹ Reid Ewing, and Robert Cervero, "Travel and the Built Environment: A Meta-Analysis," *Journal of the American Planning Association* 76, no. 3 (2010): 1-30.
 ¹⁰ Ibid.

¹³ SPUR, Getting to Great Places, How Better Urban Design Can Strengthen San Jose's Future (San Jose: SPUR, 2013).



Figure 2.3: Residential density in census tracts; Residential density is low throughout Santa Clara County—most census tracts are 5 to 6 dwelling units per acre and are not supportive of walking as a transportation mode.



Figure 2.4: Job density in census tracts; Jobs are concentrated in the north and along the area bounded by Highway 237, US 101 and Interstate 880.

2.2.5 Quality of the Pedestrian Environment

Elements of the built environment can affect a person's sense of safety and comfort when walking. In recent years, transportation planners and traffic engineers have developed a variety of tools to measure the quality of a pedestrian environment. These tools are called Quality of Service measures, and use specific measureable characteristics of a street, sidewalk, or intersection to come up with a score that generally measures the pedestrian comfort of a street segment or intersection. The calculations underlying Quality of Service measurements are typically backed up by research that supports how important each characteristic is to providing a comfortable walking environment. Many Quality of Service tools measure similar characteristics, some of which are listed below.

In general, pedestrians feel safer from traffic and more comfortable walking along a street if there are:

- Sidewalks, paths, or other dedicated pedestrian facilities
- Wider sidewalks
- Continuous buffer from adjacent travel lanes (e.g. landscaping strips, trees, parked cars)
- Low speed traffic
- Low traffic volumes, particularly low truck volumes

Pedestrians feel safer crossing a street if there are:

- Short crossing distances
- Fewer travel lanes to cross
- Marked crosswalks
- Lower traffic speeds
- Stop or signal-controlled crossings
- Short wait times to cross

While Quality of Service measures have been used in Santa Clara County to evaluate pedestrian conditions, it is at a very local scale – corridor or individual

development project. It is too data intensive to evaluate these factors at a countywide level. There is inconsistent countywide data documenting pedestrian infrastructure—including basic infrastructure such as sidewalks. VTA is working with local jurisdictions to create a countywide inventory of sidewalks and sidewalk quality of service measures.

2.3 Pedestrian Counts and Surveys

The chapter so far describes elements of the built environment in Santa Clara County that affect walking. This section summarizes results of counts and surveys to describe actual walking behavior in the County.

Understanding walking rates, locations, and purposes is important for several reasons, including, but not limited to:

- Allows agencies to direct limited resources to locations that have the highest level of pedestrian use
- Allows agencies and organizations to tailor programs and infrastructure to pedestrian needs
- Allows agencies to calculate vehicle exposure rate, thus identifying the riskiest locations for pedestrian collisions
- Informs before-after studies to determine the success of a project intended to increase walking

2.3.1 Pedestrian Counts

Field counts are necessary to understand actual pedestrian volumes at specific locations. Pedestrian counts are often collected by local agencies as part of infrastructure projects or regular traffic count programs. Local data are not currently collated at the countywide level.

Every two years, VTA collects pedestrian counts at 252 intersections along the Congestion Management Program's (CMP) roadway network. In accordance with state statute, VTA monitors the CMP roadway network regularly to ensure that it

conforms to the CMP traffic level of service (LOS) standard. LOS is a measure used by transportation professionals to grade performance of transportation facilities, and is essentially a measure of automobile delay.

The intersections included in VTA's CMP monitoring program tend to be large, with high auto volumes, and as a result, pedestrian counts at these locations may not represent the true pedestrian activity in any given area. **Figure 2.6**, on the next page, shows pedestrian counts collected at CMP intersections in 2014. Counts vary, with approximately 50 locations recording more than 100 pedestrians in a two-hour period during the evening commute. Counts are highest in downtown San Jose, downtown Mountain View, and along the high-ridership transit corridors of El Camino Real and Santa Clara/Alum Rock.

2.3.2 How Much are People Walking?

There are a variety of surveys that provide useful information on how frequently people walk, how far they walk, and the purpose of their walking trip. According to the 2009 National Household Travel Survey and the 2010-2012 California Household Travel Survey:

- Approximately 12.5% of all trips in California are made on foot
- The average length of a walk in the Bay Area is 0.71 miles
- The hypothetical average California resident (age 5 and up) takes a walk every other day
- The majority of people walk at least once a week, with nearly 70% reporting walking 4 or more times in the past week

There is significant opportunity for more walking trips to be made. It takes an able-bodied adult 20 to 25 minutes to walk a mile.¹⁵ However, in the Bay Area, nearly 55% of all trips of a mile or less are made by car. Only 38% of these are

made on foot. These trips—short trips that originate and end at the same destination—are candidates for shifting modes.¹⁶

Walking rates vary by land use. This is particularly true for the walking behavior of children. In California, children ages 5 to 15 living in urban areas walk 35% more than children living in suburban areas. **Figure 2.5** compares the average annual walking trips made by children and adults in urban, suburban and rural areas.



Source: National Household Travel Survey California Add-On 2009

Figure 2.5: Annual walking trips per year for children and adults in California, by land use

¹⁵ Federal Highway Administration notes that studies have shown walking speeds ranging from 2.0 to 4.3 feet per second. The California Manual of Uniform Traffic Control Devices for Streets and Highways (CAMUTCD) recommends a walking speed of 3.5 feet per second when calculating clearance for traffic signals, which works out to 25 minutes per mile.

https://www.fhwa.dot.gov/publications/research/safety/pedbike/05085/chapt8.cfm ¹⁶ Nancy Mc.Gurkin, *Walking and Bicycling in California: Analysis of CA-NHTS* (Davis, California: University of California, Institute of Transportation Studies, 2012).



Figure 2.6: Pedestrian counts during evening weekday commute; Counts are highest in downtown San Jose, downtown Mountain View, and along the high-ridership transit corridor of El Camino Real/Santa Clara Street.

2.3.3 Commuting to Work

People who usually walk to work are very loyal to their travel mode. On any given day, 80% of Bay Area commuters who usually walk to work will walk. The only other travel mode that has that high loyalty is driving alone, where on any given day, 93% of commuters who usually drive will drive. For commuters who typically take transit, 68% will take transit on any given day.¹⁷

As illustrated in **Figure 2.7**, Santa Clara County has the second lowest walk commute rate in the Bay Area: between 1.7% and 2.1% of residents typically walk to work. In comparison, San Mateo County's commute walking rate for the same time period is between 2.2% and 3%, and Alameda County's is between 3.5% and 3.9%.

The percentage of residents who walk to work in Santa Clara County has not significantly changed over the last decade. In 2000, 1.8% of Santa Clara County residents walked to work.¹⁸

Figure 2.8, on the next page, shows where concentrations of people who walk to work live. Darker census tracts have higher percentages of walk commuters. Areas with higher percentages include downtown Palo Alto and Stanford, pockets in Santa Clara just east of Lawrence Expressway and near Santa Clara University, the Rose Garden neighborhood in San Jose, and downtown San Jose (particularly near San Jose State University), and downtown Morgan Hill. The higher percentages are likely a result of a variety of factors, including: university students who live near campus and walk to work, downtown areas with houses close to businesses and a connected street grid. Of note, the agricultural area north of Morgan Hill has a high walk mode share (11.5%), but a very low population; less than 700 workers live in the area.



Figure 2.7: Commute mode comparison by county¹⁹

Commute modes of an area—specifically walking and transit mode split – were used to help identify Focus Areas, as described in Chapter 3.

¹⁷ Ibid

¹⁸ U.S. Census Bureau, "2000 Decennial Census and 2008-2012 American Community Survey," <u>http://factfinder2.census.gov/faces/nav/jsf/pages/searchresults.xhtml?refresh=t</u> and <u>http://www.census.gov/main/www/cen2000.html</u> (May 2014).
¹⁹ Ibid.



Figure 2.8: Concentration of people who walk to work; Darker census tracts have higher percentages of commuters who walk to work. Note that the dark area between South San Jose and Morgan Hill has very low number of workers (less than 700 people). However, a high percentage of them (11.5%) walk to work.

2.4 Transit Services

Transit and walking are complementary. A comfortable pedestrian environment is the foundation for good access to transit, and is critical to attracting new riders, increasing ridership, and improving the overall travel experience. A good transit system increases the distance a pedestrian can travel, and makes it possible to live everyday life without a car.

2.4.1 Transit Service in Santa Clara County

Table 2.1 summarizes public transit service in Santa Clara County. Not included in this table are the numerous private services, such as employer shuttle buses.

2.4.2 Transit Ridership

VTA currently has 3,805 bus stops, 62 light rail stations, and 23 transit centers over a total service area of 346 square miles, illustrated in **Figure 2.9**, on the next page. The average daily ridership in 2013 was 34,242 for light rail, and 106,161 for bus.

The *Pedestrian Access to Transit Plan* focuses on access to VTA's bus service. However, the methodology presented could be applied to other types of transit services.

Though bus lines serve the majority of the county, transit ridership is not distributed evenly. Despite the large coverage area, approximately 25% of the average daily ridership occurs on five bus lines. **Figure 2.10**, on the next page, maps average daily transit ridership at VTA's top 100 bus stop locations.²⁰ The highest transit ridership is found in downtown San Jose, East San Jose, along El Camino Real and Stevens Creek Boulevard. Transit ridership was used to help identify Focus Areas, described in Chapter 3.

Table 2.1: Public transit operators in Santa Clara County

Operator	Туре	Service within the County
VTA	Light Rail, Bus	All Cities
VTA	Paratransit	All Cities
Caltrain	Rail	Palo Alto to Gilroy
Amtrak	Rail	City of Santa Clara, San Jose
ACE/Capitol Corridor	Rail	City of Santa Clara, San Jose
BART (future)	Rail	(2017): Milpitas, San Jose (2026): City of Santa Clara
Highway 17 Express	Bus	San Jose
Dumbarton Express	Bus	Palo Alto
Marguerite*	Bus	Palo Alto, Stanford (unincorporated county area)

* The Marguerite shuttle is operated by Stanford University, but open to the public.

²⁰ VTA's ridership data is collected by stop and by line. Since multiple bus stops may be present at an intersection and a bus stop may serve multiple lines, looking at bus stop data in disaggregate may not provide a clear picture of the pedestrian activity at a location. To address this, VTA

combines all bus stops at an intersection into a "bus stop location," and sums the ridership data for all stops at that intersection.



Figure 2.9: Transit stations and stops in Santa Clara County; Approximately 25% of ridership occurs on the five bus lines highlighted in blue.



Figure 2.10: Average daily ridership at VTA's top 100 bus stop locations (2013); The highest bus ridership is found in downtown San Jose, East San Jose, along El Camino Real and Stevens Creek Boulevard. Fifty percent of VTA ridership occurs at 5% of the stops.

2.4.3 Traveling to Transit

The majority of VTA customers travel to transit by foot. The 2006 VTA On-Board Customer Survey provides the most recent available data on how customers access VTA transit.²¹ The 2006 survey found that VTA customers use the following modes to access transit:

- 71% of riders access their first stop/station on foot
- 19% transferred from VTA bus, light rail, or Caltrain
- 4% drove
- 3% biked
- 3% were dropped off or picked up
- 0.5% used a mobility device

According to the 2006 On-Board Survey, 78% of passengers took less than 10 minutes to walk to their first transit stop, while 85% of passengers using mobility devices took less than 10 minutes to access their first stop. At the end of their trip, 80% of passengers spent less than 10 minutes walking to their final destination, while only 62% of passengers using mobility devices anticipated spending less than 10 minutes to access their final destination.

2.4.4 Rider Demographics

The *Pedestrian Access to Transit Plan* has been developed with consideration for VTA's diverse customer base. According to VTA's 2013 On-Board Survey, VTA passengers are younger than the County population as a whole, with the majority of VTA bus passengers (59%) being under the age of 35. The largest percentage (38%) of bus passengers is Hispanic/Latino, followed by Asian (29%), White (24%), and African American (10%).

Fifty-eight percent of VTA bus customers have an annual household income of less than \$25,000 per year, with 41% earning less than \$10,000 per year. In addition, 61% of bus customers reported that they do not have access to a vehicle. This indicates that many of VTA's customers are dependent on transit service, and further underscores the need for a safe and comfortable walk to the transit stop.

Socio-economic factors, including race, ethnicity, age, and income were used to help identify Focus Areas, as described in Chapter 3.

2.4.5 Transit Accommodations for Persons with Disabilities

VTA's facilities, buses and light rail vehicles are ADA accessible, as required by law. In 2013, wheelchair lifts were deployed an average of 415 times per day. The geographic distribution of lift usage can be seen in **Figure 2.11**. The distribution of wheelchair lift deployments is less concentrated than overall VTA bus ridership, with deployments located throughout the county, including areas with relatively low transit ridership, such as residential neighborhoods south of I-280.

Lift deployment and geographic concentrations of people with disabilities were used to help identify Focus Areas, as described in Chapter 3.

²¹ VTA conducted an On-Board Customer Survey in 2013, but did not include questions that permit an analysis of the percentage of people who walk to transit. As of 2017, VTA

is in the process of conducting another On-Board Customer Survey. The 2017 survey includes questions that permit this analysis.



Figure 2.11: Annual number of wheelchair lift deployments at VTA bus stops (2013); The distribution of wheelchair lift deployments is less concentrated than overall VTA bus ridership, with deployments located throughout the county.

2.5 Collisions

Motor vehicle collisions are the leading cause of unintentional death in the United States.^{22,23} Similarly, in Santa Clara County, in 2012 motor vehicle collisions were one of the leading causes of injury among all age groups, ranking first among ages 5-14 and 25-34, and second among all other age cohorts.²⁴

Between 2003 and 2012, approximately 4,300 pedestrian-vehicle collisions occurred in Santa Clara County, which represents 7% of all motor vehicle collisions in the county. Of the 4,300 pedestrian-vehicle collisions, 237 (6%) were fatal and 521 (12%) resulted in severe injury. As shown in **Figure 2.12**, despite an overall decline in motor vehicle collisions in the county between 2003 and 2012, pedestrian-involved collisions remained stable at approximately 430 collisions per year.²⁵

Though motor vehicle collisions are a major public health concern with great impact on people's lives, the Centers for Disease Control and Prevention (CDC) notes that injuries resulting from motor vehicle accidents are a "winnable battle" because the risk can be reduced relatively easily through behavior modification and roadway design.²⁶

2.5.1 Geographic Distribution of Collisions

Pedestrian collisions are not evenly distributed across Santa Clara County. **Figure 2.13**, on the next page, illustrates the geographic distribution of

https://crashstats.nhtsa.dot.gov/Api/Public/ViewPublication/811888 (accessed June 2014) ²⁴ California Highway Patrol, Statewide Integrated Traffic Records Systems (SWITRS), "Santa



Figure 2.12: Pedestrian involved collisions versus vehicle collisions in Santa Clara County (from 2003 to 2012)

pedestrian-vehicle collisions for 2003-2012, weighted by the severity of the collision, with higher collision densities in darker shades and lower collision densities in lighter shades.

Although data shows that San Jose, Palo Alto, Santa Clara, Sunnyvale, and Milpitas experience higher numbers of pedestrian-vehicle collisions than other cities in the county, the most severe injuries occur primarily along major corridors in Mountain View, Sunnyvale, and San Jose. The collision map is similar to the map of VTA's highest transit ridership bus stop locations (Figure 2.10, on page 2-15)—with highest densities along El Camino Real, in downtown San Jose, and East San Jose.

²² Centers for Disease Control and Prevention, "Motor Vehicle Traffic-Related Pedestrian Deaths, United States, 2001–2010," cdc.gov, <u>http://www.cdc.gov/mmwr/preview/mmwrhtml/mm6215a1.htm</u> (accessed June 2014).

²³ U.S. Department of Transportation, National Highway Traffic Safety Administration, "Traffic Safety Facts, 2012, Pedestrians," April 2014,

Clara County Collision Report 2003-2012," <u>http://iswitrs.chp.ca.gov/Reports/jsp/userLogin.jsp</u> (accessed May 2014).

²⁵ California Highway Patrol, Statewide Integrated Traffic Records Systems (SWITRS), "Santa Clara County Collision Report 2003-2012," <u>http://iswitrs.chp.ca.gov/Reports/jsp/userLogin.jsp</u> (accessed May 2014).

²⁶ Centers for Disease Control and Prevention, "Winnable battles," cdc.gov,

http://www.cdc.gov/winnablebattles/index.html (last updated May 2013, accessed July 2014).
2 Existing Conditions



Figure 2.13: Pedestrian-vehicle collision distribution, weighted by collision severity; Collisions are concentrated along El Camino Real, in downtown San Jose, and in East San Jose. Distribution of collisions does not necessarily equate to risk of collision because the distribution does not account for pedestrian volumes.

2 Existing Conditions

It is important to note that the distribution of collisions across the county does not necessarily equate to risk of collision because the distribution does not account for pedestrian volumes. Areas with higher volumes of pedestrians may see greater numbers of collisions simply because there are more pedestrians, not because the locations are riskier. To assess risk at individual locations, one must review additional data and conduct field observations.

Pedestrian collision history is one factor that was used to identify Focus Areas, as described in Chapter 3.

2.5.2 Causes of Pedestrian Collisions

Between 2002 and 2013, eighty-one (81) percent of pedestrian-vehicle collisions in Santa Clara County were due to driver behavior or other factors. Pedestrian behavior accounted for 19% of the pedestrian-involved vehicle collisions.²⁷

While not all vehicle-pedestrian collision reports include a specific vehicle code violation, the most commonly reported violations in Santa Clara County between 2002 and 2013 were:

- Driver did not yield to pedestrian within crosswalk (37%)
- Pedestrian did not yield to driver while outside crosswalk (18%)
- Speeding (10%)
- Red light running (4%)
- Unsafe turning (4%) or unsafe backing up (3%)

2.5.3 Special Groups to Consider in Pedestrian Planning

The pedestrian experience is not the same for all people—it varies by a person's age, ability, and even race. Any analysis of the pedestrian environment and recommended improvements to that environment should understand and address this variation in experience.

Demographic information, including those described below, was one of the factors used when selecting Focus Areas, as described in Chapter 3.

Age

The age of a person affects the likelihood that they will be involved in a pedestrian-vehicle collision, as well as the outcome of a collision.

Youth and seniors are more likely to walk than people of other ages, and have the highest per capita rates of pedestrian-motor vehicle collisions of all age groups. Of these two age groups, the risk of an older pedestrian dying in a motor vehicle collision is much higher.²⁸

The act of crossing a street requires learned motor skills, decision-making, and cognitive skills. Children must learn and practice these skills in order to safely cross the street. Young children's skills are developing, and they cannot be expected to predictably follow "rules of the road."

As people age, physical and sensory abilities can change. In comparison to younger pedestrians, older pedestrians may have reduced flexibility, agility, and strength, as well as reduced visual acuity, contrast sensitivity, and visual field. As a result, older pedestrians may have difficulty scanning for traffic and avoiding potential collisions with motor vehicles.

²⁷ California Highway Patrol, Statewide Integrated Traffic Records Systems (SWITRS), "Santa Clara County Collision Report 2002-2012," <u>http://iswitrs.chp.ca.gov/Reports/jsp/userLogin.jsp</u> (accessed May 2014).

²⁸ San Diego State University, Older Pedestrian Safety in California: A Fact Sheet (San Diego, California: SDSU, Center for Injury Prevention Policy and Practice, 2004).

2 Existing Conditions

Reduced Day-to-Day 82% Travel Used any Mobility Aid to 48% Walk Limited Driving to Daytime 41% Gave Up Driving 38% Altogether Used Special Transport, 15% like Dial-a-Ride 0% 50% 100%

Percent of people with a travel disability who:

Source: National Household Travel Survey California Add-On 2009

Figure 2.14: Accommodations of people who report a travel disability (California)

Ability

In Santa Clara County, there are approximately 73,000 people with an ambulatory (travel) disability.²⁹ People who have a travel disability make a variety of adjustments to accommodate their disability. **Figure 2.14** shows the types of accommodations used by people with travel disabilities for all of California.

Race

Racial and ethnic minorities are disproportionately represented in traffic-related pedestrian fatalities. Nationally, pedestrian fatality rates for Black and Hispanic men are twice the rate for White men, according to the Center for Disease Control: 3.93 and 3.73 per 100,000 population vs. 1.78. Minority pedestrians are

more likely to be killed in a motor vehicle crash, even after controlling for traffic volumes, socioeconomic status, and alcohol use. There is research that suggests these disparate outcomes are in part due to drivers' subtle racial attitudes and biases. A Portland, Oregon study found that drivers were two times less likely to yield to black pedestrians than to white pedestrians, all other things being equal.³⁰

2.6 Implications for Santa Clara County

Walking rates in Santa Clara County are lower than walking rates in comparable counties in the Bay Area, and the percentage of people walking to work has not changed since 2001. At the same time, there is opportunity for increasing how much people walk, given that more than half of trips a mile or less are driven. If key barriers are addressed, and the unique needs of different demographic groups are met, it may be possible to significantly shift people out of their cars, onto their feet, and onto transit.

Walking behavior, land use and street network patterns, areas of higher risk and pedestrian collision locations, and transit services and amenities are factors that impact quality and quantity of walking trips taken to transit stops.

As described in the next chapter, VTA used much of the information and data presented in the Existing Conditions chapter to identify twelve Focus Areas within Santa Clara County. These are areas where transit ridership is high, but demographics, built environment, and collision history suggest a need for improved walking conditions.

²⁹ U.S. Census Bureau, 2011-2015 American Community Survey 5-Year Estimates, Table B18105.

³⁰ Kimberly Barsamian Kahn et al., *Racial Bias in Driver Yielding Behavior at Crosswalks* (Portland: Oregon Transportation Research and Education Consortium, 2014).

3.1 Defining the Focus Areas

In developing the *Pedestrian Access to Transit Plan*, VTA sought to identify potential projects that are a high priority for bus transit access. VTA's service area covers 346 square miles and has 3,805 bus stops, many of which would benefit from improved pedestrian access. In order to concentrate efforts, VTA decided to identify "Focus Areas" within the county, and prioritize our efforts where transit ridership is high, and demographics, built environment, and collision history suggest a need for improved walking conditions.

This chapter describes the process used to identify the twelve Focus Areas in which VTA conducted field work to evaluate pedestrian access to transit and identify solutions.

3.1.1 Evaluation Methodology

Focus Areas were chosen using geographic-based Multi-Criteria Decision Analysis (MCDA), a commonly used tool applied to complex decisions, such as site location. MCDA assists in the consideration of complex trade-offs among varying alternatives, and helped VTA identify where our efforts would generate the highest value for the greatest number of pedestrians.

3.1.2 Evaluation Factors

VTA, with input from a community-based Task Force² and VTA committees, chose six factors to evaluate transit need and quality of the walking environment: transit ridership, barriers, socioeconomics, major destinations, housing, and commute to work. The factors reflect existing conditions in the county, rather than future planned conditions. The factors and the 16 criteria used to measure them are described below and summarized in **Table 3.1.**

Ridership

Ridership is an important factor because this Plan aims to improve pedestrian access to transit, and because improvements implemented near stops with high ridership will benefit the most customers. Chapter 2 includes a map and discussion of VTA bus ridership.

Barriers

Barriers to safely accessing transit emerged as an important factor in discussions with the Task Force and VTA committees. Barriers include physical features, such as sidewalk gaps or poor sidewalk conditions, missing curb cuts, or presence of freeways, train tracks, rivers, and large intersections.

Due to a lack of consistent countywide sidewalk and other barrier data, VTA used Across Barrier Connections (ABCs) from the 2008 Countywide Bike Plan to identify physical barriers to walking. The Countywide Bicycle Plan evaluated existing bicycle/pedestrian crossings of all major barriers in the county, and identified locations with substandard crossings. The plan also evaluated the distance between existing crossings, and identified potential locations for pedestrian bridges or tunnels to keep distances between crossings to a mile or less. The list of ABCs includes the substandard crossings and areas where new pedestrian or bicycle bridges may be needed.

Collision data was included as a proxy for overall safety. The evaluation just considered severe and fatal collisions. Improving areas with higher incidences of severe and fatal collisions has a greater potential to improve safety. Chapter 2 includes a discussion of pedestrian collisions in Santa Clara County.

² The task force and other outreach activities are described in Chapter 4, Outreach.

Table 3.1: Focus Area evaluation criteria

Importance	Evaluation Factor	Data	Description	Year
Weighted Heaviest		Top 100 Bus Locations by Ridership	Top 100 bus locations (may include intersections with multiple bus stops) based on average daily boarding.	2013
	Transit Ridership	ADA Lift Deployment	Annual ADA lift deployment (wheel chair lift) by bus stop.	2013
Τ		Top 20 Paratransit Stops	Top 20 most frequently used paratransit locations.	2013
	. .	Across Barrier Connections	Recommended ABC's from the 2008 Countywide Bike Plan.	2008
	Barriers	Pedestrian-Vehicle Collisions	Pedestrian-vehicle collisions resulting in death or severe injury. Data from U.C. Berkeley Transportation Injury Mapping System.	2003-2012
	Socioeconomics	Communities of Concern	Census tracts that meet low income and minority thresholds as defined and/or at least 4 of 8 other factors considered to render people in a census tract as disadvantaged.	2011
	300000000000000000000000000000000000000	CARE	Census block groups with high concentrations of Toxic Air Contaminants that are also home to sensitive populations with income below 185% of the Federal Poverty Level.	2012
		Government Services	Social Services Agency, Services for Families and Children, Department of Motor Vehicles, Dept. of Employment and Benefits Services, Social Security Administration, US Citizenship and Immigration Services, Courthouses.	2014
		Major Employers	Top 72 employers, based on employee numbers, in Santa Clara County as per the Business Journal Book of Lists	2012
	Major Destinations	Colleges	All four-year and community colleges.	2012
		Senior Centers	All senior centers and senior nutrition centers in the county.	2013
		Schools	All public and private middle and high schools in Santa Clara County.	2012
		Health Care Facilities	All Hospitals, drop-in clinics, surgical centers, and cancer treatment centers in Santa Clara County.	2012
	Housing	Housing Density	Housing density calculated from the 2010 US Census.	2010
Weighted Lightest	lourney to Work	Residents who commute by Bus	Census 2010 residents by census tract.	2010
		Residents who commute by Rail	Census 2010 residents by census tract.	2010

Socioeconomic Factors

For the purpose of this study, two pre-defined geographic areas of disadvantaged communities were included in the Focus Area evaluation. These are Communities of Concern (COC) and Community Air Risk Evaluation (CARE) communities. These are mapped in **Figure 3.1**.

COC are areas that meet low income and minority thresholds as defined by the Metropolitan Transportation Commission (MTC) and/or at least 4 of 8 other factors considered to render people in a census tract as disadvantaged.³ CARE communities are areas with high concentrations of Toxic Air Contaminants (TAC) where sensitive populations (youth under 18, seniors over 64, and people with respiratory illness) meet a certain threshold, and where the census block group has income below 185% of the federal poverty level.

A secondary benefit of using COC and CARE in the evaluation is that these areas are often included in the scoring criteria for grant funding.

Major Destinations

Major destinations are important to consider when choosing Focus Areas because they are, or can be, major ridership generators. Destinations were selected that may be critically important to transit riders: government services, major employers, colleges, senior centers, schools, and health care facilities.

Housing

Residential density based on the 2010 Census was included as an evaluation factor. Chapter 2 includes a map and discussion of the residential density in Santa Clara County.

Commute to Work

Census commute to work data is used to identify locations with high numbers of residents whose primary method of commuting to work is bus or rail. These

tracts are more likely to have higher percentages of people who walk to their transit stop.

Three additional factors were considered but not included in the evaluation:

Bus Stop Amenities

Bus stop amenities were not included in the evaluation criteria because, while they influence the comfort and safety of a pedestrian at a bus stop, they do not affect the walking trip to the bus stop. As of 2006, approximately 20% of VTA's bus stops contained a shelter and 49% contained a bench. VTA's *Transit Passenger Environment Plan* describes amenities that should be included at bus stops.

Future Development

Priority Development Areas (PDA) have been designated by local agencies to receive much of the future housing and employment growth. Local agencies have established policies and guidelines to identify and/or improve pedestrian facilities as part of future growth and development. VTA chose not to include PDAs as a weighted evaluation factor, with the understanding that pedestrian needs within PDAs will likely be addressed and funded through local agencies' development review and approval process. Additionally, pedestrian needs outside of PDAs may be less well studied, and it may be more difficult to identify resources to address them.

Employment Density

Though major employers are included as one of the six factors, employment density is not. After looking at available employment density data, it was determined that the data would not accurately reflect employment density in the county. The geographic unit of analysis for employment density was too large to precisely pinpoint areas of high density, so it was not included in the analysis.

³ In addition to income and minority status, Communities of Concern consider limited English proficiency, vehicle ownership, seniors 75 or older, persons with disabilities, single-parent families, and cost-burdened renters.



Figure 3.1: CARE and Community of Concern Areas; These pre-defined geographic areas of disadvantaged communities were used for the Focus Area evaluation.

Alternatives Analyzed

Available data were categorized into one of the six evaluation factors, which were weighted based on the goals of the plan and the Task Force preferences. These weighted layers were combined to identify "hot spots" for potential Focus Areas.

Based on feedback from the Task Force, staff performed multiple variations of the ranking and weighting process, which included such scenarios as excluding transit ridership completely, weighting barriers the highest, and including Outreach paratransit and senior Clipper Card use by line.

The type of data available for Outreach paratransit and senior Clipper Card usage were not helpful for refining the Focus Areas, and were ultimately excluded from the final analysis.

The resulting hotspot maps that were generated by running multiple alternatives had little variation. This is most likely due to the fact that land use within Santa Clara County follows a distinct pattern of development and activity along major corridors. As a result, the results are not highly sensitive to change in the weighting of the evaluation factors, and the decision was made to stick with the original evaluation factors described earlier.

3.2 Evaluation Results and Recommended Focus Areas

Figure 3.2 shows the results of the Multi-Criteria Decision Analysis (MCDA), with darker areas scoring higher on more criteria than lighter areas.

Locations along the El Camino Real corridor, parts of the Stevens Creek Corridor, downtown San Jose, and East San Jose show the highest concentration of the six evaluation factors. The random, small but dark locations are explained by the heavy weighting of proposed across barrier connections from the *2008 Countywide Bicycle Plan*. While these are vital connections for pedestrians, not all are located within a reasonable distance of transit, or they fall within areas with current pedestrian planning work.

VTA reviewed the results of the analysis in comparison with areas of the county that already have existing pedestrian plans or planning work. Twelve Focus Areas were chosen based on the MCDA results, known pedestrian needs, relationship to Priority Development Areas and the Community Design and Transportation Program's Cores, Corridors and Station Areas, and areas with limited existing pedestrian plan or planning work.

The recommended Focus Areas were reviewed by city, town, and county staff, and specific boundaries for field review were set to include the following locations:

- Top ridership locations for VTA bus, light rail, and Caltrain stations
- Areas of high employment density
- Areas of high residential density

The final Focus Area boundaries are shown in **Figure 3.3**, and **Table 3.2** lists the evaluation factors pertinent to each Focus Area, the jurisdiction of the Focus Area, relevant local plans, and the type of location.

Chapter 4 describes outreach conducted within the Focus Areas, and Chapter 5 describes the recommended projects for each Focus Area.



Figure 3.2: Result of Multi-Criteria Decision Analysis; Darker areas score higher on the evaluation criteria, and are stronger candidates for becoming a Focus Area.



Figure 3.3: Final Focus Area boundaries; Focus Areas were identified based on the results of the Multi-Criteria Decision Analysis, input from the Task Force, and conversations with city and County staff. Focus Areas are identified by letter.

Table 3.2: Recommended Focus Areas and Evaluation Factors

	Recomment	reas		* Co Are	ores, Corr as after th	idors & ne othe	Evaluat Station A r factors id	ion F reas ar lentifie	actor nd Prio d areas	s in W rity Dev s of higl	/hich velopm in need.	the F ent Are	ocus / as were	Areas not sco	Scored	l High rather u	l Ised to h	elp sele	ct Focus		
ID	Name (Location)	Jurisdiction(s)	Prior Planning Efforts	Pedestrian Collisions	Across Barrier Connections	Community of Concern Area	CARE Area	Employment (Top 72 Employers)	Schools	Colleges	Health Centers	Senior Centers	Government Centers	Housing Density	Transit Ridership	Top 20 Paratransit Stops	ADA Lift Deployment	Residents Who Commute by Bus	Residents Who Commute by Rail	Cores, Corridors & Station Areas*	Priority Development Areas*
Α	Alum Rock (Capitol Ave @ Alum Rock Ave)	San Jose, County	N/A	٠		•	•	•							•	•	•	•	•	•	•
В	East San Jose (Capitol Expwy @ Story Rd)	San Jose, County	Comp County Expwy Planning Study- Capitol Expwy	•		•	•		•		•				•		•	•		•	•
C	Central Gilroy	Gilroy	Downtown Gilroy Specific Plan			•			•		•	•	•				•			•	•
D	San Antonio (San Antonio Rd @ El Camino Real)	Mountain View, Los Altos, Caltrans	MV El Camino Real Precise Plan/ San Antonio Precise Plan					•	•		•	•		•	•		•	•	•	•	•
E	Mountain View El Camino Real Corridor (Shoreline Blvd @ El Camino Real)	Mountain View, Caltrans	MV El Camino Real Precise Plan		•				•		•		•	•	•		•	•	•	•	•
F	El Camino Real at State Route 85	Mountain View, Caltrans	MV El Camino Real Precise Plan	•					•		•			•				•	•	•	•

	Recommend	reas		* Co Area	ores, Corn as after th	idors & e othe	Evaluat Station A r factors io	ion Fa reas ar lentified	actors nd Prior d areas	s in W rity Dev of higl	/hich /elopm h need.	the F ent Are	ocus A as were	Areas not sco	Scored red, but r	High ather u	l Ised to l	nelp sel	ect Focu	\$	
ID	Name (Location)	Jurisdiction(s)	Prior Planning Efforts	Pedestrian Collisions	Across Barrier Connections	Community of Concern Area	CARE Area	Employment (Top 72 Employers)	Schools	Colleges	Health Centers	Senior Centers	Government Centers	Housing Density	Transit Ridership	Top 20 Paratransit Stops	ADA Lift Deployment	Residents Who Commute by Bus	Residents Who Committe by Rail	Corres, Corridors & Station Areas*	Priority Development Areas*
G	Bascom Corridor (Bascom Ave @ Moorpark Ave)	San Jose, County	Bascom Corridor Complete Streets Study (VTA)			•	•	•		•	•				•	•	•	•	•	•	
H	Downtown San Jose- Including Diridon Station	San Jose	Diridon Station Area Plan			•	•	•		•	•	•	•	•	•		•	•	•	•	•
I	King Road Corridor- Tully Rd to Alum Rock Ave	San Jose	N/A	•	•	•	•		•		•		•		•		•	•		•	•
J	Stevens Creek Blvd and Stelling Rd	Cupertino	Heart of the City Master Plan/ Stevens Creek BRT	•				•	•	•				•	•		•			•	•
K	Central San Jose (Keyes St @ First St)	San Jose	N/A	•		•	•				•	•	•	•	•		•	•		•	•
L	El Camino Real and S. Fair Oaks Ave- Remington Dr	Sunnyvale, Caltrans	Sunnyvale El Camino Real Precise Plan	•								•	•	•	•		•	•	•	•	•

4.1 Introduction

Outreach to community members is a key aspect of any planning study. To guide the development of the *Pedestrian Access to Transit* Plan (the Plan), VTA used a variety of methods to understand the community's needs. VTA's outreach followed best practices outlined in VTA's *Public Participation Plan*, and focused on reaching out to traditionally under-represented communities such as low-income, minority, and Limited English Proficient (LEP) populations.¹

VTA's outreach included:

- Forming a Task Force to guide the development of the Plan
- Soliciting input through a trilingual, printed survey
- Presenting to community groups
- Presenting to VTA's Advisory and Standing Committees
- Meeting individually with City and County transportation staff

Input from stakeholders supplemented the existing conditions analysis, and helped guide Focus Area selection, field observations of Focus Areas, and criteria used to prioritize projects.

4.2 Task Force

VTA formed a Task Force that was consulted at key decision points during development of the Plan. The Task Force participants represent a diverse range of community members and transit customers. **Table 4.1** shows the organizations and agencies that were represented on the Task Force.

The Task Force met four times during the planning process:

- March 2014 (kick off and introduction)
- June 2014 (review existing conditions and provide input on draft evaluation criteria to identify Focus Areas)
- April 2015 (comment on draft public survey questions and plans for field work)
- June 2016 (review public survey results, comment on draft prioritization criteria for projects and implementation plan)

Input provided by the Task Force guided the development of the criteria used to identify Focus Areas, the conditions to review during field work, questions included in the survey, and the criteria used to prioritize projects.

Table 4.1: Task Force Representatives

Organization/ Agency

VTA/County Bicycle and Pedestrian Advisory Committee

California Walks

Santa Clara County Public Health Department

VTA Committee for Transportation Mobility and Accessibility

City of San Jose Bicycle and Pedestrian Program

Santa Clara County Roads and Airport Department

Silicon Valley Independent Living Center

TransForm

SPUR

San Jose State University/ Mineta Transportation Institute

Outreach Paratransit

City of San Jose Senior Citizens Commission

¹ *Public Participation Plan*, Santa Clara Valley Transportation Authority, January 24, 2013. <u>http://www.vta.org/sfc/servlet.shepherd/document/download/069A0000001EOpPIAW</u>

4.3 Customer Survey

To understand transit users' opinion of their walk to their transit stop, and to guide the project recommendations for Focus Areas, VTA developed and distributed a survey in English, Spanish, and Vietnamese. The survey supplements the technical field review of the Focus Areas and identifies conditions that VTA transit users would like to see improved. Responses to the survey were considered when conducting field work in Focus Areas and when identifying proposed pedestrian improvements.

4.3.1 Methodology

The customer survey was placed inside buses that serve popular bus lines in the Focus Areas and advertised through VTA's social media accounts. In addition, printed surveys were provided at VTA's customer service center in downtown San Jose and given to the VTA/County Bicycle and Pedestrian Advisory Committee for distribution.

After two months of advertising the survey, VTA received 475 responses. Out of these 475 responses, 371 identified specific locations in Santa Clara County that need improvement. The remaining 104 responses were general comments about transit stop facilities and access to stops.

Appendix A describes the advertising in more detail, provides the survey instruments and maps the locations that survey respondents identified as needing improvement.

4.3.2 Demographics of Survey Respondents

VTA 's best understanding of its passenger demographics is provided by VTA's On-Board Customer Survey, most recently conducted in 2013. This survey has a large sample size and is collected using random sampling techniques. In comparison, the survey conducted for the *Pedestrian Access to Transit Plan* only includes a small subset of customers, and was not collected using random

sampling. As a result, the *Pedestrian Access to Transit Plan* survey over- and under-represents some demographic groups. Specifically:

- Customers that responded to the *Pedestrian Access to Transit Plan* survey were more likely to be female (53% female) than VTA's systemwide bus customers (46% female);
- White/Caucasian customers and Asian customers were overrepresented in the *Pedestrian Access to Transit Plan's* survey while other races and ethnicities were under represented;
- The age distribution of respondents closely tracks that of VTA bus customers as measured in VTA's On-Board Customer Survey, with the exception that the *Pedestrian Access to Transit Plan* survey greatly undersampled customers aged 14 to 17.

Some of the differences between surveys may be explained by the fact that the *Pedestrian Access to Transit Plan*'s survey was not system-wide like the On-Board Customer Survey, and only sampled riders on five bus routes.

Figure 4.1 compares the ethnicity/race breakdown of VTA's On-Board Customer Survey and the *Pedestrian Access to Transit Plan* Survey. **Figure 4.2** compares the age distribution of these two surveys.

Of note:

- Respondents are young. More than half are 34 or younger. Only 7% are age 65 or older.
- Respondents reflect a variety of races and ethnicities, despite some demographics being under/over sampled: 40% of survey respondents identified as "White/Caucasian," 33% as "Asian", and 15% as "Hispanic/Latino."

Figure 4.1: Race and Ethnicity of Survey Respondents Compared to On-Board Customer Survey



Board Customer Survey



4.3.3 Survey Results

Several high-level findings came out of the survey. First, pedestrian infrastructure, including basic infrastructure like sidewalks, is missing in some areas. Street crossings can be improved by providing more time to cross and by timing signals to reduce waiting time between pedestrian phases. Operational and infrastructure improvements to improve the actual and perceived safety from cars or crime could significantly improve the walking environment for a majority of customers. Many respondents noted they would like to see specific improvements like installing bus shelters, reducing crime, improving lighting, and cleaner streets.

Presence of Continuous Sidewalk

Customers reported that basic pedestrian infrastructure is not always present on their walk to the bus stop. As shown in **Figure 4.3**, 20% of respondents stated that part or their entire walk to transit does not have sidewalks.

Figure 4.3: When you walk to and from the bus stop or train station, is there a sidewalk the entire way? (n=464)



Quality of Walking Environment

Survey respondents were asked several questions to gauge the quality of their walk to the bus stop or train station. Results are shown in **Figure 4.4**. Responses suggest that there are opportunities for improving street infrastructure and signal operations. Of note:

- Less than half (42%) felt that it was always easy to cross streets on their way to the bus stop or station.
- 35% felt that the wait for the walk signal was always short.

Driver behavior is problematic for many respondents:

• 73% reported that cars do not always stop and let them cross the street.

Signal operations and locations of street crossings work well for about twothirds of respondents:

- 59% felt that there was always enough time to cross the street at the walk signal.
- 66% felt that traffic signals were where they need them.
- 62% felt that crosswalks are where they need them.

Figure 4.4: Experience of Crossing Streets on the Way to the Bus Stop or Train Station

Think about your walk to or from the bus stop or train station. How true are these sentences for you?



Perceptions of Safety

Conflicts with motorists are a concern for a majority of survey respondents. As shown in **Figure 4.5**, more than half of survey respondents stated they do not always feel safe from cars while they are walking to their bus stop.

Crime is a concern for many survey respondents. As shown in **Figure 4.6**, 60% of respondents indicated that they do not always feel safe from crime while they are walking to their transit stop.

Women are 1.6 times as likely as men to say that they do not feel safe from crime. People between 18 to 34 years old are 1.5 times as likely as people over 34 years old to say that they do not feel safe from crime.

Figure 4.5: Perception of Safety from Cars While Accessing Transit Stop



Figure 4.6: Perception of safety from crime while accessing transit stop



Presence or Absence of a Disability

As shown in **Figure 4.7**, about 11% of survey respondents stated that they have some kind of disability that affects their ability to get to transit. While the 2013 On Board Customer Survey didn't ask this question directly, it found that 6% of riders are eligible for the disabled fare category.

Specific Pedestrian Deficiencies and Desired Improvements

Respondents were asked to identify up to three ways their walk to transit could be improved. **Figure 4.8**, on the next page, shows the types of improvements that survey respondents stated they would like to see on their walk to their transit stop. Notably, only 9% chose, "Nothing, the walk is fine." The most frequently cited improvements are "install shade at bus stop", "better lighting around the bus stop and on streets", "less crime", "cleaner streets," and "less waiting time for pedestrian signal at intersections." Improved pedestrian infrastructure can only address some of these issues. The other issues could be addressed by crime prevention programs, traffic safety education programs, or future land use developments or streetscape improvements that change the sense of safety and quality of activities in the areas.

Figure 4.7: Ability to get to transit: disability status



Figure 4.8: Improvements that survey respondents stated they would like to see on their way walking to their transit stops



4.4 Public Presentations

In addition to soliciting direct input using the customer survey, VTA presented the plan to a variety of stakeholders to ensure their comments were incorporated during the planning process. Project staff reached out to community groups that serve the Focus Areas and organizations that represent specific stakeholder groups to receive their input on the plan and concerns they have regarding access to transit. VTA staff also made themselves available to present the plan at the request of outside groups.

Draft deliverables were also presented to VTA's Advisory Committees and one of VTA's Standing Committees to solicit comments. VTA's Advisory Committees advise the VTA Board of Directors on decisions, and serve as a way to give voice to all cities and the County of Santa Clara. VTA's Standing Committees are comprised of a subset of Board Members, and serve to review items indepth before they are presented to the Board of Directors. All meetings are publicly noticed.

Different sections of the Plan were presented to the following VTA committees:

<u>Technical Advisory Committee (TAC)</u>: Consists of one senior staff member (usually the public works or planning director) from each of the county's 15 cities and the County of Santa Clara. Non-voting representatives from Caltrans and the Metropolitan Transportation Commission also participate in meetings. The TAC advises the Board on technical aspects of transportation-related policy issues and initiatives.

<u>Bicycle and Pedestrian Advisory Committee (BPAC)</u>: Consists of 16 members representing each of the 15 cities and the County, plus a non-voting representative of the Silicon Valley Bicycle Coalition. The BPAC advises the Board on funding and planning issues for bicycle and pedestrian projects. It also serves as the countywide bicycle and pedestrian advisory committee for Santa Clara County. <u>Committee for Transportation Mobility and Accessibility (CTMA)</u>: Consists of one VTA Board member, persons with disabilities, and representatives of human service agencies within the county. The CTMA advises the Board on bus and rail accessibility issues, paratransit service, public facilities and programs, and VTA's efforts to fully comply with the federal Americans with Disabilities Act.

<u>Policy Advisory Committee (PAC)</u>: Consists of one City Council member from each of the 15 cities and one member from the Santa Clara County Board of Supervisors. The PAC allows all jurisdictions within the county to directly comment on the development of VTA's policies.

<u>Citizens Advisory Committee (CAC)</u>: Consists of 17 appointed members: six citizens-at-large from the City and County groupings, six citizens representing certain specified community interests, and five citizens representing certain specified business and labor groups. The Committee advises the Board on policy issues referred to the Committee either by the Board or the General Manager in consultation with the Chairperson.

<u>Congestion Management Program & Planning Committee (CMPP)</u>: This standing committee consists of six members (four members and two alternate) from VTA's Board of Directors. The committee reviews policy recommendations pertaining to the Congestion Management Program and the development of the countywide transportation plan for Santa Clara County.

Table 4.2, on the next page, summarizes the stakeholder presentations made during plan development.

Table 4.2: Presentations made to stakeholder groups

Stakeholder Group	Topic/Outreach	Date
VTA Committees & Working Groups		
VTA Capital Improvement Program Working Group (Sub- committee of TAC)	Introduce plan, Existing Conditions Report, public survey results, recommended projects	January 2014, May 2014, July 2014, January 2015, October 2015 and June 2016
VTA Land Use and Transportation Integration Working Group (Sub-committee of TAC)	Introduce plan, ways to get involved	December 2014
VTA Advisory and Standing Committees (see list on prior page for description)	Existing Conditions Report Recommended Projects, Draft Final Plan, Final Plan	July 2014 (October 2014 CTMA) March 2016 BPAC, April 2016 TAC, PAC, CMPP, July 2017 BPAC, PAC, TAC and September 2017 BPAC, PAC, TAC, CTMA
City & County Committees		
Traffic Safe Communities Network Quarterly Meeting	Introduce plan, ways to get involved	February 2014
Safe Routes to School County Providers Group	Introduce plan, ways to get involved	January 2013
City of San Jose Senior Citizen Commission	Introduce plan, ways to get involved	September 2014
Sunnyvale Bicycle and Pedestrian Advisory Commission	Overview of plan	November 2016
City and County Departments		
Cities of Mountain View, Los Altos, Sunnyvale, San Jose, Gilroy and County of Santa Clara	Define Focus Areas Review recommended projects	November 2014 January 2016
San Jose Parks, Recreation and Neighborhood Services	Introduce plan and discussion on the relationship between the recommended projects and trails	January 2015
Non-Profit & Advocacy Groups		
Gilroy Senior Center	Overview of plan purpose, distribution of surveys and collection of survey responses	October 2015
Moffett Park Business Group meeting	Introduce plan	November 2014
TransForm's Let's Get Moving Silicon Valley Summit	Introduce plan, ways to get involved	March 2014
GreenTown Los Altos	Overview of plan	November 2016

5.1 Introduction

This chapter presents pedestrian improvement projects for the twelve Focus Areas (**Figure 5.1**), as well as a list of recommended projects outside of Focus Areas. Projects outside of Focus Areas were recommended by Member Agency staff, and serve areas where increases in transit use are anticipated in the future, including the Milpitas and Berryessa BART stations, and the Santa Clara Caltrain/Future BART Station. Each project is supported by cost estimates and sorted into one of four priority categories. The chapter includes:

- Section 5.2 describes the approach VTA took to identify projects and criteria that were used for identifying deficiencies in each Focus Area. The section is supported by Appendix A, which contains a toolkit that describes improvements that are suitable for addressing different pedestrian deficiencies, many of which are recommended for specific projects. The toolkit will also be useful for people wishing to identify potential improvements in other areas.
- Section 5.3 presents the methodology for sorting projects into four priority categories. The projects are scored on two groups of factors: Community Benefits and Ease of Implementation. Project scores and associated implementation matrices will assist VTA, the cities, and the County in allocating staff time and funding to the projects. Figure 5.2 shows an example matrix.
- Section 5.4 presents assumptions and methodology for order-of-magnitude project cost estimates.
- Section 5.5 presents the recommended projects, and is organized by Focus Area. Each Focus Area includes a map of pedestrian barriers and deficiencies, a map of recommended projects, an associated table describing each project, and a project scoring table and matrix. Projects that VTA has an interest in proactively advancing are noted, and for these



Figure 5.1: An overview of twelve Focus Areas

projects, planning level cost estimates are provided in Chapter 6. The section concludes with a list describing recommended projects outside of Focus Areas.

5.2 How Projects Were Identified

Projects within Focus Areas were identified through a three-stage process, described below.

Step 1: Walkshed and Walking Access Barrier Analysis

As a first step, Geographic Information System analysis (GIS) was conducted to identify deficiencies in pedestrian facilities within each Focus Area. The analysis identified walksheds around transit stops and identified "soft" barriers to walking access.

Transit walkshed: A transit stop's walkshed is the area within a reasonable walking distance: ¼ mile for local bus stops and ½ mile for rail stations and rapid bus stops. For this analysis, walksheds are calculated using the pedestrian network, rather than using as-the-crow-flies estimates. Walksheds are displayed on Focus Area maps as gradients around transit stops.

"Soft" barriers to walking access: High auto speeds and volumes detract from the quality and comfort of the walking environment and create a "soft" barrier to pedestrian crossings. "Soft" barriers are shown on Focus Area maps as "Major Barriers to Walking Access" (streets with speed limits equal to or greater than 35 mph and more than four vehicle travel lanes) and "Minor Barriers to Walking Access" (streets with speed limits of 30 or 35 mph and up to four vehicle travel lanes).

Step 2: Virtual and Field Review

VTA conducted field reviews of the twelve Focus Areas, first through a virtual review of aerial photos and streetview imagery, followed by site visits to each Focus Area. Field reviews evaluated the following conditions:

Connectivity

- Locations with missing sidewalks and crosswalks
- Absence of pedestrian signal heads
- Presence of crossing restrictions
- Uncontrolled marked crosswalks of major and minor barrier streets
- Absence of marked crosswalks
- Substantial (~1 mile) distances between crossings of major or minor barriers

Safety

- Collision history (hotspot analysis, using most recent available data)
- Average traffic speed
- Visibility of pedestrians at crossings

- Intersections with uncontrolled right turns and/or large curb radii
- Intersections with long crossing distances and/or skewed crosswalks

Quality

- Average Daily Traffic (ADT) volume (where available)
- The presence of on-street parking or tree/landscape buffer sidewalk width
- Presence or absence of pedestrian-scale lighting
- Presence of graffiti and/or trash
- Pedestrian "dead zones": Blank space adjacent to pedestrian environment, such as a blank wall, abandoned building or parking lot
- Legibility: Unclear or unsigned pedestrian route to transit stops

Accessibility

- Missing curb cuts and/or missing truncated domes at pedestrian crossings
- Inadequate sidewalk space near transit stops to comfortably maneuver a wheelchair, walker or other assistive device
- Accessibility of pedestrian signals to people using a wheelchair, walker or other assistive device

Activity

- Pedestrian counts (where available)
- Qualitative assessment of pedestrian volumes during virtual/physical fieldwork

Step 3: Individual Project Identification

Using results from the barrier analysis and field review, VTA identified a list of opportunities and deficiencies and a list of potential pedestrian improvements for each Focus Area. Project recommendations were based on VTA guidelines, including *Pedestrian Technical Guidelines* (VTA, 2003), *Transit Passenger Environment Plan* (VTA, 2016), and *Community Design and Transportation*

Manual (VTA, 2003). Project recommendations are consistent with design guidelines included in locally adopted specific plans, and incorporate proposed projects from adopted City, County and VTA plans. Member Agencies, Caltrans, VTA Highways Program and VTA Transit Operations Division reviewed and provided comments on the proposed recommendations. Recommendations presented here reflect comments received from these stakeholders.

5.3 Project Scoring Criteria and Implementation Matrix

The implementation matrix consists of two axes: Community Benefit, and Ease of Implementation. Projects are scored separately on each axis. The matrix divides projects into four categories based on their scores:

- **High Priority, Short Term** easily implemented projects that provide immediate benefits to the community and address major challenges,
- **High Priority, Long Term** difficult-to-implement projects that provide high benefit to the community and address major challenges,
- **Medium Term Projects** easily implemented projects that enhance the quality of the pedestrian environment,
- Long Term Projects difficult-to-implement projects that enhance the quality of the pedestrian environment.

The criteria under Community Benefit are scaled from high to low. However, projects which score lower in Community Benefit are not necessarily low priority, and should not be assumed to provide little benefit. All projects in the plan provide some community benefit. Projects that score high in Community Benefit typically address areas with higher pedestrian safety challenges or close a major gap in the pedestrian network. Other projects may score lower in Community Benefit, but be easier or less costly to implement.

Ease of Implementation criteria consider the complexity of a project, opportunities for receiving funding, project readiness, and ongoing maintenance



Figure 5.2: Example of project evaluation matrix

costs. The criteria recognize that some projects may be much more difficult to implement than others.

5.3.1 Scoring Criteria

Scoring criteria for Community Benefit and Ease of Implementation were developed with input from the Task Force (comprised of a mix of community members, nonprofit staff, and Member Agency staff, and described in Chapter 4). Up to 6 points could be awarded for a project's community benefits, and up to 5 points could be awarded for a project's ease of implementation. Scoring criteria and points are described in **Table 5.1** and **Table 5.2**.

Table 5.1 Scoring criteria for Community Benefit

Criterion	Description	Scoring
Connectivity	Project shortens pedestrian route to transit, completes sidewalks, and/or closes gaps in a transportation facility and/or multimodal network.	Yes=1 point No=0 points
Safety	<u>High</u> : Project will address a demonstrated safety issue (e.g. multiple collisions/fatalities/injuries) with a proven/demonstrated countermeasure.	High=1 point
	<u>Medium</u> : Field review and/or public comment indicates a safety problem that would be addressed by the project (e.g. conflicts or evidence of high vehicle traffic volume or speed).	Low=0.3 points
	Low: Project will generally improve safety issues. Project has the potential to reduce exposure/risk of conflicts between motor-vehicles and pedestrians.	Points are not additive.
Accessibility	Project eliminates a barrier to ADA accessibility (e.g. by installing curb ramps where there are none, closing sidewalk gaps, or adding ADA-compliant pedestrian signals where there are none).	Yes=1 point No=0 points
Activity	<u><i>Transit Access:</i></u> The project falls within a 1/2 mile walk of a rail transit stop or an express bus stop, OR the project falls within a 1/4 mile walk of a bus stop with 40 or more boardings per day.	Transit Access=0.5 points
Activity	<u>Destination Access</u> : The project serves locations that typically generate high levels of pedestrian demand, such as schools, senior centers, community centers, and walkable commercial districts.	Destination Access=0.5 points
Equity	Project is located within a Community of Concern or CARE area.1	Yes=1 point No=0 points
Community	Local Plans: The project is identified in a local plan.	Local Plans= 0.5 points
Support	<u>Community Champions</u> : The project is championed by local community members, elected officials or other leaders.	Community Champions= 0.5 points

¹ Community of Concern is identified by Metropolitan Transportation commission (MTC). Community Air Risk Evaluation (CARE) is identified by Bay Area Air Quality Management District.

Table 5.2 Scoring Criteria for Ease of Implementation

Criterion	Description	Scoring
Funding Competitiveness	<u>Grant Competitiveness</u> : The project is competitive for One Bay Area Grant (OBAG), Priority Development Area (PDA) Planning Grants, Active Transportation Program (ATP), Highway Safety Improvement Program (HSIP), or other grant programs. <u>Private Funding</u> : The project is likely to be receive matching funding through private donations (e.g. nonprofit groups, private companies) or be conditioned as part of nearby development.	Grant Competitiveness=0.5 points Private Funding=0.5 points ²
Maintenance Cost	The project can be implemented without adding signage, striping, public art, lighting, or landscaping that would have to be maintained by the Member Agency.	Yes=1 point No=0 points
Existing Funding	The project is partially funded, with funding deadlines to meet.	Yes=1 point No=0 points
Project Readiness	<u>Environmental Analysis</u> : Environmental analysis has been completed, or the project is statutorily or categorically exempt from the California Environmental Quality Act (CEQA). <u>Right of Way</u> : The project can be completed without acquisition of right-of-way or easements.	Environmental Analysis=0.5 points Right of Way=0.5 points
Jurisdictional Complexity	<u>Multiple Member Agencies:</u> The project can be completed without coordination between multiple Member Agencies/VTA. <u>Non-Member Agency Involvement</u> : The project can be completed without coordination with stakeholders such as Caltrans, the Santa Clara Valley Water District, Caltrain, or California Public Utilities Commission.	Multiple Member Agencies=0.5 points Non-Member Agency Involvement=0.5 points

² To evaluate opportunities for private funding through conditions of development, VTA staff conducted a qualitative assessment of the potential for development project(s) to help fund or implement the specified improvements. This assessment was conducted for each Focus Area as a whole, rather than by individual project.

The assessment consisted of two parts: (1) a rating of the amount of recent development that has occurred in the Focus Area (roughly the past five years); and (2) a rating of the general development potential based on availability of underutilized land, and presence of supportive land use plans or policies. For each of these two parts, a score of 0, 0.125 or 0.25 points was given; in that way, the total points for this criterion range from 0 to 0.5 points.

5.4 Cost Estimates

This chapter provides order-of-magnitude cost estimates for all identified projects. In addition, planning level cost estimates for projects that VTA has an interest in proactively advancing are available in the next chapter, in **Table 6.1**).

5.4.1 Order of Magnitude Cost Estimates

Assumptions and references used in developing order of magnitude cost estimates for projects are outlined in **Table 5.3**. Project costs are categorized as "less than \$500,000", "\$500,000 to \$5 Million" and "more than \$5 Million." Based on these estimates, there are 83 projects under \$500,000, 46 projects between \$500,000 and \$5 Million, and 36 projects over \$5 Million.

Table 5.3: Assumptions for order of magnitude project cost estimates (2016 dollars)

Project type	less than \$500,000	\$500,000-\$5M	over \$5M
Single-intersection improvements including striping, curb extensions, and pedestrian signals	Х		
Adding pedestrian hybrid beacons or rectangular rapid flash beacons	Х		
Grouped railway crossing improvements		х	
Single-intersection improvements with adjacent landscaping changes and/or pedestrian refuge		x	
Addition of or relocation of a signal mast arm		х	
Multiple signalized intersection improvements		х	
New signalized intersection		Х	
Realignment of an intersection		Х	
Corridor-level streetscape improvements and sidewalk widening (less than 1/2 mile)		Х	
Corridor-level streetscape improvements and sidewalk widening (more than 1/2 mile)			Х
Construction of new overcrossings and corridor-level improvements at intersections			Х
Completion of sidewalks throughout a neighborhood			Х
Intersection ramp realignments, overpass lighting			Х
Trail extensions			Х

References: Pedestrian Bicycle Information Center, Costs for Pedestrian and Bicyclist Infrastructure Improvements, 2013; Fehr & Peers, 2016.

Except where noted, cost estimates are for the largest-scale implementation of a project. Lower costs may be possible with partial implementation of recommendations or with the use of short-term/tactical interventions.

All cost estimates are approximate and intended to assist in project prioritization only. Additional study will be needed prior to applying for grant funding.

5.5 Focus Area Recommended Improvements



Figure 5.3: Location of twelve Focus Areas

Focus Area A: Alum Rock (San Jose and Santa Clara County)



Summary

Focus Area A is located in East San Jose between Alum Rock Avenue, White Road, McKee Road, Capitol Avenue, and Jackson Avenue. It includes several schools and shopping centers, and is served by VTA Light Rail (Line 901), the 522 Rapid/future Santa Clara-Alum Rock BRT, and several local bus routes, including Lines 23, 25, 64, 70, and 71.

Issues

- Missing sidewalks throughout residential neighborhoods and along Alum Rock
- Unmarked crosswalks of major and minor barrier streets (White Road, Capitol Avenue)
- Several pedestrian collisions on major and minor barrier streets
- High speed vehicle turns at several major intersections
- Poor quality walking environment along corridors
- · Intermittent pedestrian access to commercial centers
- High-density housing creates need for on-street parking in residential areas



Pedestrian crossing White Road near Florence Avenue



Missing sidewalks near White Road



"Porkchop" pedestrian island at McKee/Capitol

Opportunities

- · High pedestrian demand throughout Focus Area from housing, schools, commercial centers, and transit
- Santa Clara-Alum Rock Bus Rapid Transit Program implementation underway in Focus Area
- Alum Rock Avenue and White Road identified as Safety Priority Streets in San Jose's Vision Zero Program
- Santa Clara County's East San Jose Regional Pedestrian Improvement Program will construct sidewalks in the area.
- Future BART station west of focus area (28th/Santa Clara) may increase transit use



People walking to commercial uses near Capitol Ave/McKee Rd intersection



High pedestrian demand at Capitol Ave/Alum Rock Ave

5-8

Rock Ave/White Rd intersection Rock Ave VTA Pedestrian Access to Transit Plan (2017)

Focus Area A: Alum Rock (San Jose and Santa Clara County) Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



Figure 5.4: Focus Area A, barriers and infrastructure deficiencies

Focus Area A: Alum Rock (San Jose and Santa Clara County) Potential Improvements by Project Type



Figure 5.5: Focus Area A, potential improvements

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Table 5.4. Recommended Projects- for Focus Area A: Alum Rock (San Jose, County)

		Project- Fo	Existing Conditions Addressed	Issue or Project		
Sub Area	#	Name	Description	Туре		Previous Plan
McKee VTA LRT Station	A1	Complete & upgrade crosswalks around McKee VTA LRT Station	 Stripe ladder crosswalks at intersections around McKee VTA LRT Station Complete all four legs of each crosswalk, add pedestrian refuge on either side of rail tracks. 	Intersection	 Issues High pedestrian volume near the station and commercial areas High vehicle speeds on Capitol Ave Challenges Light rail signal timing may be a challenge Potential safety challenge due to high vehicle speeds 	-
McKee VTA LRT Station	A2	Signal retiming around McKee VTA LRT station	Consider double-cycle/half-cycle operation at signalized crossings to improve pedestrian access and reduce crossing delay	Intersection	 Issues High pedestrian volume near the station and commercial areas High vehicle speeds on Capitol Ave Challenges Light rail signal timing may be a challenge 	-
McKee VTA LRT Station	A3	Signal retiming around McKee VTA LRT station	Consider double-cycle/half-cycle operation at signalized crossings to improve pedestrian access and reduce crossing delay	Intersection	 Issues High pedestrian volume near the station and commercial areas High vehicle speeds on Capitol Ave Challenges Light rail signal timing may be a challenge 	-
McKee Rd/ Capitol Ave	A4	McKee Rd/Capitol Ave intersection improvements	• Redesign pork chops and curbs at NW & SW corners to narrow right turn radii, reduce the angle of approach, reduce crossing distances, and expand pedestrian waiting space	Intersection	 Issues High-speed right turns, high pedestrian demand and limited pedestrian waiting area Multiple pedestrian-involved crashes 	-

		Project- Fo	Existing Conditions Addressed	Issue or Project		
Sub Area	#	Name	Description	Туре		Previous Plan
			 Tighten curb radius at SE corner, widen sidewalk Add advanced yield pavement markings and signage at dedicated right turn lanes Stripe ladder crosswalks at all four legs of intersection Re-time signal to synchronize with arriving trains 			
McKee Rd/White Rd	A5	McKee Rd/White Rd intersection improvements	 Reconstruct pork chops and curbs at NW, NE & SW corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space Tighten curb radius at SE corner, widen sidewalk and pedestrian waiting area Stripe ladder crosswalks at all four legs of intersection Add advanced yield pavement markings at dedicated right turn lanes 	Intersection	 Issues High-speed right turns, high pedestrian demand and limited pedestrian waiting area Multiple pedestrian-involved crashes 	-
White Rd/ Alum Rock Ave	A6	White Rd/Alum Rock Ave intersection improvements	 Reconstruct curbs at NW, NE & SW corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space Stripe ladder crosswalks at all four legs of intersection 	Intersection	 Issues High pedestrian volumes, nearby school High speed turns Opportunities White Road and Alum Rock Ave are identified as Safety Priority Streets in <i>Vision Zero San Jose</i> 	•Vision Zero San Jose
White Road	A7	White Road mid- block crossing	Consider adding uncontrolled or PHB-controlled pedestrian	Other Crossing	Issues	•Vision Zero San Jose

		Project- Fo	ocus Area A		Existing Conditions Addressed	Issue or Project
Sub Area	#	Name	Description	Туре		Previous Plan
			crossing at White Rd/Rose Ave or White Rd/Florence Ave ladder crosswalk, high-visibility pedestrian crossing signage, pedestrian-scale lighting, RRFB or PHB to improve driver yield rates • Add curb extension at SE corner of Florence and White Rd to reduce curb radius and slow turning vehicles		 Unsafe walking environment for pedestrians who need to cross the street to access bus stops Multiple pedestrian-involved crashes Opportunities No median or hardscape obstruction Identified as Safety Priority Street in <i>Vision Zero San Jose</i> 	
White Road	A8	White Road streetscape improvements	Widen sidewalks, add landscaped buffers (planters, short-term/tactical option), add pedestrian-scale lighting. Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian Technical Guidelines</i> • Stripe ladder crosswalks alongside-street crossings.	Streetscape	 Issues Narrow sidewalks with little clear walkway width Opportunities Identified as Safety Priority Street in <i>Vision Zero San Jose</i> Challenges Widening sidewalks could require a taking of ROW 	•Vision Zero San Jose
White Road	A9	White Road neighborhood sidewalk completion	Complete sidewalks in neighborhood bounded by White Rd, Wilbur Ave, S. Capitol Ave, and Alum Rock Ave	Gap Closure	Issues Incomplete sidewalks Opportunities Identified as Safety Priority Street in Vision Zero San Jose 	•Vision Zero San Jose
Alum Rock VTA LRT Station	A10	Alum Rock VTA LRT Station crosswalk improvements	 Stripe ladder crosswalks to intersections around Alum Rock VTA LRT Station. Complete all four legs of each crosswalk, add pedestrian refuge on either side of rail tracks. 	Intersection	Issues Incomplete crosswalk access; high volume of pedestrian crossings from adjacent Transit Center Opportunities Santa Clara-Alum Rock BRT Program 	•Santa Clara-Alum Rock BRT Program

		Project- Fo	ocus Area A		Existing Conditions Addressed	Issue or Project	
Sub Area	#	Name	Description	Туре		Previous Plan	
Alum Rock VTA LRT Station	A11	Alum Rock Transit Center pedestrian path improvements	 Stripe crosswalks or otherwise designate pedestrian routes from Capitol Ave to bus bays 	Wayfinding	Issues • High pedestrian volume through Transit Center Opportunities •Santa Clara-Alum Rock BRT Program	• Santa Clara-Alum Rock BRT Program	
Alum Rock Ave/Capitol Ave	A12	Alum Rock Ave/Capitol Ave intersection improvements	 Reconstruct curbs at NW & SE corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space. Stripe ladder crosswalks across all four legs of intersection 	Intersection	 Issues High-speed right turns, high pedestrian demand and limited pedestrian waiting area Opportunities Alum Rock is identified as a Safety Priority Street in <i>Vision Zero San Jose</i> Intersection redevelopment included in Santa Clara-Alum Rock BRT Program 	 Vision Zero San Jose Santa Clara-Alum Rock BRT Program 	
Alum Rock Ave/Capitol Ave	A13	Alum Rock Ave streetscape/side walk improvements	 Complete sidewalks along north side of Alum Rock Ave east of Capitol Ave between Pala Ave and Cedar Lane. Sidewalks and landscaping can replace existing landscaping strip along frontage road or sidewalks can be added inside of existing landscaping strip Widen existing sidewalks on south side of Alum Rock Ave between bus stops, add landscaped buffers (planters, short-term/tactical option), add pedestrian-scale lighting. Recommend minimum total 	Streetscape Gap Closure	 Issues Narrow sidewalks with little clear walkway width Incomplete sidewalks Opportunities Alum Rock Ave is identified as a Safety Priority Street in <i>Vision Zero San Jose</i> Potential to narrow frontage road and add sidewalk between Pala Ave and Cedar Lane Potential to reallocate space from 20' outside vehicle travel lanes on Alum Rock Ave to sidewalk space Challenges 	• Vision Zero San Jose	

		Project- Fo	Existing Conditions Addressed	Issue or Project		
Sub Area	#	Name	Description	Туре		Previous Plan
			sidewalk width of 13' per VTA Pedestrian Technical Guidelines • Stripe ladder crosswalks alongside-street crossings.		 Sidewalk widening may require taking right-of-way Improvements will require coordination with San Jose Fire Department to ensure fire trucks have adequate access 	
Alum Rock Ave/Capitol Ave	A14	Alum Rock neighborhood sidewalk improvements	Complete sidewalks in neighborhoods bounded by Alum Rock Ave/Capitol Ave/Mueller Ave/I-680 and Madeline Dr/Fleming Ave/ E. Hills Dr/White Rd	Gap Closure	Issues • Incomplete sidewalks in neighborhoods in and around Focus Area Opportunities • Sidewalk completion through County Sidewalk Improvement Program	-
Alum Rock Ave/ I-280/I-680	A15	Alum Rock/I- 280/I-680 Ramps improvements	 Stripe ladder crosswalks, advanced yield lines, and add high-visibility pedestrian crossing signage at ramp crossings Tighten curb radii where possible Consider signalizing pedestrian crossing of NB on ramp at NE corner of Alum Rock Ave/I-680 NB ramp Realign ramps to 90-degree angles and consolidate intersections and pedestrian crossings when interchanges are reconstructed Install pedestrian-scale lighting on overpass Consider additional long-term pedestrian improvements with 	Intersection	Issues • Low-visibility crossings of ramps • High-speed turns to on-ramps Opportunities • Approach lanes for on ramps have underutilized roadway space • Alum Rock is identified as a Safety Priority Street in <i>Vision Zero San Jose</i> • Long-term improvements possible with implementation of proposed Median Express Bus Station redesign (identified in VTA's <i>I-680 Corridor</i> <i>Study</i>)	 Vision Zero San Jose I-680 Corridor Study (VTA, 2016)
		Project- Fo	ocus Area A		Existing Conditions Addressed	Issue or Project Noted in a
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Sub Area	#	Name	Description	Туре		Previous Plan
			implementation of proposed I-680 Median Express Bus Station (identified in VTA's <i>I-680 Corridor</i> <i>Study</i>)			
Alum Rock Ave/Jackson Ave	A16	Alum Rock Ave/Jackson Ave intersection improvements	 Reconstruct curbs at NW, NE & SE corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space. Stripe ladder crosswalks at all four legs of intersection 	Intersection	 Issues Wide turning radii, high pedestrian volumes Opportunities Intersection redesign will be included in Santa Clara-Alum Rock BRT Program Jackson Ave and Alum Rock Ave identified as Safety Priority Streets in <i>Vision Zero San Jose</i> 	Santa Clara-Alum Rock BRT Program <i>Vision Zero San</i> <i>Jose</i>
Capitol Expy/ I-680 Ramps	A17	Capitol Expressway sidewalk and crosswalk improvements	 Complete sidewalks on south side of Capitol Expressway between S. Jackson Ave and S. Capitol Ave Stripe ladder crosswalks at all pedestrian crossings of I-680 ramps Consider additional long-term pedestrian improvements with implementation of proposed diverging diamond interchange redesign (identified in VTA's <i>I</i>- 680 Corridor Study) 	Intersection	 Issues Missing sidewalks between S. Jackson Ave and South Capitol Ave Opportunities County-identified project to add sidewalks between Jackson Ave and Massar Ave Jackson Ave and Capitol Expy identified as Safety Priority Streets in <i>Vision Zero San Jose</i> Crosswalk improvements identified in <i>I-680 Corridor Study</i> (VTA, 2016) Interchange redesign identified in <i>I- 680 Corridor Study</i> (VTA, 2016) 	 I-680 Corridor Study (VTA, 2016) Vision Zero San Jose





Figure 5.6: Project Evaluation Matrix for Focus Area A: Alum Rock (San Jose, County)

Table 5.5. Project Scores and Cost Estimates for Focus Area A: Alum Rock (San Jose, County)

#	Name	Community	Eaco of	Orde	er of Magnitude Co	ost	
		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M	Project priority
A1	Complete & upgrade crosswalks around McKee VTA LRT Station	3.6	2.8	x			High priority, short term
A2	Signal retiming around McKee VTA LRT Station	2.6	2.8	x			Medium term
A3	McKee/Capitol pedestrian access to commercial development	2.0	2.8	x			Medium term
A4	McKee/Capitol intersection improvements	3.0	2.3	х			High priority, long term
A5	McKee/White intersection improvements	2.5	1.8	Х			Long term
A6	White Road/Alum Rock intersection improvements	3.0	2.3	x			High priority, long term
A7	White Road mid-block crossing	3.6	2.3	Х			High priority, long term
A8	White Road streetscape improvements	2.3	1.3			х	Long term
A9	White Road neighborhood sidewalk completion	4.0	2.3			x	High priority, long term
A10	Alum Rock VTA LRT Station crosswalk improvements	4.5	2.3	x			High priority, long term
A11*	Alum Rock Transit Center pedestrian path improvements	2.8	2.8	x			Medium term
A12	Alum Rock/Capitol intersection improvements	3.5	2.8	x			High priority, short term
A13	Alum Rock streetscape/sidewalk improvements	4.8	1.8		x		High priority, long term
A14	Alum Rock neighborhood sidewalk improvements	4.0	3.3			x	High priority, short term
A15	Alum Rock/280-680 ramps improvements	3.1	2.3			X	High priority, long term
A16	Alum Rock/Jackson intersection improvements	3.5	3.8	x			High priority, short term
A17*	Capitol Expressway sidewalk and crosswalk improvements	5.5	2.3		X		High priority, long term

* Projects that VTA has an interest in proactively advancing. See chapter 6 for planning level cost estimates for these projects.

Focus Area B: East San Jose



Summary

Focus Area B is located in East San Jose around the intersection of Capitol Avenue/Capitol Expressway. It includes three schools, two parks and several major commercial developments along Story Road, and is served by VTA Rapid 522 and several local bus routes, including VTA Lines 25, 70, and 71.

Issues

- · Many intersections with restricted pedestrian access
- Long distances between marked crosswalks (Capitol Avenue/ Capitol Expy, Story Road)
- Several pedestrian collisions



- Pedestrian "dead zone" along Capitol Expressway, general poor quality walking environment along corridors
- Pedestrian access to neighborhoods blocked by sound wall
 on Capitol Expressway



Wide curb radius at Capitol Ave/Story Rd

Opportunities

- Excess right-of-way at many intersections
- Capitol Expressway and Story Road identified as "Safety Priority Streets" in Vision Zero San Jose
- Commercial and residential uses generate pedestrian demand
- Built segments of Lower Silver Creek Trail provides opportunity for off-street pedestrian access



Restricted pedestrian access on Capitol Expressway



Incomplete pedestrian access at signalized intersections along Story Rd



Focus Area B: East San Jose

Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



**Not all pedestrian deficiencies are mapped.

Figure 5.7: Focus Area B, barriers and infrastructure deficiencies

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Focus Area B: East San Jose

Potential Improvements by Project Type



Figure 5.8: Focus Area B, potential improvements

Table 5.6. Recommended Projects- for Focus Area B: East San Jose (San Jose, County)

		Project-	Focus Area B		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
Capitol Expy/ Capitol Ave	B1	Capitol Expy/Capitol Ave intersection improvements	 Reconstruct pork chops and curbs at all four corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space. Add advanced yield pavement markings and signage at right turns Stripe ladder crosswalks on all four legs of intersection Add landscaping to islands/hardscape at NE & SE corners to improve quality of pedestrian environment and channel pedestrians away from restricted crossing areas. Ensure that landscaping does not restrict sight lines 	Intersection Streetscape	 Issues Wide crossing with little shade at corners Poor pedestrian visibility Restricted access on east leg Unpleasant walking environment, high traffic exposure Opportunities Capitol Expy identified as a Safety Priority Street in <i>Vision Zero San Jose</i> Challenges High vehicle traffic volumes Landscaping and ladder crosswalks generate additional maintenance costs 	• Vision Zero San Jose
Story Rd Corridor	B2	Story Rd Corridor signalized intersection improvements	 Provide marked pedestrian crossings (signal heads and crosswalks) on all four legs of intersections Stripe ladder crosswalks Tighten wide curb radii via curb extensions or pork chop reconstruction Locations: S. Jackson Ave, Leeward Dr, Galahad Ave, McGinness Ave, Home Depot Driveway, Highwood Dr 	Intersection	 Issues Incomplete pedestrian access at signalized intersections along Story Rd corridor Opportunities Identified as a Safety Priority Street in <i>Vision Zero San Jose</i> 	 East San Jose Community-Based Transportation Plan (2009) Vision Zero San Jose

		Project-	Focus Area B		Existing Conditions Addressed Issue of F Noted in a	
Sub Area	#	Name	Description	Туре		Plan
Story Rd Corridor	B3	Story Rd streetscape improvements	 Widen sidewalks on N side of Story Rd between S. Jackson Ave and White Rd; Recommend minimum 13' total sidewalk width per VTA Pedestrian Technical Guidelines Stripe ladder crosswalks alongside street crossings 	Streetscape	 Issues Very narrow sidewalks on north.(residential) side of Story Rd Opportunities Underutilized roadway space and parking space in outside lanes on Story Rd Identified as a Safety Priority Street in <i>Vision Zero San Jose</i> Challenges On-street parking along this corridor Taking right-of-way may be required to widen sidewalks 	 East San Jose Community-Based Transportation Plan (2009) Vision Zero San Jose
Story Rd/ Capitol Expy	B4	Capitol Expy/Story Rd intersection improvements	 Reconstruct pork chops at NE and SW corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space Add advanced yield pavement markings and signage at NE and SW corner dedicated right turns Stripe ladder crosswalks Consider landscaping at NW, SW and NE corners to improve waiting experience and provide shade 	Intersection	 Issues Wide intersection lacks shade Poor pedestrian visibility Opportunities Platforms under construction as part of Santa Clara-Alum Rock BRT Story Rd and Capitol Expy identified as Safety Priority Streets in Vision Zero San Jose Challenges High vehicle traffic volumes Landscaping and ladder crosswalks generate additional maintenance costs 	 East San Jose Community-Based Transportation Plan (2009) Santa Clara-Alum Rock BRT Program Vision Zero San Jose
Story Rd/White Rd	B5	White Rd/Story Rd intersection improvements	 Reconstruct curbs at SW and SE corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space Stripe ladder crosswalks 	Intersection	Opportunities • Story Rd and White Rd identified as Safety Priority Streets in Vision Zero San Jose	 East San Jose Community-Based Transportation Plan (2009) Vision Zero San Jose

		Project-	Focus Area B		Existing Conditions Addressed	Issue of Project Noted in a Previous
Sub Area	#	Name	Description	Туре		Plan
Capitol Expy Corridor	B6	Capitol Expy streetscape and neighborhood access improvements	 Consider streetscape improvements along west side of Capitol Expressway south of Story Rd: widen sidewalks, add landscaped buffer strip Consider adding "punch-thru" pedestrian access path at Logsden Way. Access through sound walls must include sound- dampening features 	Streetscape	 Issues Limited transit access along this stretch of Capitol Expy Opportunities Capitol Expy identified as a Safety Priority Street in <i>Vision Zero San Jose</i> Challenges "Punch thru" pedestrian access likely to require land purchase or easement from existing homeowners Limited transit access along this stretch of Capitol Expy Soundwalls restrict right-of-way that can be used to widen sidewalks 	• Vision Zero San Jose
Capitol Expy Corridor	B7	Silver Creek Trail Extension	Extend Silver Creek Trail between Cassell Park and Lake Cunningham Park	Network Connection	 Issues Silver Creek Trail ends at Cassell Park Opportunities City of San Jose and Santa Clara Valley Water District have identified trail extension as a future project 	• Lower Silver Creek Trail Master Plan (SJ, 2007) and Initial Study





Figure 5.9: Project Evaluation Matrix for Focus Area B: East San Jose (San Jose, County)

Table 5.7: Project Scores and Cost Estimates for Focus Area B: East San Jose (San Jose, County)

	Name	Community	Ease of	Or	der of Magnitude	Cost	Project Priority
#		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M	
B1	Capitol Expy/Capitol Ave intersection improvements	3.5	2.1		x		High priority, long term
B2*	Story Rd Corridor signalized intersection improvements	3.5	2.9			x	High priority, short term
B3	Story Rd streetscape improvements	2.8	2.1			x	Long term
B4*	Capitol Expy/Story Rd intersection improvements	3.5	2.6		x		High priority, short term
B5	White Rd/Story Rd intersection improvements	3.0	2.6	x			High priority, short term
B6	Capitol Expy streetscape and neighborhood access improvements	2.5	1.6			x	Long term
B7	Silver Creek Trail Extension	2.0	2.1			x	Long term

* Projects that VTA has an interest in proactively advancing. See chapter 6 for planning level cost estimates for these projects.

Focus Area C: Central Gilroy



Summary

Focus Area C is located in downtown Gilroy and is bounded by Highway 101, Princevalle Street, W. 10th Street, and Leavesley Road. It is served by Caltrain and several local bus routes centered on the Gilroy Transit Center. Major bus routes within the Focus Area are VTA Lines 14, 18, 19, 68, and 121). The Focus Area includes four schools, three parks, and commercial districts along Monterey Road, E. 10th Street, and 1st Street.

Issues

- US 101 and Caltrain tracks present major barriers to pedestrian circulation
- · Existing at-grade rail crossings do not provide adequate pedestrian facilities
- Several intersections with pedestrian crossing restrictions
- Incomplete sidewalks in neighborhoods



Existing pedestrian crossing at 7th Street-Old Gilroy



Missing sidewalks within Focus Area



Highway 101 creates a barrier between residential and commercial areas

Opportunities

- Existing pedestrian-oriented retail along Monterey Road and 1st Street
- Excellent streetscape around Caltrain Station and Gilroy Transit Center
- High pedestrian demand throughout Focus Area due to housing, retail, schools and parks
- · Excess right-of-way at streets and intersections provides space for pedestrian-oriented improvements
- Pedestrian improvements identified in *Downtown Gilroy Specific Plan*, including bicycle/pedestrian paths along east side of Caltrain alignment and along Western Ronan Channel
- Downtown Station Area Plan in progress right now.



High-quality streetscape at Gilroy Transit Center



Unused right-of-way on Monterey Rd



Schools and housing generate pedestrian demand

Focus Area C: Central Gilroy

Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



Figure 5.10: Focus Area C, barriers and infrastructure deficiencies

Focus Area C: Central Gilroy

Potential Improvements by Project Type



Table 5.8. Recommended Projects- for Focus Area C: Central Gilroy

		Projec	t- Focus Area C		Existing Conditions Addressed	Issue of Project Noted in a Previous
Sub Area	#	Name	Description	Туре		Plan
Monterey Rd/Leavesley Rd	C1	Monterey Rd/Leavesley Rd intersection improvements	 Consider removing or reconstructing pork chop at SE corner to narrow right turn radii, reduce crossing distances, expand pedestrian waiting space, and improve driver yielding rates Tighten curb radius at NE corner Add advanced yield pavement markings and signage at dedicated right turn lane Stripe ladder crosswalks Stripe ladder crosswalks at NE and SE corner track crossings to designate pedestrian crossing 	Intersection	 Issues Wide curb radii and high vehicle speeds WB trucks regularly collide with railroad crossing sign (crossbuck) Heavy truck turning movement WB to NB Opportunities Identified improvements in <i>Downtown Gilroy Specific Plan</i> Challenges Due to proximity to Caltrain tracks, changes will require coordination with California Public Utilities Commission 	• Downtown Gilroy Specific Plan
Monterey Rd Corridor	C2	Monterey Rd Corridor streetscape improvements	 Add buffer on west side of Monterey Rd through streetscape and pedestrian lighting Widen sidewalks, add landscaped buffers (planters, short-term/tactical option), add pedestrian-scale lighting. Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian</i> <i>Technical Guidelines</i> Stripe ladder crosswalks alongside street crossings 	Streetscape	 Issues Monterey Rd is wide with high pedestrian volumes, high vehicle speeds and poor lighting Opportunities Underused parking spaces on both sides of Monterey Road. ROW can be reallocated to implement streetscape improvements. Identified improvements in <i>Downtown Gilroy Specific Plan</i> 	• Downtown Gilroy Specific Plan
Monterey Rd Corridor	C3	Monterey Rd/Howson St uncontrolled crossing improvements	Improve existing uncontrolled crossing at Monterey Rd/Howson St: ladder crosswalk, high-visibility pedestrian crossing signage, Rectangular Rapid Flash Beacon or	Other Crossing	 Issues Poor driver yield rates observed at existing crosswalk High number of pedestrian-involved collisions at this location 	-

		Projec	ct- Focus Area C		Existing Conditions Addressed	Issue of Project Noted in a Previous
Sub Area	#	Name	Description	Туре		Plan
			Pedestrian Hybird Beacon to improve driver yield rates • Evaluate possibility of relocating NB bus stop closer to Howson		 Pedestrians observed crossing Monterey Rd against traffic 	
Caltrain corridor	C4	At-grade railway crossing improvements	 Improve at-grade crossings at IOOF Ave, Lewis St, Martin St, E. 6th St, E. 7th St Widen or add sidewalks. Recommend minimum 9'6" total sidewalk width per VTA <i>Pedestrian</i> <i>Technical Guidelines</i> Stripe ladder crosswalks at track crossings to designate pedestrian crossing Add pedestrian gates and potentially intertrack fencing to restrict pedestrian access to tracks Evaluate possibility of adding bicycle/pedestrian path east of Caltrain right-of-way between 10th St and Leavesley Rd, as identified in <i>Downtown Gilroy Specific Plan</i> 	Gap Closure	 Opportunities Identified in <i>Downtown Gilroy</i> Specific Plan Crossing improvements identified in <i>Caltrain Safety Improvement Study</i> conducted by VTA in 2013 Challenges Due to proximity to Caltrain tracks, changes will require coordination with California Public Utilities Commission 	 Downtown Gilroy Specific Plan Caltrain Safety Improvement Study (VTA, 2013)
E 7th St -Old Gilroy St	C5	E 7th St - Old Gilroy St railway crossing improvements	 Add sidewalk and crosswalk to NE side of track crossing Stripe ladder crosswalks at track crossings to designate pedestrian crossing Add pedestrian gates to channel pedestrian access Add pedestrian refuge between two sets of tracks: raised curb, 	Gap Closure	 Issues Pedestrian access is unclear No restrictions to pedestrian access at rail track No infrastructure to alert drivers to presence of pedestrians Narrow sidewalk at Old Gilroy St. north side Existing crossings are not ADA- compliant 	-

		Projec	ct- Focus Area C	Existing Conditions Addressed	Issue of Project Noted in a Previous	
Sub Area	#	Name	Description	Туре		Plan
Mantaray Dd	06	Najabbarbaad	pedestrian gates, possibly intertrack fencing • Consider reconstructing RR/Old Gilroy St intersection to reduce turning radii at NE corner/shorten crossing distance, and bring the two streets together at closer to a 90 degree angle.		 Opportunities On Railroad Rd/ Old Gilroy St there is space for sidewalks, crosswalks, and lighting Challenges Due to proximity to Caltrain tracks, changes will require coordination with California Public Utilities Commission Design must accommodate truck movement as this is an industrial area. 	- Downtown Cilrow
Monterey Rd Corridor	C6	Neighborhood sidewalk completion	• Complete sidewalk networks throughout neighborhood bounded by Monterey Rd, IOOF Ave, US 101, and E. 10th St including areas around new affordable housing development at Alexander Street	Gap Closure	 Issues Incomplete sidewalk network in this neighborhood Opportunities Space available on Alexander and Old Gilroy St for bus waiting area and sidewalk This area has space for sidewalk and pedestrian lighting Challenges Little development anticipated in this neighborhood, presenting few opportunities to complete sidewalks as part of new projects 	• Downtown Gilroy Specific Plan
Monterey Rd Corridor	C7	Monterey Road sidewalk completion	Complete sidewalks between Caltrain Station and W. 10th St Short-term solution: Install ADA- compliant all-weather asphalt path	Gap Closure	 Opportunities Implementation of High Speed Rail provides opportunity to make improvements Challenges Right-of-way taking, parking and tree removal, and relocation of utility lines 	 Downtown Gilroy Specific Plan City of Gilroy Pedestrian Safety Assessment (2013)

		Projec	ct- Focus Area C	Existing Conditions Addressed	Issue of Project Noted in a Previous	
Sub Area	#	Name	Description	Туре		Plan
					would be required and would increase project cost	
Monterey Rd/ E.10th St	C8	10th st/Monterey Rd crossing improvements and gap closure	 Complete and widen sidewalks at track crossing and on south side of E 10th St; Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian Technical Guidelines</i> Stripe ladder crosswalks at track crossing to designate pedestrian crossing Add pedestrian gates and potentially intertrack fencing to restrict pedestrian access Add pedestrian refuge between two sets of tracks: raised curb, pedestrian gates, potentially intertrack fencing Consider tightening radii at NE corner of Monterey Rd/10th St and realigning north leg crosswalk 	Gap Closure	 Issues Pedestrian access is unclear No restrictions to pedestrian access at rail track No infrastructure to alert drivers to presence of pedestrians Opportunities Major access point for Caltrain station City-led traffic calming study of 10th St improvements underway Challenges Due to proximity to Caltrain tracks, changes will require coordination with California Public Utilities Commission Right-of-way taking with property redevelopment may be required to widen sidewalks 	 Downtown Gilroy Specific Plan Gilroy traffic calming study (City of Gilroy, forthcoming)
US 101 corridor	C9	Proposed pedestrian crossings at loof Ave, Old Gilroy Street	 US 101 overcrossings proposed at: loof St, Old Gilroy St loof Ave overcrossing would include vehicle, bicycle, and transit access Old Gilroy St overcrossing would be pedestrian-only Considerations for a new overpass should include: conflicts with overhead utilities, close-in pedestrian overpasses (10th, 6th, Leavesley Rd) 	Network Connection	 Issues Proposed overcrossings could connect neighborhood to major commercial areas Challenges Bridge at Crocker Ln may conflict with power lines, elevations May duplicate access provided at E. 6th Street/Gilman Road. 	-

		Projec	t- Focus Area C		Existing Conditions Addressed	Issue of Project Noted in a Previous
Sub Area	#	Name	Description	Туре		Plan
US 101/ Leavesley Rd	C10	Leavesley Rd/US 101/San Ysidro Ave interchange improvements	 Reconstruct curb at NE corner and pork chop at SE corner of San Ysidro Ave/Leavesley Rd to tighten right turn radii, reduce crossing distances, expand pedestrian waiting space, and reduce angle of approach Lane restriping and crosswalk relocations as identified in <i>Gilroy</i> <i>Pedestrian Safety Assessment</i> Stripe ladder crosswalks and add pedestrian crossing signage at existing ramp crossings Add pedestrian-scale lighting under underpass Consider adding mural or other public art under underpass Western Ronan Channel continues across Leavesley. Consider bike pedestrian overcrossing or at-grade crossing at this location to facilitate trail connection 	Intersection	 Issues Wide curb radii, long pedestrian crossing distance, and high vehicle speeds Opportunities Interchange identified as an Across Barrier Connection (Unfriendly interchange) in 2008 Santa Clara Countywide Bicycle Plan Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	• Santa Clara Countywide Bicycle Plan (VTA, 2008)
1st St/Hanna St	C11	1st St mid-block crossing at Hanna St or Rosanna St	 Consider mid-block crossing at 1st St/Hanna St or Rosanna St: ladder crosswalk, high-visibility pedestrian crossing signage, pedestrian-scale lighting, either median refuge or Rectangular Rapid Flash Beacon/Pedestrian Hybrid Beacon 	Other Crossing	 Issues High pedestrian volumes Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	-
1st St/SR 152 corridor	C12	1st St/SR 152 corridor streetscape and	• Evaluate complete streets improvements along 1st St/SR 152 between Monterey Rd and Santa Teresa Blvd. Consider crossing	Intersection Streetscape	 Issues High pedestrian volumes School access along corridor Challenges 	-

		Projec	ct- Focus Area C		Existing Conditions Addressed	Issue of Project Noted in a Previous
Sub Area	#	Name	Description	Туре		Plan
		crossing improvements	improvements and traffic calming to improve safety at nearby schools		 Multi-jurisdiction location; improvements would require coordination with Caltrans 	
Monterey Rd Corridor	C13	Swantston Ln pedestrian crossing improvements	 Consider improvements to Swantston Ln pedestrian crossing of Caltrain line. Potential improvements include striping ladder crossings and adding pedestrian gates to restrict access Consider feasibility of adding pedestrian/bicycle undercrossing 	Network connection	Challenges • Due to proximity to Caltrain tracks, changes will require coordination with California Public Utilities Commission	-
US 101 Corridor	C14	6th St /US101 overcrossing improvements	 Add barrier between pedestrians and vehicles on north side of overcrossing Look for opportunities to expand pedestrian space when bridge is rebuilt or expanded 	Network connection	Challenges Substantial improvements would require structural changes to bridge Multi-jurisdiction location; improvements would require coordination with Caltrans 	-
Alexander St	C15	Alexander St improvements	Complete sidewalk on west side of Alexander St between Old Gilroy St and 10th St	Network connection	Issues Gap in sidewalk network on west side of Alexander St Opportunities Identified in Downtown Gilroy Specific Plan (2005) 	• Downtown Gilroy Specific Plan (2005)
Tenth St	C16	Tenth St improvements	Consider improvements on Tenth St between Monterey Rd and Princevalle St, to widen sidewalks, stripe ladder crosswalks across side street intersections. Recommend minimum 13' total sidewalk width per VTA Pedestrian Technical Guidelines	Streetscape	Opportunities • Tenth St improvements identified in <i>Gilroy Bicycle Pedestrian</i> <i>Transportation Plan</i> (2002)	• Gilroy Bicycle Pedestrian Transportation Plan (Gilroy, 2002)

		Proje	Existing Conditions Addressed	Issue of Project			
Sub Area	#	Name	Description	Туре		Plan	
Luchessa Ave	C17	Luchessa Ave bicycle/pedestria n bridge	Construct a bicycle/pedestrian bridge over Uvas Creek between Thomas Rd and Princevalle St	Network connection	 Issues Existing Luchessa Avenue overcrossing of Uvas Creek provides substandard (narrow/unmarked) pedestrian and bicycle access Opportunities Identified in <i>Gilroy Bicycle Pedestrian</i> <i>Transportation Plan</i> (2002) and <i>City of</i> <i>Gilroy Trails Master Plan</i> (2005) 	 Gilroy Bicycle Pedestrian Transportation Plan (2002) City of Gilroy Trails Master Plan (2005) 	



High Priority, Short Term
 High Priority, Long Term
 Medium Term Projects
 Long Term Projects

Figure 5.12: Project Evaluation Matrix for Focus Area C: Central Gilroy

Table 5.9: Project Scores and Cost Estimates for Focus Area C: Central Gilroy

	Name	Community	Ease of	Orde	Project priority		
#		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M	
C1	Monterey Rd/Leavesley Rd intersection improvements	2.6	2.4	x			Long term
C2	Monterey Rd Corridor streetscape improvements	3.1	1.9			Х	High priority, long term
C3	Monterey Rd/Howson St uncontrolled crossing improvements	3.3	2.9	x			High priority, short term
C4*	At-grade railway crossing improvements	5.5	1.4		X		High priority, long term
C5*	E 7th St/Old Gilroy St railway crossing improvements	4.3	1.9		X		High priority, long term
C6	Neighborhood sidewalk completion	4.5	2.4			X	High priority, long term
C7	Monterey Road sidewalk completion	5.1	1.9	x			High priority, long term
C8*	10th St/Monterey Rd crossing improvements and gap closure	4.8	1.4		х		High priority, long term
C9	Proposed pedestrian crossings at IOOF Ave, Old Gilroy Street	1.6	2.4			X	Long term
C10	Leavesley Rd/Hwy 101/San Ysidro Ave interchange improvements	1.6	2.4			X	Long term
C11	1st St mid-block crossing at Hanna St or Rosanna St	4.0	2.4	x			High priority, long term
C12*	1st St/SR 152 corridor streetscape and crossing improvements	4.5	2.4		х		High priority, long term
C13	Swantston Ln pedestrian crossing improvements	2.8	1.9		X		Long term
C14	6th St/ Hwy 101 overcrossing improvements	1.8	2.4		х		Long term
C15	Alexander St improvements	4.5	2.9		x		High priority, short term
C16	10th St improvements	3.5	2.9		x		High priority, short term
C17	Luchessa Ave bicycle/pedestrian bridge	0.5	1.4			x	Long term

* Projects that VTA has an interest in proactively advancing. See chapter 6 for planning level cost estimates for these projects.

Focus Area D: San Antonio (Mountain View/ Los Altos)



Focus Area D is located in West Mountain View and Los Altos and is bounded by El Camino Real, San Antonio Road, Central Expressway, and S. Rengstorff Avenue. It is served by Caltrain at the San Antonio station, VTA's 522 Rapid bus, and several local bus routes (including VTA Lines 22, 34, 35, and 40), with a small transit hub just north of the El Camino/Showers intersection. It includes a major commercial development at the El Camino Real/San Antonio Road intersection (the San Antonio Shopping Center), as well as commercial development along the El Camino Real corridor and several multifamily housing complexes.

Issues

- Pedestrians and transit passengers exposed to high levels of vehicle traffic along El Camino Real, Rengstorff Ave, and San Antonio Road
- · High speed vehicle turns at several major intersections
- Poor pedestrian access to San Antonio Caltrain Station
- · Caltrain tracks at Central Expressway present barrier to connectivity for neighborhoods north of Focus Area



Narrow sidewalks along El Camino Real



Limited space at bus stop boarding areas

Opportunities

- Excellent streetscape around new development at NE corner of El Camino Real/San Antonio Road, provides model for new development
- Potential to reallocate right-of-way at streets and intersections to pedestrian-oriented improvements as properties redevelop
- Existing uncontrolled crossings along El Camino Real and San Antonio Road can be upgraded
- Existing pedestrian and bicycle undercrossing at Mayfield Ave
- San Antonio Center Phase II is under construction.



High-quality streetscape at San Antonio Road and El Camino Real

Focus Area D: San Antonio (Mountain View/Los Altos)

Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



Figure 5.13: Focus Area D, barriers and infrastructure deficiencies

Focus Area D: San Antonio (Mountain View/Los Altos) Potential Improvements by Project Type



Figure 5.14: Focus Area D, potential improvements

Miles

Table 5.10. Recommended Projects- for Focus Area D: San Antonio (Mountain View/Los Altos)

Project- Focus Area D					Existing Conditions Addressed	Issue of Project	
Sub Area	#	Name	Description	Туре		Plan	
Mayfield Ave/ Central Expy	D1	Mayfield Ave/Central Expy intersection improvements	 Reconstruct pork chops and curbs at NE corner to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space Add advanced yield pavement markings and signage at dedicated right turn lane (NE corner) Stripe ladder crosswalks at existing two legs of intersection Consider reconstruction of San Antonio Rd/Central Expy off-ramp per County conceptual design Add wayfinding signage along San Antonio Road to direct pedestrians and bicyclists to use the Caltrain undercrossing instead of San Antonio Road oeverpass. Long-term improvement project is constructing a bicycle and pedestrian tunnel under Central Expressway. 	Intersection	 Issues Poor access to pedestrian undercrossing of Caltrain tracks Opportunities County has long-term plan to rebuild ramp at Mayfield Ave/Central Expy/San Antonio Rd so it comes down east of Mayfield Ave 	Mayfield bicycle and pedestrian tunnel under Central Expressway, which continues to San Antonio Caltrain Station is listed as a potential project in VTP 2040 and 2016 Measure B Program.	
San Antonio Rd corridor	D2	San Antonio Rd/Miller Ave uncontrolled crossing improvements	 Improve existing uncontrolled crossing of San Antonio Rd at Miller Ave: ladder crosswalk, high- visibility pedestrian crossing signage, Rectangular Rapid Flash Beacon or Pedestrian Hybrid Beacon to improve driver yield rates. 	Other Crossing	 Issues High vehicle volumes, poor pedestrian visibility at uncontrolled crossing Opportunities Existing uncontrolled crossing 	San Antonio Phase II is currently under construction and includes San Antonio/ Miller Ave crosswalk with activated flashers.	

Project- Focus Area D					Existing Conditions Addressed	Issue of Project	
Sub Area	#	Name	Description	Туре		Plan	
San Antonio Rd corridor	D3	San Antonio Rd/Fayette Dr intersection improvements	 Stripe ladder crosswalks across San Antonio Rd Tighten curb radius at SW corner and realign S leg of crosswalk to reduce crossing distance 	Intersection	 Issues High pedestrian demand, skewed south leg of intersection 	-	
San Antonio Rd/ El Camino Real	D4	San Antonio Rd/El Camino Real intersection improvements	 Reconstruct curbs at all corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space Stripe ladder crosswalks 	Intersection	 Issues High speed right turns, low-visibility crosswalks Opportunities Noted in Los Altos Pedestrian Master Plan Reduced curb radii and ladder crosswalks recommended in Mountain View's El Camino Real Precise Plan Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	 Los Altos Pedestrian Master Plan El Camino Real Precise Plan (Mountain View) 	
San Antonio Rd corridor	D5	San Antonio Rd corridor uncontrolled crossing improvements and sidewalk completion	 At existing uncontrolled crossings of N San Antonio Rd/Pasa Robles Ave, consider adding Rectangular Rapid Flash Beacon or Pedestrian Hybrid Beacon to improve driver yield rates at existing uncontrolled crossings 	Other Crossing	Issues • Pedestrians must cross five mixed- traffic lanes plus bike lanes at these locations	• Los Altos Pedestrian Master Plan	
El Camino Real corridor	D6	El Camino Real corridor signalized intersection improvements	 Improve intersections of El Camino Real and Del Medio Ave, Los Altos Ave, Jordan Ave, Ortega Avenue, Distel Drive Stripe ladder crosswalks at all intersections 	Intersection	 Issues High speed right turns, low-visibility crosswalks along corridor Opportunities El Camino Real/Del Medio Ave intersection improvements are currently 	• El Camino Real Bus Rapid Transit Draft EIR (VTA)	

Project- Focus Area D					Existing Conditions Addressed	Issue of Project	
Sub Area	#	Name	Description	Туре		Plan	
			 Evaluate opportunities to narrow curb radii, remove free right turns, and provide marked crosswalks and pedestrian signal heads at all four legs of intersections Evaluate opportunities to improve and relocate bus stops at intersections along El Camino Real 		underway (as of September 2017) by private developer. • Ladder crosswalks across El Camino Real and selected turning radii reductions are included in the <i>Draft EIR</i> <i>for El Camino Real BRT</i> Challenges • Multi-jurisdiction location; improvements would require coordination with Caltrans		
El Camino Real corridor	D7	El Camino Real corridor uncontrolled crossing improvements	 Improve existing uncontrolled crossings El Camino Real/Distel Circle: ladder crosswalks, high- visibility pedestrian crossing signage, Pedestrian Hybrid Beacon to improve driver yield rates Potential to signalize or convert to right-in/right-out with implementation of El Camino Real BRT 	Other Crossing	 Issues High vehicle volumes, poor pedestrian visibility at uncontrolled crossing Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	 El Camino Real Bus Rapid Transit Draft EIR (VTA) Crossing improvements (adding HAWK) are planned at Distel Circle by Caltrans 	
El Camino Real corridor	D8	El Camino Real corridor streetscape improvements	 Streetscape improvements between Los Altos Avenue and S. Rengstorff Avenue As property redevelops, widen sidewalks. Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian Technical Guidelines</i> Add landscaped buffers (planters as short-term/tactical option) including shade trees Add pedestrian-scale lighting 	Streetscape	 Issues Narrow sidewalks, limited pedestrian access to commercial areas, and multiple driveway conflicts along corridor Opportunities Parking lane along El Camino only intermittently used Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	• Mountain View El Camino Real Streetscape Plan (In progress)	

Project- Focus Area D					Existing Conditions Addressed	Issue of Project Noted in a Previous	
Sub Area	#	Name	Description	Туре		Plan	
			 To the extent feasible, consolidate driveways as properties redevelop and examine opportunities to add protected bicycle lane along El Camino Real Add pedestrian access through parking lots to commercial developments Stripe ladder crosswalks along side-street crossings 		 Widening sidewalks may require major drainage work Some businesses may rely on on- street parking 		
El Camino Real/Showers Dr	D9	El Camino Real/Showers Dr intersection improvements	 Reconstruct curb at NE and NW corners to narrow right turn radius, reduce crossing distances, and expand pedestrian waiting space Stripe ladder crosswalks at existing three legs of intersection (including driveway) Consider adding pedestrian crossing to E leg of intersection: ladder crosswalk and pedestrian signal heads 	Intersection	 Issues Worn crosswalks, low pedestrian visibility Pedestrian access prohibited across east leg of crosswalk Opportunities Noted in San Antonio Precise Plan Noted in Los Altos Pedestrian Master Plan Curb reconstructions and El Camino Real crossing improvements identified in El Camino Real BRT Draft EIR Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	 San Antonio Precise Plan (Mountain View) Los Altos Pedestrian Master Plan El Camino Real BRT Draft ElR (VTA) 	
California Ave corridor	D10	California Ave uncontrolled crossing improvements	 Evaluate opportunities to provide mid-block and unsignalized crossings along California Ave 	Other crossings	Opportunities • Road diet planned for California Avenue	• Mountain View California Avenue Complete streets Feasibility Study (2015)	

Project- Focus Area D					Existing Conditions Addressed	Issue of Project	
Sub Area	#	Name	Description	Туре		Plan	
Rengstorff Ave corridor	D11	Rengstorff Ave corridor improvements	 Consider improvements to existing uncontrolled pedestrian crossings along Rengstorff Ave between El Camino Real and Central Expy: ladder crosswalks, high-visibility pedestrian crossing signage, PHB or RRFB to improve driver yield rates Streetscape improvements on Rengstorff Ave between Central Expy and El Camino Real: widen sidewalks if possible, improvements to pedestrian crossings including ladder crosswalks, high-visibility pedestrian crossing signage, PHB or RRFB to improve driver yield rates, and median pedestrian refuges. Recommend minimum 13' total sidewalk width per VTA Pedestrian Technical Guidelines 	Streetscape Other crossings	Issues • Existing uncontrolled crossings connect bus stops along Rengstorff Ave Opportunities • County has long-term plan for grade separation of Rengstorff Ave and Central Expy/ Caltrain tracks, which would improve pedestrian connection to Rengstorff Ave north of Focus Area	• Mountain View existing <i>Capital</i> <i>Improvement Program</i> (<i>CIP</i>) listed a project for new traffic signal to be constructed to replace uncontrolled crossing at Rengstorff Ave/Stanford Ave. Construction contract is awarded (as of September 2017).	
Rengstorff Ave/El Camino Real	D12	Rengstorff Ave/El Camino Real intersection improvements	 Stripe ladder crosswalks on all four legs of intersection Consider reducing curb radii/adding curb extensions to NE and NW corners and removing free SB right turn Realign west leg of intersection Consider possibility of adding marked pedestrian crossing and signal head to east leg of 	Intersection	 Issues Wide curb radii at NE and NW corners (Rengstorff Ave approach) No pedestrian crossing of south leg of intersection, which restricts access to SB bus stop Skewed crosswalk on north leg of intersection Challenges 	-	

Project- Focus Area D					Existing Conditions Addressed	Issue of Project Noted in a Previous	
Sub Area	#	Name	Description	Туре		Plan	
			intersection (El Camino Real crossing)		 Multi-jurisdiction location; improvements would require coordination with Caltrans 		



Figure 5.15: Project Evaluation Matrix for Focus Area D: San Antonio (Mountain View/Los Altos)



Table 5.11. Project Scores and Cost Estimates for Focus Area D: San Antonio (Mountain View/Los Altos)

#	Name	Community	Ease of	Or	der of Magnitude (Project Priority	
		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M	
D1	Mayfield Ave/Central Expy intersection improvements	3.6	2.4			x	High priority, Long term
D2	San Antonio Rd/Miller Ave uncontrolled crossing improvements	2.8	3.0	х			Medium term
D3	San Antonio Rd/Fayette Dr intersection improvements	1.8	2.9	x			Medium term
D4	San Antonio Rd/El Camino Real intersection improvements	2.5	1.9	х			Long term
D5	San Antonio Rd corridor uncontrolled crossing improvements and sidewalk completion	3.5	2.4	x			High priority, long term
D6	El Camino Real corridor signalized intersection improvements	2.5	1.9			x	Long term
D7	El Camino Real corridor uncontrolled crossing improvements	3.5	1.9	х			High priority, long term
D8	El Camino Real corridor streetscape improvements	1.6	1.4			x	Long term
D9	El Camino Real/Showers Dr intersection improvements	2.5	1.9	х			Long term
D10	California Ave uncontrolled crossing improvements	3.5	2.9	х			High priority, short term
D11	Rengstorff Ave corridor improvements	3.5	1.9			x	High priority, long term
D12	Rengstorff Ave/EI Camino Real intersection improvements	1.8	1.4	х			Long term

Focus Area E: Mountain View El Camino Real Corridor



Summary

Focus Area E is located in Mountain View on either side of El Camino Real between Escuela Avenue and Lane Avenue. It is served by VTA's 522 Rapid bus, and several local bus routes, including VTA Lines 22 and 52. It includes both large and small commercial development along the El Camino Real corridor, along with several multifamily housing complexes.

Issues

- Several pedestrian collisions along El Camino Real
- Narrow sidewalks along El Camino Real
- · Several major intersections have high speed vehicle turns, long pedestrian crossing distances, pedestrian crossing restrictions
- Intersection configuration at El Camino Real/ El Monte Ave creates potential safety issues
 At the Transit Center, Central Expressway and Caltrain tracks are barriers.



Wide curb radii and underbuilt porkchop at intersections



SW corner of El Camino Real/ El Monte Ave intersection



Narrow sidewalks and driveway curb cuts along El Camino Real

Opportunities

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- Existing uncontrolled crossings can be upgraded
- · Many small businesses in the area provide pedestrian-scale shopping and services
- Existing pedestrian crossing improvements (porkchops, medians)



Small businesses and narrow sidewalks along El Camino Real



Pedestrians crossing at Castro/El Camino Real



Existing pedestrian crossing improvements at Shoreline Blvd-Miramonte Ave/El Camino Real

Focus Area E: Mountain View El Camino Real Corridor

Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



**Not all pedestrian deficiencies are mapped.

Figure 5.16: Focus Area E, barriers and infrastructure deficiencies

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Focus Area E: Mountain View El Camino Real Corridor

Potential Improvements by Project Type



Figure 5.17: Focus Area E, potential improvements

Table 5.12. Recommended Projects- for Focus Area E: Mountain View El Camino Real Corridor

		Project-	Focus Area E		Existing Conditions Addressed	Issue of Project Noted
Sub Area	#	Name	Description	Туре		
El Camino Real/Escuela Ave	E1	El Camino Real/Escuela Ave intersection improvements	 Reconstruct curb at NE corner to narrow right turn radius, reduce crossing distances, and expand pedestrian waiting space Stripe ladder crosswalks (including driveway) Re-time signal to eliminate conflicts between pedestrian crossing of El Camino Real and permissive left turn movement from Escuela Ave Add high-visibility pedestrian crossing signage at SB right turn (Escuela Ave approach) 	Intersection	 Issues Wide turn radii , high-speed vehicle turning movements Opportunities Ladder crosswalks across El Camino Real at Escuela Ave included in VTA <i>El Camino Real BRT Draft EIR</i> (dedicated lane option) Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	• El Camino Real BRT Draft EIR (VTA)
El Camino Real/ El Monte Ave	E2	El Monte Ave/El Camino Real intersection redesign	• Evaluate El Monte Ave/El Camino Real redesign: Rebuild island at SW corner: close dedicated right turn from El Camino Real, add lane for right turn at main intersection, stripe ladder crosswalks, install advanced yield sign on SB departure lane, retain right-in/right- out access to driveways at businesses N of Ednamary Way	Intersection	 Issues Lack of visibility and high right turn speeds at El Monte Ave/El Camino Real intersection Pedestrian-involved collisions on El Monte Ave south of this intersection Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans Auto-oriented existing businesses need driveway access Substantial study of existing and future traffic volumes, capacity, operations, and geometry is required 	-

		Project	Focus Area E		Existing Conditions Addressed	Issue of Project Noted	
Sub Area	#	Name	Description	Туре		in a rievious rian	
					 Full set of improvements only likely with redevelopment of property at this location 		
El Camino Real/ El Monte Ave	E3	El Monte Ave mid-block crossing improvements	 Improve existing uncontrolled crossing at El Monte Ave/Marich Way: median island, pedestrian- scale lighting, Rectangular Rapid Flash Beacon or Pedestrian Hybrid Beacon to improve driver yield rates 	Other Crossing	 Issues Multiple threat and limited treatments at existing uncontrolled crossing; multiple pedestrian-involved crashes Opportunity Existing uncontrolled crossing 	• Existing <i>Capital</i> <i>Improvement Program</i> <i>(CIP)</i> listed the El Monte Ave/Marich Way pedestrian improvements. The improvements include adding median island and Rectangular Rapid Flash Beacons or (RRFB's). Scheduled to publish project bid in Fall 2017.	
El Camino Real Corridor	E4	El Camino Real corridor streetscape improvements	 Streetscape improvements between El Camino Real between Escuela Ave and Castro St Widen sidewalks, add landscaped buffers (planters, short-term/tactical option), add pedestrian-scale lighting. Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian Technical Guidelines</i> Stripe ladder crosswalks alongside street crossings 	Streetscape	 Issues Very narrow sidewalks given pedestrian volumes Challenges Right-of-way taking or elimination of parking would be required to widen sidewalks Multi-jurisdiction location; improvements would require coordination with Caltrans Many small businesses along corridor, may rely on on-street parking Widening sidewalks may require major drainage work. 	• Mountain View El Camino Real Streetscape Plan (In progress)	

Project- Focus Area E					Existing Conditions Addressed	Issue of Project Noted	
Sub Area	#	Name	Description	Туре			
El Camino Real/ Shoreline Blvd	E5	El Camino Real and S. Shoreline Blvd intersection improvements	 Remove or reconstruct pork chops at NW, SW & SE corners to reduce right turn radii, reduce crossing distances, and expand pedestrian waiting space Stripe ladder crosswalks 	Intersection	 Issues Lack of visibility, waiting area and high turning speed creates unsafe environment for pedestrians Opportunities Underutilized roadway space at existing right turn lanes Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	-	
Central Expressway/ Castro St	E6	Mountain View Transit Center and Central Expressway improvements	• Pedestrian access improvements to Mountain View Transit Center and across Central Expressway, as outlined in Shoreline Transportation Study (2013), Shoreline Corridor Study (2014), and Mountain View Transit Center Master Plan Study (forthcoming)	Intersection Network Connections	 Opportunities City of Mountain View has identified near-term improvements at Castro St/Moffett Blvd/Central Expy intersection in its Capital Improvement Plan Improvements identified in Shoreline Transportation Study (2013), Shoreline Corridor Study (2014), and Mountain View Transit Center Master Plan Study (forthcoming) 	 Shoreline Transportation Study (2013) Shoreline Corridor Study (2014) Mountain View Transit Center Master Plan Study (May 2017) Existing Capital Improvement Program (CIP) listed the Castro St/Central Expressway short-term bicycle and pedestrian improvements as a project. The project is currently under design (as of September 2017). The Evelyn St ramp and the bicycle and pedestrian undercrossing at Castro 	

		Project-	Focus Area E	Existing Conditions Addressed	Issue of Project Noted	
Sub Area	#	Name	Description	Туре		
						St/Central Expressway project is identified in <i>Transit Center Master</i> <i>Plan</i> and is listed in the existing <i>Capital</i> <i>Improvement Program</i> <i>(CIP)</i> . The project is in environmental clearance process (as of September 2017).
El Camino Real Corridor	E7	Signalized pedestrian crossing of El Camino Real at Pettis Ave	• Construct signalized pedestrian crossing with ladder crosswalk at west leg of Pettis Ave/El Camino Real, as proposed in VTA El Camino Real BRT Draft EIR	Other crossing	 Opportunities Project identified in VTA <i>El Camino Real</i> <i>BRT Draft EIR</i> Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	• VTA El Camino Real BRT Draft EIR



High Priority, Short Term
 High Priority, Long Term
 Medium Term Projects
 Long Term Projects

Figure 5.18: Project Evaluation Matrix for Focus Area E: Mountain View El Camino Real Corridor

Table 5.13: Project Scores and Cost Estimates for Focus Area E: Mountain View El Camino Real Corridor

#	Name	Community	Easa of	Orde	er of Magnitude Co	st	Project Priority
		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M	
E1	El Camino Real/Escuela Ave intersection improvements	3.5	2.5	x			High priority, long term
E2	El Monte Ave/El Camino Real intersection redesign	2.0	2.0		x		Long term
E3	El Monte Ave mid-block crossing improvements	3.0	3.0	x			High priority, short term
E4	El Camino Real corridor streetscape improvements	2.3	2.0			x	Long term
E5	El Camino Real and S. Shoreline Blvd intersection improvements	1.6	2.5	x			Medium term
E6	Mountain View Transit Center and Central Expressway improvements	5	2.5			x	High priority, long term
E7	Signalized pedestrian crossing of El Camino Real at Pettis Ave	3.5	2.5	x			High priority, long term

Focus Area F: El Camino Real/SR 85 (Mountain View/ Sunnyvale)



Summary

Focus Area F is located along El Camino Real in Mountain View and Sunnyvale, between Grant Road and South. Bernardo Avenue. It is served by VTA's 522 Rapid bus and by local bus routes including VTA Line 22. The Focus Area includes several hotels, a medical office complex, many small businesses along the El Camino Real corridor, and several multifamily housing complexes.

Issues

- Uncontrolled on-/off-ramps at SR 85/EI Camino Real interchange
- · High speed vehicle turns and wide curb radii at several major intersections along El Camino Real
- Long distances between marked crosswalks along El Camino Real
- Narrow sidewalks along El Camino Real



Wide curb radii at major intersections



Low-visibility pedestrian crossing of SR 85 ramps



Narrow sidewalks on the SR 85 overcrossing

Opportunities

- Excess space at SR 85 ramps and intersections to permit pedestrian improvements
- Potential high pedestrian demand due to VTA 522 Rapid bus/Future El Camino Real BRT, commercial development, multifamily housing
- Stevens Creek Trail provides pedestrian amenity to area



High pedestrian demand due to multi-family housing and commercial development



Transit service along El Camino Real



Stevens Creek Trail provides a recreational amenity for pedestrians

VTA Pedestrian Access to Transit Plan (2017) 5-59

Focus Area F: El Camino Real/SR 85 (Mountain View/Sunnyvale) Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



*VTA Light Rail, Caltrain, Long Distance Bus Stops, Bus Rapid Transit Services

**Not all pedestrian deficiencies are mapped.

Figure 5.19: Focus Area F, barriers and infrastructure deficiencies

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Focus Area F: El Camino Real/SR 85 (Mountain View/Sunnyvale) Potential Improvements by Project Type



Figure 5.20: Focus Area F, potential improvements

Table 5.14. Recommended Projects- for Focus Area F: El Camino Real at State Route 85 (Mountain View)

		Project-	Focus Area F		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
El Camino Real/ Grant Road	F1	Grant Road/El Camino Real intersection improvements	 Reconstruct curbs at NE, SE, & NW corners to reduce right turn radii, reduce crossing distances, and expand pedestrian waiting space Stripe ladder crosswalks 	Intersection	 Issues High-speed turns, long crossing distances Skewed crosswalk on north leg of intersection (across Grant Rd-SR 237) Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	-
El Camino Real/ Grant Road	F2	Yuba Dr side- street crossing redesign	 Remove or reconstruct median on Yuba Dr to provide pedestrian refuge and slow right turns from El Camino Real Add curb extension to NE corner Stripe ladder crosswalk across Yuba Dr 	Intersection	 Issues Existing median on N leg of intersection (on Yuba Dr.) creates dedicated right turn lane where drivers turn at high speeds Opportunities Median can be removed and replaced with double yellow line and crosswalk Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	-
El Camino Real/ SR 85 Interchange	F3	SR 85/El Camino Real interchange improvements	 Stripe ladder crosswalks, add advance yield lines, add high- visibility pedestrian crossing signage to ramp crossings Consider reconstructing curbs at ramps to reduce right turn radii, reduce crossing distances, and expand pedestrian waiting space Realign ramps to 90-degree angles and consolidate pedestrian 	Intersection	 Issues Ramp entrance and exits have poor visibility due to curvature Opportunities Available space for lighting installation Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	-

		Project-	Focus Area F		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
			crossings when interchanges are reconstructed • Install pedestrian-scale lighting on SR 85 bridge sidewalks			
El Camino Real/The Americana	F4	El Camino Real/The Americana intersection improvements	 Reconstruct curbs at SW & SE corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space Stripe ladder crosswalks 	Intersection	 Issues Angled crosswalks, long crossing distances Dedicated turn lanes on El Camino Real and The Americana facilitate quick vehicle turning movements and encourage low driver yielding rates Multiple pedestrian-involved crashes Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	-
El Camino Real Corridor (E of SR 85)	F5	Pedestrian Hybrid Beacon-controlled crossing between El Camino Real/South. Bernardo Ave and El Camino Real/ Americana	 Consider adding a Pedestrian Hybrid Beacon-controlled crossing between El Camino Real/South. Bernardo Ave and El Camino Real/ The Americana: ladder crosswalk, high-visibility pedestrian crossing signage Potential for addition of signalized pedestrian crossing at Crestview Drive with implementation of VTA <i>El Camino Real BRT Draft EIR</i> (dedicated lane option) 	Other Crossing	 Issues High vehicle volumes and speeds Multiple pedestrian-involved crashes Distance from El Camino Real/South. Bernardo Ave and El Camino Real/The Americana is 0.4 miles, potentially a long walk for pedestrians accessing bus stops or commercial areas on the other side of the road Opportunities Signalized crossing project identified in VTA <i>El Camino Real BRT Draft ElR</i> (dedicated lane option) Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	• VTA El Camino Real BRT Draft EIR

		Project-	Focus Area F		Existing Conditions Addressed	Issue of Project Noted in a Previous
Sub Area	#	Name	Description	Туре		Plan
El Camino Real Corridor (E of SR 85)	F6	El Camino Real streetscape and side-street crossing improvements	 Streetscape improvements on El Camino Real between SR 85 and South. Bernardo Ave Widen sidewalks, add landscaped buffers (planters, short-term/tactical option), add pedestrian-scale lighting. Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian Technical Guidelines</i> Stripe ladder crosswalks alongside street crossings To the extent feasible, consolidate driveways when properties are redeveloped 	Streetscape	 Issues Long distances between marked crosswalks along El Camino Real, lack of shade, poor visibility at side-street crossings Opportunities City of Sunnyvale requires 10' sidewalks with new development along El Camino Real Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans Widening sidewalks may require major drainage work Taking ROW may be required to widen sidewalks 	• Mountain View El Camino Real Streetscape Plan (In progress)
El Camino Real/ S Bernardo Ave	F7	El Camino Real/S. Bernardo Ave intersection improvements	 Reconstruct curbs at all four corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space Stripe ladder crosswalks across all four legs of intersections Add countdown pedestrian signal heads Reconfigure NB/Palo Alto bound bus stop when property at NW corner redevelops 	Intersection	 Opportunities Curb reconstruction and ladder crosswalks across El Camino Real at Bernardo Ave included in VTA El Camino Real BRT Draft EIR (dedicated lane option) Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	• El Camino Real BRT • <i>El Camino Real</i> <i>Precise Plan</i> identifies new signalized crossing at Crestview intersection.







Table 5.15: Project Scores and Cost Estimates for Focus Area F: El Camino Real at State Route 85 (Mountain View)

#	Name	Community	Ease of	Orde	r of Magnitude C	ost	Project priority	
		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M		
F1	Grant Rd/El Camino Real intersection improvements	2.0	2.4	x			Long term	
F2	Yuba Dr side-street crossing redesign	1.6	2.4	Х			Long term	
F3*	SR 85/EI Camino Real interchange improvements	2.0	1.9			X**	Long term	
F4	El Camino Real/The Americana intersection improvements	2.0	2.4	x			Long term	
F5	Pedestrian Hybrid Bacon (PHB)-controlled crossing between El Camino Real/S. Bernardo Ave and El Camino Real/ The Americana	3.5	1.9	x			High priority, long term	
F6	El Camino Real streetscape and side-street crossing improvements	2.0	0.9			x	Long term	
F7	El Camino Real/S. Bernardo Ave intersection improvements	2.5	2.4		x		Long term	

* Project that VTA has an interest in proactively advancing. See chapter 6 for planning level cost estimates for this project. ** Cost of redesigning interchange over \$5 million, cost of short-term pedestrian improvements between \$500,000 and \$5 million.

Focus Area G:

Bascom Corridor (San Jose and Santa Clara County)



Summary

Focus Area G is located in San Jose and extends to either side of Bascom Avenue between W. San Carlos Street-Stevens Creek Boulevard and Fruitdale Avenue. It is served by the VTA Rapid 323 bus on W. San Carlos Street-Stevens Creek Boulevard and by several local bus routes, including 23, 25, 61, and 62. It includes the Santa Clara Valley Medical Center and is adjacent to San Jose City College.

Issues

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- Inconsistent sidewalk widths and street frontages along Bascom Avenue
- · High speed vehicle turns/wide curb radii along Bascom Avenue, pedestrian crossing restrictions at signalized intersections
- Poor quality pedestrian environment at I-280 overcrossing
- Long distances between marked crosswalks along Bascom Avenue
- Lack of bicycle facilities throughout Focus Area leads bicyclists to use limited sidewalk space



Wide curb raii at intersections along Bascom Ave



Pedestrian crossing restrictions at Bascom Avel Parkmoor Ave



Porkchop pedestrian refuge at Bascom Ave/San Carlos St-Stevens Creek Blvd

- Pedestrian-friendly district along W. San Carlos Street (east of Bascom Avenue)
- Potential high pedestrian demand due to VTA 323 Rapid bus/Future San Carlos-Stevens Creek BRT
- Includes portions of South Bascom Urban Village (City of San Jose)
- Bascom Avenue has excess right-of-way that can be used for pedestrian and bicycle improvements
- Existing mid-block crossing of west San Carlos Street works well
- Pedestrian improvements included in Bascom Corridor Complete Streets Study (VTA, in progress) and West San Carlos Street and South Bascom Urban Village Plans (2014)



Pedestrian-friendly shopping district on west San Carlos St, narrow sidewalks



Existing pedestrian crossing on west San Carlos St



Incomplete crosswalks and on-street parking along Bascom Ave

Focus Area G: Bascom Corridor (San Jose and Santa Clara County) Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



Figure 5.22: Focus Area G, barriers and infrastructure deficiencies

Focus Area G: Bascom Corridor (San Jose and Santa Clara County) Potential Improvements by Project Type



Figure 5.23: Focus Area G, potential improvements

Table 5.16. Recommended Projects- for Focus Area G: Bascom Corridor (San Jose, County)

		Project- Foo	cus Area G		Existing Conditions Addressed Issue of Project		
Sub Area	#	Name	Description	Туре		Plan	
San Carlos St- Stevens Creek Blvd Corridor	G1	Stevens Creek Blvd streetscape improvements	 Add landscaped buffers (planters as short-term/tactical option) Add pedestrian-scale lighting To the extent feasible, consolidate driveways when properties are redeveloped 	Streetscape	 Issues Parking lots adjacent to street are unwelcoming to pedestrians - multiple curb cuts, no buffer between walkway and parked cars Opportunities: Streetscape improvements possible with future implementation of Stevens Creek BRT Challenges Auto-oriented existing businesses need driveway access 	Complete Streets Audit and Community Engagement Report: West San Carlos and Bascom Ave Corridors Complete Streets Report (2012)	
San Carlos St- Stevens Creek Blvd Corridor	G2	San Carlos St streetscape improvements	 Look for opportunities to add parklets in existing parking spaces 	Streetscape	 Issues Very narrow sidewalks Opportunities Strong street walls, pedestrian scale lighting, high pedestrian activity Streetscape improvements possible with future implementation of Stevens Creek BRT 	Complete Streets Audit and Community Engagement Report: West San Carlos and Bascom Ave Corridors Complete Streets Report (2012)	
San Carlos St- Stevens Creek Blvd Corridor	G3	Uncontrolled crossing at Vaughn Ave/ San Carlos St	• Consider adding an uncontrolled crossing at Vaughn Ave& San Carlos St: ladder crosswalk, high- visibility pedestrian crossing signage, Rectangular Rapid Flash Beacon to improve driver yield rates.	Other Crossing	 Issues High pedestrian demand Two bus stops on either side of San Carlos St at this location Opportunities 	Complete Streets Audit and Community Engagement Report: West San Carlos and Bascom Ave Corridors Complete Streets Report (2012)	

		Project- Foo	cus Area G		Existing Conditions Addressed	Issue of Project Noted in a Previous
Sub Area	#	Name	Description	Туре		Plan
					 Existing Rectangular Rapid Flash Beacon at Brooklyn Ave/San Carlos St works well Challenges Future Stevens Creek BRT may require removal of mid-block crossings 	
Bascom Ave/ San Carlos St- Stevens Creek Blvd	G4	Bascom Ave/Stevens Creek Blvd intersection improvements	 Reconstruct pork chops and curbs at NW & SW corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space. Tighten curb radius at SE corner, widen sidewalk walkway space into existing landscaping Add advanced yield pavement markings and signage at right turns. Stripe ladder crosswalks 	Intersection	 Issues High pedestrian demand High-speed turns Insufficient pedestrian space at corners Challenges High vehicle volumes 	Complete Streets Audit and Community Engagement Report: West San Carlos and Bascom Ave Corridors Complete Streets Report (2012)
Bascom Corridor	G5	Bascom Ave corridor streetscape improvements (north. of I-280)	 Complete sidewalks along entire corridor Add landscaped buffers (planters as short-term/tactical option) including shade trees Add pedestrian-scale lighting Consider road diet on Bascom Ave north of I-280 to provide additional sidewalk space and bicycle lanes 	Streetscape Gap Closure	 Issues Inconsistent curb/ROW, multiple sidewalks/walkways asphalt or unpaved Cars parked on sidewalks Lack of shade, high exposure to traffic Throughout study area, lack of bicycle facilities force bicyclists to share space with pedestrians Opportunities 	Bascom Corridor Complete Streets Study (VTA, in progress)

		Project- Foo		Existing Conditions Addressed	Issue of Project	
Sub Area	#	Name	Description	Туре		Plan
					 Bascom Ave may be overbuilt for current vehicle volumes - potential road diet candidate Challenges High-speed vehicles, multiple small businesses with limited off- street parking Bascom Ave used as detour for auto traffic when I-280 is closed 	
Bascom Corridor	G6	Bascom Ave/Eliot St mid-block crossing	 Consider adding marked pedestrian crossing at Bascom Ave/Eliott St ladder crosswalk, advance yield markings/shark's teeth, high-visibility pedestrian crossing signage, Rectangular Rapid Flash Beacon or Pedestrian Hybrid Beacon to improve driver yield rates, curb extensions to shorten pedestrian crossing distance 	Other Crossing	 Issues Long distance between signalized intersections Opportunities Bascom Ave may be overbuilt for current vehicle volumes - potential road diet candidate Challenges High-speed vehicles 6-lane roadway poses additional risks for pedestrians crossing roadway Ladder crosswalk imposes additional ongoing maintenance costs not covered by current budgets 	
Bascom Corridor	G7	Bascom Ave/ Scott St intersection improvements	 Stripe ladder crosswalks at all four legs of intersection 	Intersection	Issues • Low-visibility crosswalks	-
Bascom Corridor	G8	Bascom Ave/I-280 overcrossing improvements	 Evaluate possibility of widening sidewalks on overpass, adding pedestrian-scale lighting 	Streetscape	Issues • Poor lighting, narrow sidewalks	-

		Project- Foo		Existing Conditions Addressed	Issue of Project Noted in a Previous	
Sub Area	#	Name	Description	Туре		Plan
Leigh Ave/ I-280 overcrossing	G9	Leigh Ave/I-280 overcrossing improvements	 Evaluate possibility of widening sidewalks on overpass, adding pedestrian-scale lighting 	Streetscape	Issues • Poor lighting, narrow sidewalks	-
Bascom Ave/ I- 280 Ramps	G10	Bascom Ave/Parkmoor Ave intersection improvements	 Add curb extension at SE corner potential to extend into Parkmoor Ave by narrowing/shifting vehicle lanes, or to extend into Bascom Ave with road diet along Bascom Ave Stripe ladder crosswalks on all three legs of crosswalk 	Intersection	 Issues Limited space for pedestrians waiting at SE corner Challenges High volume of vehicles accessing freeway 	-
Bascom Ave/ I- 280 Ramps	G11	Bascom Ave/Moorpark Ave intersection improvements	 Add curb extensions to all corners (except SW) to improve pedestrian visibility Rebuild SW corner pork chop to expand pedestrian waiting area. Add advance yield markings to pavement Stripe ladder crosswalks 	Intersection	 Issues Poor pedestrian visibility for turning vehicles Challenges High volume of vehicles accessing freeway 	-
Bascom Ave/ Renova Dr	G12	Bascom Ave/Renova Dr intersection improvements	 Add pedestrian crossing to north leg: ladder crosswalk, pedestrian signal, curb cuts Add curb extensions to all corners to improve pedestrian visibility and reduce crossing distance Stripe ladder crosswalks at all four legs of intersection 	Intersection	 Issues Wide turning radii, no pedestrian crossing on north leg Opportunities Bascom Ave has new pedestrian adaptive traffic signal timing 	• Draft South Bascom Urban Village Plan (2014)
Bascom Corridor	G13	Bascom Ave corridor streetscape improvements (S. of I-280)	Widen sidewalks on Bascom Ave south of Moorpark Ave; Recommend 12' minimum width	Streetscape	Issues Narrow sidewalks, inconsistent tree cover Opportunities	• Draft South Bascom Urban Village Plan (2014)

		Project- Foo	Existing Conditions Addressed	Issue of Project		
Sub Area	#	Name	Description	Туре		Plan
			per Draft South Bascom Urban Village Plan (2014) • Add landscaped buffers (planters as short-term/tactical option), including shade trees		 Draft South Bascom Urban Village Plan (2014) provides design guidance for streetscape improvements. Could be implemented along with the addition of a cycle track on Bascom Ave, per Draft South Bascom Urban Village Plan (2014) Challenges Requires re-allocating space currently dedicated to parking lanes and travel lanes 	
Bascom Ave/ Enborg Ln	G14	Bascom Ave/Enborg Ln intersection improvements	 Add pedestrian crossing to S leg: ladder crosswalk, pedestrian signal, curb cuts Add curb extensions to all corners (except NW) to improve pedestrian visibility and reduce crossing distance. Curb extensions must accommodate bus turning radii Remove or redesign NW corner pork chop to expand pedestrian waiting area Stripe ladder sidewalks on all four legs of intersection 	Intersection	 Issues Wide turning radii, no pedestrian crossing on south leg Opportunities Pork chop and dedicated right turn lane at NW corner may not be necessary to accommodate vehicle traffic Challenges Curb extensions must accommodate bus turning radii 	• Draft South Bascom Urban Village Plan (2014)
Moorpark Ave/I-880 undercrossing	G15	Moorpark Ave/I-880 undercrossing improvements	Add pedestrian-scale lighting and public art at undercrossing	Streetscape	Issues • Poor lighting, narrow sidewalks	-
Valley Medical Center	G16	Valley Medical Center Bus Stop Improvements	 Upgrade bus stops within Valley Medical Center to meet Community Destination stop 	Streetscape	IssuesHigh-volume bus stops with few amenities	• Draft South Bascom Urban Village Plan (2014)

		Project- F	Existing Conditions Addressed	Issue of Project		
Sub Area	#	Name	Description	Туре		Plan
			 criteria. Amenities should include shelters, seating, transit information, and other amenities as described in VTA's <i>Transit</i> <i>Passenger Environment Plan</i> (2016) Consider service frequency when determining seating needs and shade structures Provide rich transit information at bus stops 			• Transit Passenger Environment Plan (VTA, 2016)



Figure 5.24: Project Evaluation Matrix for Focus Area G: Bascom Corridor (San Jose, County)



Table 5.17: Project Scores and Cost Estimates for Focus Area G: Bascom Corridor (San Jose, County)

#	Name	Community	Ease of	Ord	er of Magnitude	Cost	Project
		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M	priority
G1	Stevens Creek Blvd streetscape improvements	1.5	2.5			х	Long term
G2	San Carlos St streetscape improvements	2.5	2.5	Х			Medium term
G3	Uncontrolled crossing at Vaughn Ave/W San Carlos St	4.5	2.5	х			High priority, short term
G4	Bascom Ave/Stevens Creek Blvd intersection improvements	2.5	3.0	х			Medium term
G5*	Bascom Ave corridor streetscape improvements (N. of I-280)	4.1	2.0		x		High priority, long term
G6	Bascom Ave/Elliott St mid-block crossing	2.6	2.0	Х			Long term
G7	Bascom Ave/Scott St intersection improvements	2.0	3.0	Х			Medium term
G8	Bascom Ave/I-280 overcrossing improvements	2.5	2.0	Х			Long term
G9	Leigh Ave/I-280 overcrossing improvements	2.5	2.5	х			Medium term
G10	Bascom Ave/Parkmoor Ave intersection improvements	1.8	2.5	х			Medium term
G11	Bascom Ave/Moorpark Ave intersection improvements	1.5	2.0	х			Long term
G12	Bascom Ave/Renova Dr intersection improvements	1.3	2.5	Х			Medium term
G13	Bascom Ave corridor streetscape improvements (South of I-280)	2.0	2.0		x		Long term
G14	Bascom Ave/Enborg Ln intersection improvements	2.0	3.0	х			Medium term
G15	Moorpark Ave/I-880 undercrossing improvements	0.3	3.0		x		Long term
G16	Valley Medical Center bus stop improvements	1.0	3.0		X		Medium term

* Project that VTA has an interest in proactively advancing. See chapter 6 for planning level cost estimates for this project.

Focus Area H: Downtown San Jose



Summary

Focus Area H is located in downtown San Jose and extends from Diridon Transit Center to San Jose State University. It includes a high density of office developments, multifamily residential development, entertainment districts, and San Jose City Hall. It is served by Caltrain, Amtrak, and Capitol Corridor rail at Diridon Station, VTA Light Rail, VTA Rapid 522 and 323 buses, as well as several local and inter-city buses, including VTA Lines 22, 23, 181, 81, 64, and 68, the Highway 17 bus connecting San Jose to Santa Cruz, and Downtown San Jose DASH shuttles.

Issues

- · High speed vehicle turns/wide curb radii and long crossing distances along San Carlos Street and Market Street
- · Poorly marked pedestrian crossings at SR 87 ramps (Santa Clara Street, Julian Street)
- Long distances between pedestrian crossings along Santa Clara St. near San Jose Diridon
- · VTA Light Rail creates barrier for pedestrians using San Fernando Street to access transit



Existing conditions at Delmas Ave/San Fernando St near VTA LRT track crossing



Wide intersection and restricted pedestrian access at Notre Dame-SR 87 ramp/St. John St



Wide crossing at Market/San Carlos St

Opportunities

- High-density of transit service
- · High pedestrian demand throughout downtown, likely to increase with new development
- · Fairly high-quality existing pedestrian environment and strong street grid
- New development and transit system improvements planned
- Expansion of Bay Area Bike Share (2016-2017) will improve access to transit



Potential pedestrian scramble at Montgomery St/Santa Clara St



Existing mid-block crossing at Delmas Ave/Santa Clara St



High-quality pedestrian environment on 2nd Street

5-78

VTA Pedestrian Access to Transit Plan (2017)

Focus Area H: Downtown San Jose

Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



**Not all pedestrian deficiencies are mapped.

Figure 5.25: Focus Area H, barriers and infrastructure deficiencies

N

Miles

Focus Area H: Downtown San Jose

Potential Improvements by Project Type



Figure 5.26: Focus Area H, potential improvements

Miles

Table 5.18. Recommended Projects- for Focus Area H: Downtown San Jose/Diridon Station

		Project-	Focus Area H		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
San Jose Diridon	H1	Pathway and uncontrolled crossing to San Fernando VTA LRT Station	 Stripe ladder-style crossing of South. Montgomery St at Crandall St Designate pedestrian corridor to San Fernando Station with new paving, landscaping, and/or paint on existing walkways Montgomery Street crossing alternatives: Remove 2-3 parking spaces on east side of Montgomery St, stripe two ladder crosswalks, add advance yield lines ("shark's teeth") and pedestrian crossing signs Remove 5 parking spaces total (2 west side, 3 east side) to create painted pedestrian walk zone, add advance yield lines ("shark's teeth") and pedestrian crossing signs 	Other Crossing	 Issues Pathway to San Fernando Station unclear, blocked by parked vehicles Opportunities Ample space near taxi queue; abundant on-street parking 	-
Diridon	H2	Curb cuts and crosswalk improvements at Diridon Station	 Add curb cuts and replace existing crosswalks with ladder crosswalks for higher visibility at pedestrian crossings of Cahill St Consider enhanced crossing striping or stamped asphalt treatment Identified in <i>Diridon Station</i> <i>Master Plan</i> 	Other Crossing	 Issues Missing curb cuts and worn crosswalk markings at sidewalks that provide access to station entrance High pedestrian volumes Opportunities Identified in <i>Diridon Station Master</i> <i>Plan</i> 	• Diridon Station Area Plan (2014)
San Fernando VTA Station	H3	Wayfinding improvements	 Improve wayfinding through San Fernando Station through 	Wayfinding	Issues	 San Jose Downtown Wayfinding Project

		Project- F	Focus Area H		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
		through San Fernando Station	pavement markings and signage • Coordinate design with forthcoming studies: San Jose Downtown Wayfinding Project and VTA Transit Ridership Improvement Program		 Unclear that main route to San Fernando Street is through San Fernando VTA Station Opportunities Wayfinding guidance provided by San Jose Downtown Wayfinding Project (forthcoming) 	(City of San Jose, forthcoming)
San Fernando St	H4	San Fernando St/Delmas Ave VTA improvement alternatives	Alternatives: 1) Restrict and formalize access at Delmas Ave/San Fernando St: add public art or low vertical landscaping to NE corner, add landscaping/planters) or improved fence treatment to NW corner, stripe ladder crosswalk on west side of pedestrian crossing of tracks on Delmas Ave, replace bollards with swing gates 2) Woonerf treatment to slow all traffic on San Fernando St between Autumn St and SR 87 undercrossing (assumes VTA LRT speeds will remain at 10 mph maximum)	Intersection Streetscape	 Issues No pedestrian access across north side of Delmas Ave Opportunities Several pedestrians observed crossing Delmas Ave at intersection near LRT tracks 	-
San Fernando St	H5	Signalized pedestrian crossing west of SR 87 underpass	 Add signalized pedestrian crossing immediately east of signal at rail crossing on San Fernando St: stripe ladder crosswalk, add pedestrian signal heads, add curb cuts, remove portion of raised median 	Other Crossing	 Issues No pedestrian access across north side of San Fernando St Opportunities Several pedestrians observed crossing San Fernando St with no accommodation 	-

		Project- I	Focus Area H		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
Santa Clara Street	H6	Santa Clara St/Cahill St intersection improvements	 Stripe ladder crosswalk and add pedestrian signal head to west leg Consider adding pedestrian actuation and reducing signal lengths to reduce pedestrian wait time 	Intersection	Issues No pedestrian access to west side of intersection 	• Santa Clara-Alum Rock BRT Program
Santa Clara Street	H7	Santa Clara St /Montgomery St pedestrian scramble	 Restripe existing crosswalks to provide pedestrian scramble; opportunity for public art/placemaking similar to mid- block crosswalks at Paseo de San Antonio Consider signalized pedestrian scramble phase 	Intersection	Opportunities • Existing all-pedestrian phase in signal timing	 Santa Clara-Alum Rock BRT Program Diridon Station Area Plan (2014)
Santa Clara Street	H8	Santa Clara St/ Delmas Ave uncontrolled crossing improvements	 Relocate uncontrolled ladder crosswalk to W side of intersection Add advance yield lines ("shark's teeth") for advance stop lines Add curb extensions to reduce pedestrian crossing distance Consider adding Rectangular Rapid Flash Beacon or Pedestrian Hybrid Beacon to improve driver yield rates Consider adding median refuge for pedestrians crossing Santa Clara St 	Other Crossing	 Issues Drivers observed not yielding to pedestrians Opportunities Relocation would shorten crossing distance and remove pedestrian exposure to vehicles making WB left turn onto Delmas Ave 	-
Santa Clara Street	H9	SR 87/ Santa Clara St ramps improvements	 Add marked pedestrian crossings (ladder) to all legs and re-time signal to permit pedestrian crossing of all legs. 	Intersection	Issues Inadequate pedestrian facilities at off ramps 	-

		Project- F		Existing Conditions Addressed	Issue of Project Noted in a Previous	
Sub Area	#	Name	Description	Туре		Plan
Santa Clara Street	H10	Bus stop improvements on Santa Clara St	Santa Clara St between Market St and 2nd St: Opportunity for bus stop improvements with Santa Clara/Alum Rock BRT Program implementation	Streetscape	 Issues Limited passenger waiting space, no shelters on north side of street Opportunities Santa Clara-Alum Rock BRT stations are under construction 	• Santa Clara-Alum Rock BRT Program
Santa Clara Street	H11	3rd/4th Street curb extensions	 Consider adding curb extensions to shorten pedestrian crossing distances of Santa Clara St at 3rd and 4th Streets. Realign bicycle lanes through existing buffers 	Intersection	IssuesWide turn radii at 3rd/4th Streets	-
Santa Clara VTA Station	H12	Wayfinding improvements at Santa Clara VTA station	 Consider wayfinding signage between stops on Santa Clara Street and on 1st/2nd Streets Coordinate design with forthcoming studies: San Jose Downtown Wayfinding Project 	Wayfinding	Issues • Unclear connection between stops Opportunities • Wayfinding guidance provided by San Jose Downtown Wayfinding Project (forthcoming) and VTA Transit Ridership Improvement Program (forthcoming)	• San Jose Downtown Wayfinding Project (City of San Jose, forthcoming)
Santa Clara VTA LRT Station	H13	Add high-visibility crosswalk treatment at crossings of 1st St and 2nd St	Consider ladder crosswalks or other high-visibility crossing treatments at Santa Clara St/1st St and Santa Clara St/2nd St	Intersection		-
Notre Dame Ave/ E. St James St/ SR 87 Ramps	H14	SR 87 ramps/Saint James St/Notre Dame Ave improvements	 Realign crosswalk on south side; widen south side crosswalk and sidewalk under freeway overpass, add pedestrian-scale lighting at undercrossing. Tighten NW corner via a curb extension 	Intersection	 Issues Incomplete pedestrian facilities Opportunities Outside lane on south side of West. Julian St over 15' wide 	-

		Project- F	Focus Area H		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
San Carlos St	H15	Convention Center VTA Station area improvements	 Retime mid-block signal and move bus stops closer to mid-block pedestrian crossing. Consider pedestrian wayfinding via pavement markings and passive wayfinding (landscaping, etc.) to clarify routes to/through Civic and National theaters Coordinate design with forthcoming studies: San Jose Downtown Wayfinding Project 	Wayfinding Streetscape	 Issues Long wait to cross at mid-block pedestrian signal Pedestrian "dead zone" around bus stops Poor wayfinding/legibility unclear around Civic/National theaters Opportunities Wayfinding guidance provided by San Jose Downtown Wayfinding Project (forthcoming) 	• San Jose Downtown Wayfinding Project (City of San Jose, forthcoming)
San Carlos St	H16	Almaden Blvd/San Carlos St intersection improvements	• Remove pork chops where feasible, narrow curb radii via curb extensions, stripe ladder crosswalks, add pedestrian refuge to medians	Intersection	Issues Long crossing distances and wide turning radii 	-
Market Street	H17	Market St/Saint James St intersection improvements	Add pedestrian crossing on North leg, add curb extension at SW corner into Market St	Intersection	Issues Incomplete pedestrian facilities 	-
Market Street	H18	Market St/Saint John St intersection improvements	Complete crosswalks and sidewalks, stripe ladder crosswalks on all legs	Intersection	Issues Incomplete pedestrian facilities 	-
Market Street	H19	Market St/San Carlos St intersection improvements	 Cesar Chavez park triangle: 1) stripe SB U-turn more narrowly to slow traffic on turns 2) add second crosswalk closer to Market St NB lanes; OR convert to stop-control and add crosswalk east of existing yield line 3) stripe ladder striped crosswalks 	Intersection Other Crossing	 Issues Incomplete pedestrian facilities between Cesar Chavez Park oval and triangle Long crossing distances across San Carlos St Opportunities 	-

		Project- F	Focus Area H		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
			between main Cesar Chavez Park and "triangle;" consider adding raised intersection or raised crosswalk treatment for pedestrian crossings 4) extend sidewalks and landscaping of "triangle" portion of park, extending park to area currently striped out alongside Market St NB lanes • Market St/San Carlos St intersection: add curb extension to NW corner, stripe ladder crosswalks at all legs of intersection		Unused ROW on east side of Market north of intersection	
Diridon	H20	Pedestrian access/connection to Diridon Station through Guadalupe Parkway	 Enhanced underpass connection identified in <i>Diridon Station Master</i> <i>Plan</i> Consider adding lighting, murals and/or other public art to enhance existing underpass at Guadalupe Parkway 	Network Connection	 Issues Poor lighting at existing underpass 	• Diridon Station Area Plan (2014)
Santa Clara St/7th St	H21	Santa Clara St/7th St and Santa Clara St/8th St improvements	 Add ladder crosswalks to all four legs of 7th St intersection Add ladder crosswalks to south and north legs of 8th St intersection Consider signalizing 8th St intersection to provide opportunities for pedestrian crossing of Santa Clara St 	Streetscape	 Issues High pedestrian volumes and low- visibility crosswalks No marked pedestrian crossing at Santa Clara St/8th St 	-

		Project- F	Focus Area H		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
Santa Clara St/ 12th St	H22	Santa Clara St/12th St improvements	 Add high-visibility side-street crosswalks Consider signalizing intersection to provide opportunities for pedestrian crossing 	Other crossing	IssuesNo pedestrian crossing of Santa Clara St at this location	-
Santa Clara St/ 14th St	H23	Santa Clara St/14th St improvements	 Add ladder crosswalks to side street crossings Consider signalizing intersection to provide opportunities for pedestrian crossing 	Other crossing	IssuesNo pedestrian accommodation at this location	-
Diridon	H24	Pedestrian Access from Diridon Station to The Alameda and Stockton Ave	 Enhance pedestrian access to The Alameda/Stockton Ave intersection via White St and Laurel Grove Lane/Bush St Identified in <i>Diridon Station</i> Master Plan 	Network Connection	 Issues Not a high quality pedestrian path from Diridon to White Street, at west side of the station, especially during dark hours 	• Diridon Station Area Plan
Diridon	H25	Laurel Grove Lane/ Park Ave sidewalk completion	Complete sidewalks around parcel at NW corner of Laurel Grove Lane/ Park Ave when parcel is redeveloped	Network Connection	Issues Missing sidewalks 	• Diridon Station Area Plan
West Julian St	H26	West Julian St railway undercrossing	 Add pedestrian-scale lighting, mural and/or other public art to existing pedestrian undercrossing of railway tracks Evaluate possibility of adding pedestrian crossing on south side of West Julian St 	Network Connection	Issues Poorly lit undercrossing on north side of Julian St 	-
West. Julian St	H27	Intersection and streetscape improvements along West Julian St	 Add high-visibility side-street crosswalks along West Julian St between Guadalupe Pkwy and N 1st St 	Intersection Streetscape	Issues • Long crossing distances, low-visibility crosswalks, and narrow sidewalks along West Julian St Opportunities	-
		Project-	Focus Area H	Existing Conditions Addressed	Issue of Project	
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Sub Area	#	Name	Description	Туре		Plan
			 Consider widening sidewalks, adding landscaped buffers (planters as short-term/tactical option) including shade trees; Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian</i> <i>Technical Guidelines</i> Add pedestrian-scale lighting Add curb extensions to reduce pedestrian crossing distance Consider realigning and signalizing intersection of North. San Pedro St and West Julian St to provide opportunities for pedestrian crossing 		• Future development planned along West Julian St	





Figure 5.27: Project Evaluation Matrix for Focus Area H: Downtown San Jose/Diridon Station

Table 5.19: Project Scores and Cost Estimates for Focus Area H: Downtown San Jose/Diridon Station

#	Name	Community	Ease of	Ord	ler of Magnitude	Cost	Project Priority
		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M	
H1	Pathway and uncontrolled crossing to San Fernando VTA LRT Station	3.3	3.0		X		High priority, short term
H2	Curb cuts and crosswalk improvements at Diridon Station	4.8	3.0	X			High priority, short term
H3	Wayfinding improvements through San Fernando Station	2.5	3.0	X			Medium term
H4*	San Fernando St/Delmas Ave VTA improvement alternatives	2.3	3.0		X		Medium term
H5	Signalized pedestrian crossing west of SR 87 underpass	3.3	3.0	X			High priority, short term
H6	Santa Clara St/Cahill St intersection improvements	3.5	3.0	X			High priority, short term
H7	Santa Clara St/Montgomery St pedestrian scramble	2.8	3.0	X			Medium term
H8	Santa Clara St/Delmas Ave uncontrolled crossing improvements	3.6	3.0		X		High priority, short term
H9	SR 87/Santa Clara St ramps improvements	3.0	3.0	X			High priority, short term
H10	Bus stop improvements on Santa Clara St	2.5	3.0	X			Medium term
H11	3rd/4th St curb extensions	3.0	3.0	X			High priority, short term
H12	Wayfinding improvements at Santa Clara VTA LRT Station	2.5	3.0	x			Medium term
H13	Add high-visibility crosswalk treatment at crossings of 1st St and 2nd St	2.3	3.0	X			Medium term
H14	SR 87 ramps/Saint James St/Notre Dame Ave improvements	2.3	3.0		x		Medium term
H15	Convention Center VTA LRT Station area improvements	3.5	3.0	X			High priority, short term
H16	Almaden Blvd/San Carlos St intersection improvements	3.0	2.5	X			High priority, short term

#	Name	Community	Ease of	Ord	Order of Magnitude Cost			
		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M		
H17	Market St/Saint James St intersection improvements	2.3	3.0	X			Medium term	
H18	Market St/Saint John St intersection improvements	3.3	4.0	х			High priority, short term	
H19	Market St/San Carlos St intersection improvements	3.3	2.5		X		High priority, short term	
H20	Pedestrian access/connection to Diridon Station through Guadalupe Parkway	2.5	3.0		x		Medium term	
H21	Santa Clara St/7th St and Santa Clara/8th St improvements	3.5	3.0		x		High priority, short term	
H22	Santa Clara St/12th St improvements	4.5	2.5		x		High priority, short term	
H23	Santa Clara St/14th St improvements	4.5	2.5		x		High priority, short term	
H24	Pedestrian access from Diridon Station to The Alameda and Stockton Ave	2.8	3.0		x		Medium term	
H25	Laurel Grove Ln/Park Ave sidewalk completion	4.5	3.0	X			High priority, short term	
H26	W Julian St railway undercrossing	2.8	3.0		x		Medium term	
H27	Intersection and streetscape improvements along W Julian St	2.8	2.5			X	Long term	

* Project that VTA has an interest in proactively advancing. See chapter 6 for planning level cost estimates for this project.

Focus Area I: King Road Corridor (San Jose)



Summary

Focus Area I is located in East San Jose along King Road between Tully Road and Alum Rock Avenue. It is within walking distance of five schools and is adjacent to Emma Prusch Farm Park and the Mexican Heritage Plaza cultural center. It includes residential and commercial development clustered around major intersections (Alum Rock Avenue, Story Road, and Tully Road). The Focus Area is bisected by I- 680. It is served by local buses along the King Road corridor (VTA Lines 12, 22, 70, 77) and connects to the Rapid 522 bus at Alum Rock Avenue.

Issues

- High speed vehicle turns/wide curb radii and long crossing distances at intersections along King Road and Tully Road
- Long distances between pedestrian crossings along King Road north.of I-280/I-680
- Poorly-lit freeway undercrossing at I-280/I-680 and long crossing distances at I-280/I-680 ramps
- Pedestrian access restricted at several intersections
- Pedestrian "dead zones" and "superblocks", which require pedestrians to walk long distances through unpleasant or dull
 environments



Poorly-lit undercrossing and low-visibility sidewalks at I-680

Opportunities



Long crossing distances at intersections throughout Focus Area



Pedestrian "dead zones" along corridor

- Bus stops and commercial development are clustered together along the corridor
- · High pedestrian demand from schools, transit, and commercial uses
- Located near planned improvements along Alum Rock Avenue (Santa Clara-Alum Rock BRT) and at Tully Road/Quimby Road (Eastridge Transit Center)
- Corridor provides bus connection to future BART stations
- Existing pedestrian-scale commercial development
- Corridor identified in San Jose Vision Zero Plan
- King Rd bikeway gap closures was completed in 2016



Existing pedestrian-scale small businesses



Schools generate high pedestrian demand



Transit service located near commercial development

Focus Area I: King Road Corridor (San Jose) Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



Figure 5.28: Focus Area I (north segment), barriers and infrastructure deficiencies

Focus Area I: King Road Corridor (San Jose) Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



Figure 5.29: Focus Area I (south segment), barriers and infrastructure deficiencies

Focus Area I: King Road Corridor (San Jose)

Potential Improvements by Project Type



Figure 5.30: Focus Area I (north segment), potential improvements

Focus Area I: King Road Corridor (San Jose)

Potential Improvements by Project Type



Figure 5.31: Focus Area I (south segment), potential improvements

Table 5.20. Recommended Projects- for Focus Area I: King Road Corridor from Tully Rd to Alum Rock Ave (San Jose)

		Proje	ect- Focus Area I		Existing Conditions Addressed	Issue of Project	
Sub Area	#	Name	Description	Туре		Plan	
King Rd/Tully Rd	11	King Rd/Tully Rd intersection improvements	 Reconstruct curbs to narrow right turn radii Stripe ladder crosswalks Evaluate signal timing to see whether pedestrian crossing wait time can be reduced. Consider leading pedestrian interval Add signage to right turn lanes stating "Turning vehicles must yield to pedestrians 	Intersection	 Issues Concentration of pedestrian demand generators: commercial area and bus stops Pedestrians may cross the street unsafely due to long wait times Poor pedestrian visibility Opportunities King Rd and Tully Rd identified as Safety Priority Streets in <i>Vision Zero San Jose</i> 	• Vision Zero San Jose	
Huran Dr/ Tully Rd	12	Huran Dr/Tully Rd intersection improvements	 Reconstruct curbs to narrow right turn radii Stripe ladder crosswalks Evaluate signal timing to see whether pedestrian crossing wait time can be reduced 	Intersection	 Issues Concentration of pedestrian demand generators: commercial area and bus stops Pedestrians may cross the street unsafely due to long wait times Opportunities Tully Rd identified as a Safety Priority Street in <i>Vision Zero San Jose</i> 	• Vision Zero San Jose	
Quimby Rd/ Tully Rd	13	Quimby Rd/Tully Rd intersection improvements	 Reconstruct pork chops and curbs to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space Add advanced yield pavement marking and signage Stripe ladder crosswalks Evaluate signal timing to see whether pedestrian crossing wait time can be reduced 	Intersection	 Issues Concentration of pedestrian demand generators: commercial area and bus stops Pedestrians may cross the street unsafely due to long wait times Opportunities Tully Rd identified as a Safety Priority Street in <i>Vision Zero San Jose</i> 	• Vision Zero San Jose	

		Proje	ect- Focus Area I		Existing Conditions Addressed Issue of Proje		
Sub Area	#	Name	Description	Туре		Plan	
Tully Rd Corridor	14	Tully Rd streetscape improvements	 Streetscape improvements on Tully Rd between King Rd and Quimby Dr Add landscaped buffers (planters short-term/tactical option), add pedestrian-scale lighting Stripe ladder crosswalks alongside street crossings 	Streetscape	 Issues Concentration of pedestrian demand generators: commercial area and bus stops High-speed traffic, need for buffer separating pedestrians from traffic Opportunities Opportunity to create buffer via reallocation of underused parking spaces along south side of Tully Rd Tully Rd identified as a Safety Priority Street in <i>Vision Zero San Jose</i> 	• Vision Zero San Jose	
King Road/ East San Antonio St	15	King/East San Antonio St intersection improvements	 Reconstruct SW and SE curbs to narrow right turn radii. Add pocket parks/landscaping/rain gardens/public art in space reclaimed at SW and SE corners Stripe ladder crosswalks Evaluate signal timing to see whether pedestrian crossing wait time can be reduced 	Intersection	 Issues Wide radii on these intersection prompts drivers to turn at high speeds, creating a unsafe walking environment for pedestrians School crossing Opportunities High pedestrian demand at this location King Rd identified as a Safety Priority Street in Vision Zero San Jose 	• Vision Zero San Jose	
King Road Corridor	16	King Rd Corridor intersection improvements	 Intersection improvements along King Rd at Kammerer Ave, Virginia PIVollmer Way, Lido Way, Story Rd, Marsh St, Biscayne Way, Miami Dr, O'cala Ave, Cunningham Ave, Waverly Ave Reconstruct curbs to narrow right turn radii Stripe ladder crosswalks Evaluate opportunities to remove free right turns and add marked 	Intersection	 Issues Wide radii on these intersections prompts drivers to turn at high speeds, creating a unsafe walking environment for pedestrians Many drivers block intersections due to limited sightlines Opportunities City of San Jose reducing number of left turn lanes at King Rd/Story Rd intersection King Rd identified as a Safety Priority Street in <i>Vision Zero San Jose</i> 	• Vision Zero San Jose	

		Proje	ect- Focus Area I		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
			crosswalks/pedestrian signal heads at all four legs of intersections			
King Road/Alum Rock Ave	17	King Road/Alum Rock Ave intersection and bus waiting area improvements	 Reconstruct all curbs to reduce right turn radii and reduce crossing distances Stripe ladder crosswalks Evaluate signal timing to see whether pedestrian crossing wait time can be reduced Expand bus passenger waiting areas, add shade 	Intersection	 Issues Many buses including school buses stop at Alum Rock Ave and King Rd. Waiting area is small, lacks lighting and shade Opportunities There is room in the corner of SW of Alum Rock Ave and King Rd for shade and increased waiting area King Rd and Alum Rock Ave identified as Safety Priority Streets in <i>Vision Zero San</i> <i>Jose</i> 	 Santa Clara-Alum Rock BRT Program Vision Zero San Jose
King Road Corridor	18	King Road Corridor streetscape improvements	 As properties redevelop, widen sidewalks, add landscaped buffers (planters short-term/tactical option), add pedestrian-scale lighting; Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian</i> <i>Technical Guidelines</i> Stripe ladder crosswalks alongside street crossings 	Streetscape	 Issues High-speed traffic, narrow (4-ft) sidewalks, limited shade Opportunities Varying street width and underutilized roadway space along corridor provides opportunity to narrow vehicle lanes and expand pedestrian space as properties redevelop King Rd identified as a Safety Priority Street in <i>Vision Zero San Jose</i> Challenges Taking right-of-way may be required to provide continuous pedestrian improvements along corridor 	• Vision Zero San Jose
I-280/I-680 Ramps	19	I-280/I-680 Ramp improvements	 Stripe ladder crosswalks and advanced yield signage to pedestrian crossings of ramps Tighten curb radii where possible 	Other Crossing	Issues Low-visibility crosswalks, no advance signage Opportunities	 I-680 Corridor Study (VTA) Vision Zero San Jose

		Proje	ect- Focus Area I		Existing Conditions Addressed	Issue of Project	
Sub Area	#	Name	Description	Туре		Plan	
			 Realign ramps to 90-degree angles and consolidate pedestrian crossings when interchanges are reconstructed, or provide enhanced pedestrian facilities in median if interchange is reconstructed as diverging diamond per <i>I-680 Corridor Study</i> Add pedestrian-scale lighting and mural or other public art under overpass 		 <i>I-680 Corridor study</i> (VTA) recommends reconfiguring SB on ramp and NB off ramp to meet king road at 90 degrees or modifying interchange into a diverging diamond, with pedestrians and bicycles in median King Rd identified as a Safety Priority Street in <i>Vision Zero San Jose</i> 		
I-280/I-680 Ramps	110	I-680 access road improvements	 Upgrade pedestrian facilities along existing access road under I-680 to connect Emma Prusch Park and Police Activities League Consider pedestrian/bicycle shared- use path with pedestrian scale lighting and public art 	Network connection	 Issues Poorly lit existing roadway shared with motor vehicles Opportunities Enhance pedestrian access to recreational facilities 	-	





Figure 5.32: Project Evaluation Matrix for Focus Area I: King Road Corridor from Tully Rd to Alum Rock Ave (San Jose)

Table 5.21: Project Scores and Cost Estimates for Focus Area I: King Road Corridor from Tully Rd to Alum Rock Ave (San Jose)

#	Name	Community	Ease of	Order	of Magnitude Co	st	Project priority
		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M	
11	King Rd/Tully Rd intersection improvements	3.5	2.8	x			High priority, short term
12	Huran Dr/Tully Rd intersection improvements	3.5	2.8	x			High priority, short term
13	Quimby Rd/Tully Rd intersection improvements	3.1	2.3	x			High priority, long term
14	Tully Road streetscape improvements	3.1	2.3		x		High priority, long term
15	King Rd/E San Antonio St intersection improvements	3.5	2.3	x			High priority, long term
I6 *	King Road Corridor intersection improvements	3.5	2.8			X	High priority, short term
17	King Rd/Alum Rock Ave intersection and bus waiting area improvements	3.5	2.8	x			High priority, short term
18*	King Road Corridor streetscape improvements	3.1	2.3			X	High priority, long term
19*	I-280/I-680 freeway ramp improvements	3.8	2.3			X	High priority, long term
I10	I-680 access road improvements	2.5	2.3			x	Long term

* Projects that VTA has an interest in proactively advancing. See chapter 6 for planning level cost estimates for these projects.

Focus Area J: Stevens Creek Blvd. and Stelling Rd (Cupertino)



Focus Area J extends along Stevens Creek Boulevard between Orange Avenue and Torre Avenue/Vista Drive, and south along S. Stelling Road to McClellan Road. It is served by the 23, 25, 53, 54, 55, 55, 81, and 323 VTA buses, The SR 85/Stevens Creek Boulevard interchange is located immediately to the west of DeAnza College. The Focus Area includes the north and east frontages of DeAnza College, commercial destinations along Stevens Creek Boulevard, the Cupertino Senior Center, and the south frontages of Cupertino Memorial Park and the Cupertino Sports Center, and is within walking distance of several office complexes and multifamily housing developments to the north and south of the Stevens Creek corridor. Stevens Creek Boulevard and Stelling Road have sidewalks and bicycle lanes through the study area.

Issues

- . Pedestrian crossings at the SR 85 ramps are uncontrolled, and vehicle turning speeds are high, creating the potential for conflicts
- Pedestrian crossings of the existing rail tracks west of SR 85 do not provide clear and consistent walkways .
- Narrow and meandering sidewalks along Stevens Creek Boulevard (east of Stelling Rd) and along Stelling Road limit space . available to pedestrians and transit users
- Signalized intersections have large right-turn curb radii and long crossing distances, which result in higher automobile turning . speeds and create potential conflicts and hazards for pedestrians using crosswalks
- There are restricted pedestrian crossings at several signalized intersections and long distances between crossing opportunities along Stevens Creek Boulevard
- Commercial developments along Stevens Creek Boulevard vary in the quality of pedestrian access provided through parking lots



Narrow sidewalks limit space available to pedestrians and transit users



Restricted crossing at Mary Ave and Stevens Creek Blvd



Inconsistent and unclear pedestrian walkway at rail crossing.

Opportunities

- High pedestrian demand is generated by DeAnza College, Cupertino Senior Center, Cupertino Memorial Park, Cupertino Sports Complex, retail development, and multi-family residential complexes, meaning improvements will be used by many
- Bus stop improvements will be added in Fall 2017 at DeAnza College and DeAnza Blvd/Stevens Creek Blvd for the future Rapid . 523 bus service, with the potential to create a bus rapid transit corridor on Stevens Creek in the long term
- High-visibility continental and ladder-striped crosswalks are present along Stevens Creek Boulevard west of SR 85 .
- Wide sidewalks and landscaped buffers along several recently-redeveloped segments of Stevens Creek Boulevard .



Continental crosswalks, landscaped medians, and bicycle lanes along Stevens Creek Blvd



Retail development generates pedestrian demand along Stevens Creek Blvd VTA Pedestrian Access to Transit Plan (2017) 5-103



Bus stop and service improvements planned for VTA route 323



*VTA Light Rail, Caltrain, Long Distance Bus Stops, Bus Rapid Transit Services

**Not all pedestrian deficiencies are mapped.

Figure 5.33: Focus Area J, barriers and infrastructure deficiencies

Ν

0.2

Miles



*VTA Light Rail, Caltrain, Long Distance Bus Stops, Bus Rapid Transit Services



Ν

0.2

Miles

Table 5.22. Recommended Projects- for Focus Area J: Stevens Creek Blvd and Stelling Rd (Cupertino)

		Proje	ect- Focus Area J		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
Stevens Creek Blvd West of SR 85	J1	West Stevens Creek Blvd streetscape improvements	 Widen sidewalks, add landscaped buffers with street trees (planters, short-term/tactical option), add pedestrian-scale lighting. Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian</i> <i>Technical Guidelines</i> Reconfigure meandering sidewalk and mail drop-off lane at post office Stripe ladder crosswalks (or other high-visibility crosswalks) alongside street crossings 	Streetscape	 Issues Narrow and meandering sidewalks limit space available to pedestrians and transit users Challenges Widening sidewalks may require removal of on-street parking 	-
Stevens Creek Blvd West of SR 85	J2	West Stevens Creek Blvd railway crossing improvements	 Stripe ladder crosswalks at track crossings to designate pedestrian crossing Add pedestrian gates to restrict pedestrian access 		 Issues Pedestrian crossings of rail tracks west of SR 85 do not provide clear and consistent walkways Challenges Due to proximity to Caltrain tracks, changes will require coordination with California Public Utilities Commission 	-
Stevens Creek Blvd West of SR 85	J3	Bubb Road/ Stevens Creek Blvd intersection improvements	 Reconstruct curb at SE and SW corners to tighten right turn radii, reduce crossing distances, expand pedestrian waiting space, and reduce angle of approach Stripe ladder crosswalks on north, south, and east legs of intersection 	Intersection	Issues • Wide curb radii encourage high vehicle turning speeds and contribute to potential for conflicts	-
SR 85/ Stevens Creek	J4	SR 85 ramps improvements	 Stripe ladder crosswalks, add advance yield lines, add high-visibility 	Gap Closure	 Issues Ramp entrance and exits have poor visibility due to curvature 	-

		Proje	ect- Focus Area J		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
Blvd Interchange			 pedestrian crossing signage to ramp crossings Consider reconstructing curbs at ramps to reduce right turn radii, reduce crossing distances, and expand pedestrian waiting space Realign ramps to 90-degree angles and consolidate pedestrian crossings when interchanges are reconstructed 		Challenges • Multi-jurisdiction location; improvements would require coordination with Caltrans	
Stevens Creek Blvd East of SR 85	J5	Stevens Creek Blvd streetscape improvements	 Widen sidewalks, add landscaped buffers with street trees (planters, short-term/tactical option), add pedestrian-scale lighting. Strive to achieve minimum 13' total sidewalk width per VTA <i>Pedestrian Technical</i> <i>Guidelines</i> Expand bus stop waiting and boarding areas Consider reconfiguring meandering sidewalk and right turn lane when DeAnza College redevelops its northern frontage 	Streetscape	 Issues Narrow and meandering sidewalks limit space available to pedestrians and transit users Opportunities Rapid 523 bus stop improvements planned for Fall 2017 Cupertino Oaks shopping center likely to redevelop in near term 	• Stevens Creek Bus Rapid Transit Project (VTA, ongoing)
Stevens Creek Blvd East of SR 85	J6	Mary Ave/Stevens Creek Blvd intersection improvements	 Retime W leg crossing to accommodate seniors, children, and groups of students Consider adding pedestrian crossing to west leg of intersection: ladder crosswalk and pedestrian signal heads 	Intersection	 Issues Long crossing of Stevens Creek Blvd poorly served by existing signal timing Pedestrian crossing not permitted on west leg of intersection Opportunities Cupertino Oaks shopping center likely to redevelop in near term 	• Stevens Creek Bus Rapid Transit Project (VTA, ongoing)

		Proje	ect- Focus Area J		Existing Conditions Addressed Issue of Project Noted in a Previous		
Sub Area	#	Name	Description	Туре		Plan	
Stevens Creek Blvd /Stelling Road	J7	Stelling Road /Stevens Creek Blvd intersection improvements	 Stripe ladder crosswalk on south leg of intersection Consider shortening medians that extend into crosswalks on north, east, and west legs with implementation of protected intersection treatment 	Intersection	 Issues Hardscaped medians extend into crosswalks Challenges Reconstructing medians would require relocation of left turn signal posts and likely replacement of mast head signal arms Opportunities Protected intersection treatment identified in <i>Cupertino Bicycle Transportation Plan</i> (2016) 	• Cupertino Bicycle Transportation Plan (2016)	
Stelling Road	J8	Stelling Road streetscape improvements	 Expand sidewalks when DeAnza College redevelops eastern frontage. Strive to achieve minimum 13' total sidewalk width per VTA <i>Pedestrian</i> <i>Technical Guidelines</i> Expand bus stop waiting area on the east side of Stelling Road 	Streetscape	 Issues Narrow sidewalks limit space available to pedestrians and transit users Opportunities Bus stop waiting area expansion proposed by VTA Operations Division (2016) 	 VTA Operations proposal to extend existing bus duck-out and expand passenger waiting area (2016) 	
Stelling Road	J9	Stelling Road/ Pepper Tree Lane intersection improvements	 Restripe three existing legs with ladder-style crosswalks Consider adding pedestrian crossing to north leg of intersection: ladder crosswalk and pedestrian signal heads 	Intersection	Issues • Pedestrian crossing not permitted on north leg of intersection	-	
Stelling Road	J10	Stelling Road /McClellan Rd intersection improvements	 Stripe ladder crosswalks on all four legs of intersection Consider including curb extensions at all four corners with implementation of planned protected intersection treatment 	Intersection	 Issues Wide curb radii encourage high vehicle turning speeds and contribute to potential for conflicts Opportunities Protected intersection treatment identified in <i>Cupertino Bicycle Transportation Plan</i> (2016) 	• Cupertino Bicycle Transportation Plan (2016)	

		Proje	ect- Focus Area J	Existing Conditions Addressed	Issue of Project	
Sub Area	#	Name	Description	Туре		Plan
Stevens Creek Blvd East of SR 85	J11	Stevens Creek Blvd/ Saich Way intersection improvements	 Consider adding pedestrian crossing to west leg of intersection: ladder crosswalk and pedestrian signal heads 	Intersection	Issues Pedestrian crossing not permitted on west leg of intersection 	-
Stevens Creek Blvd East of SR 85	J12	Stevens Creek Blvd/DeAnza Blvd bus stop improvements	• Expand bus stop waiting and boarding areas when Rapid 523 improvements are added	Streetscape	 Issues Narrow sidewalks limit space available to pedestrians and transit users Opportunities Rapid 523 bus stop improvements planned for Fall 2017 	• Stevens Creek Bus Rapid Transit Project (VTA, ongoing)







Table 5.23: Project Scores and Cost Estimates for Focus Area J: Stevens Creek Blvd and Stelling Rd (Cupertino)

#	Name	Community	Ease of	0	rder of Magnitude	Project Priority	
		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M	
J1	W Stevens Creek Blvd streetscape improvements	0.8	1.8		x		Long term
J2	W Stevens Creek Blvd railway crossing improvements	0.8	2.3	x			Long term
J3	Bubb Rd/Stevens Creek Blvd intersection improvements	1.6	2.8	x			Medium term
J4	SR 85 ramp improvements	3.3	1.8			x	High priority, long term
J5	Stevens Creek Blvd streetscape improvements	1.5	1.8		x		Long term
J6	Mary Ave/Stevens Creek Blvd intersection improvements	2.5	2.8	x			Medium term
J7	Stelling Rd/Stevens Creek Blvd intersection improvements	2.5	2.8	x			Medium term
J8	Stelling Rd streetscape improvements	1.5	2.3		x		Long term
J9	Stelling Rd/Peppertree Ln intersection improvements	2.0	2.8	x			Medium term
J10	Stelling Rd/McClellan Rd intersection improvements	2.1	2.3	x			Long term
J11	Stevens Creek Blvd/Saich Way intersection improvements	2.0	2.8	x			Medium term
J12	Stevens Creek Blvd/DeAnza Blvd bus stop improvements	1.5	2.3	x			Long term

Focus Area K: Central San Jose



Summary

Focus Area K is located in Central San Jose in the area immediately south of I-280 bounded by Alma Avenue, South Almaden Avenue, Keyes Street/Willow Street, and Virginia Street. It includes residential and industrial areas, two elementary schools, and with commercial development along 1st Street/Monterey Rd and in the Calle Willow business district. It is served by Caltrain and VTA Light Rail at Tamien Station and by several local bus routes, including VTA Lines 25, 66, and 68.

Issues

- High speed vehicle turns/wide curb radii and long crossing distances at several major intersections
- Several complex/non-right angle intersections throughout Focus Area (Willow St/Graham Ave, Graham Ave/Goodyear-Keyes St, South. 2nd St/South. 1st St.)
- High pedestrian demand along Willow St., Keyes St., South. 1st St./Monterey Road
- Freeway undercrossings at northern (I-280) and western (SR 87) edges of Focus Area
- Missing sidewalks along Keyes Street



Long crossing distances at intersections throughout Focus Area



Missing sidewalks along Keyes St



Incomplete pedestrian facilities at 1st/2nd Streets

Opportunities

- Tamien Station provides regional transit hub
- · Excess ROW at several intersections can be repurposed as pedestrian/parklet space
- Existing pedestrian-oriented commercial districts (1st Street and Willow Street)
- High pedestrian demand from schools and commercial uses



Tamien Station provides regional transit service



Existing public art at Little Orchard Street;



Pedestrian-scale shopping district along 1 st Street

VTA Pedestrian Access to Transit Plan (2017) 5-112

Focus Area K: Central San Jose

Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



Figure 5.36: Focus Area K, barriers and infrastructure deficiencies

Focus Area K: Central San Jose

Potential Improvements by Project Type



Figure 5.37: Focus Area K, potential improvements

Table 5.24. Recommended Projects- for Focus Area K: Central San Jose

		Project-	Focus Area K	Existing Conditions Addressed	Issue of Project		
Sub Area	#	Name	Description	Туре		Plan	
I-280 Ramps	K1	1st Street/ I-280 Ramp improvements	 Stripe ladder crosswalks and advanced yield signage to pedestrian crossings of ramps Realign ramps to 90-degree angles when interchanges are reconstructed 	Other Crossing	Issues • Low-visibility crosswalks, no advance signage	-	
I-280 Ramps	К2	6th Street/ I-280 Ramp improvements	 Stripe ladder crosswalks and advanced yield signage to pedestrian crossings of ramps Add pedestrian scale lighting and public art under underpass Consider stop for SB off-ramps at South 6th Street Consider extending the nose of the raised island separating the off ramp and the driveway of the property to the east of ramps Realign ramps to 90-degree angles when interchanges are reconstructed 	Intersection	 Issues No marked pedestrian crossing on NE leg of intersection Crossing not ADA-compliant 	-	
I-280 Ramps	K3	7th Street/ I-280 Ramp improvements	 Stripe ladder crosswalks, add pedestrian signal heads at three existing legs of S. 7th St/E. Virginia St Rebuild SW corner to reduce curb radii and crossing distance 	Intersection	IssuesLow-visibility crosswalksLong crossing distanceSchool crossing location	-	
W. Alma Ave/ Almaden Rd	K4	W. Alma Ave/Almaden Ave -Almaden Expy/Little	 Redesign crosswalks at Almaden Ave/West Alma Ave/Little Orchard St intersection: 1) restripe all crosswalks to 	Intersection	Issues • Long crossing distances and high exposure to vehicles making high-speed turns	-	

		Project-	Focus Area K	Existing Conditions Addressed	Issue of Project		
Sub Area	#	Name	Description	Туре		Plan	
		Orchard St/Vine St intersection improvements	ladder-style 2) add curb extensions to NW and SE corners of South. Almaden Ave-Almaden Rd/West Alma Ave and NE, SW corners of Vine St- Almaden Expy/West Alma Ave • Consider full intersection redesign to consolidate vehicle access to SB Almaden Expy to existing west leg of Almaden Expy (S. of Vine Street)		• Skewed crosswalks at west leg of Vine St/West Alma Ave and east leg of S. Almaden Ave-Almaden Rd/West Alma Ave		
W. Alma Ave/ Almaden Rd	K5	Almaden Ave Little Orchard St/W. Alma Ave pocket park	 Close 5th leg of South Almaden Ave north of Little Orchard St, create public park/plaza with landscaping Potential to retain narrow lane (20 feet) to allow parking in front of multifamily residential complexes 	Other Crossing Streetscape	 Issues Confusing intersection, multiple points where pedestrians are exposed to turning vehicles Opportunities Underutilized roadway space on NE corner of intersection, existing public art 	-	
W. Alma Ave/ Almaden Rd	K6	SR 87 undercrossing improvements	 Add pedestrian lighting and public art at undercrossing 	Streetscape		-	
S. Almaden Ave/Graham Ave/Willow St/Goodyear St	К7	Graham & Goodyear St intersection improvements	 Consider roundabout at Graham Ave/Goodyear St to formalize and slow vehicle maneuvers Consider realigning Graham Ave and Goodyear St approaches to create a T-intersection 	Intersection	Issues • Confusing intersection with multiple conflicts Opportunities • Underutilized roadway space at this intersection • T-intersection redesign recommended in Santa Clara County-San Jose NACTO Street Design Workshop Report (2015)	• Santa Clara County- San Jose NACTO Street Design Workshop Report (2015)	

		Project	Focus Area K	Existing Conditions Addressed	Issue of Project	
Sub Area	#	Name	Description	Туре		Plan
S. Almaden Ave/ Graham Ave/Willow St/ Goodyear St	K8	Graham Ave & Willow St pocket park	 Rebuild triangle median at Graham Ave/Willow: 1) Realign Graham Ave and Willow St approached to create a T-intersection, aligning EB/WB lanes on Graham Ave 2) extend triangle median southward to permit only bicycle/parking access 3) consolidate driveways of corner property at South. Almaden Ave/ Willow St/Graham Ave 4) add pocket park landscaping and public art 	Intersection Streetscape	 Issues Confusing intersection with multiple conflicts Opportunities Underutilized roadway space at this intersection 	-
Keyes Street Corridor	К9	Keyes Street corridor streetscape and side-street crossing improvements	 Complete sidewalks along Keyes St between 2nd Street and Senter Road Stripe ladder crosswalks at side- street crossings Consider road diet along Keyes St between 2nd St and Senter Road 	Streetscape	 Issues Missing sidewalks, unmarked side- street crosswalks, incomplete crosswalks at intersections along Keyes St Opportunities Story-Keyes Complete Streets Corridor Study (VTA, in progress) will identify future improvements in this area Road diet identified in Santa Clara County-San Jose NACTO Street Design Workshop Report (2015) Story Rd and Senter Rd identified as Safety Priority Streets in Vision Zero San Jose Challenges Sidewalk completion may require taking ROW or road diet on some segments 	 Story-Keyes Complete Streets Corridor Study (VTA, in progress) Santa Clara County- San Jose NACTO Street Design Workshop Report (2015) Vision Zero San Jose

		Project-	Focus Area K	Existing Conditions Addressed	Issue of Project		
Sub Area	#	Name	Description	Туре		Plan	
					 Road diet would require further study, design would need to accommodate industrial traffic between 3rd St and 10th St 		
Keyes Street Corridor	K10	Keyes Street crossing	 Consider uncontrolled or beacon-controlled crossing between 3rd St and 7th St: ladder crosswalk, high-visibility pedestrian crossing signage, Rectangular Rapid Flash Beacon or Pedestrian Hybrid Beacon to improve driver yield rates. This may be more appropriate if housing or higher-density employment is added to the immediate area 	Other Crossing	 Issues 1/4 mile between signalized intersections at 3rd St and 7th St Opportunities Story-Keyes Complete Streets Corridor Study (VTA, in progress) will identify future improvements in this area Challenges May be more appropriate if housing or higher-density employment is added to the immediate area 	 Story-Keyes Complete Streets Corridor Study (VTA, in progress) Santa Clara County-San Jose NACTO Street Design Workshop Report (2015) 	
Keyes Street Corridor	K11	Keyes Street between 7th St and Senter Rd signalized intersection improvements	 Provide pedestrian crossings (signal heads and crosswalks) at all four legs of intersections. Stripe ladder crosswalks. Reduce wide curb radii via curb extensions or pork chop reconstruction Consider road diet along Keyes St between 2nd St and Senter Road 	Intersection	 Issues Restricted pedestrian access at major intersections, high-speed vehicle turning movements due to wide curb radii Opportunities Road diet identified in Santa Clara County-San Jose NACTO Street Design Workshop Report (2015) Story-Keyes Complete Streets Corridor Study (VTA, in progress) will identify future improvements in this area Challenges Road diet would require further study, design would need to accommodate industrial traffic between 3rd St and 10th St 	 Story-Keyes Complete Streets Corridor Study (VTA, in progress) Santa Clara County- San Jose NACTO Street Design Workshop Report (2015) 	

		Project-	Focus Area K	Existing Conditions Addressed	Issue of Project	
Sub Area	#	Name	Description	Туре		Plan
Tamien Station	K12	Wayfinding and sidewalks around Tamien Caltrain Station	 Install pedestrian wayfinding signs along Alma Ave; add passive wayfinding/streetscape improvements on Lick Ave Widen and add sidewalks on east and west sides of Lelong St in front of station Reduce radius at NW corner of Lelong St/Alma Ave 	Wayfinding	 Issues Station is hard to find around the area due to lack of wayfinding signs Incomplete pedestrian facilities at station entrance Opportunities Potential future development and infrastructure improvements of VTA property at Tamien 	-
I-280 Ramps	K13	I-280 undercrossing improvements	• Add pedestrian-scale lighting, public art to I-280 undercrossing	Streetscape	IssuesPoorly-lit underpass	-
1st St Corridor	K14	1st Street Corridor streetscape improvements	 Consider adding parklets along 1st street corridor Add landscaped buffer between walkway and travel/parking lane as properties are redeveloped 	Streetscape	 Issues Limited ROW, narrow sidewalks Opportunities Many small businesses, high pedestrian activity Future development activity can yield funding for improvements 	-
1st/2nd/Goodyea r-Keyes St	K15	1st/2nd/Goodyea r-Keyes St intersection improvements	 Stripe ladder crosswalks Tighten wide curb radii via curb extensions Eliminate driveway on "island" between 1st and 2nd St (north side of intersection) when adjacent property is redeveloped Consider road diet on Keyes between Goodyear St and 2nd St to accommodate buffered bike lanes and curb extensions to reduce pedestrian crossing distances 	Intersection	 Issues Confusing intersection with multiple conflicts Opportunities Road diet recommended in Santa Clara County-San Jose NACTO Street Design Workshop Report (2015) 	• Santa Clara County- San Jose NACTO Street Design Workshop Report (2015)

		Project-	Focus Area K	Existing Conditions Addressed	Issue of Project	
Sub Area	#	Name	Description	Туре		Plan
1st/2nd/ E. Humboldt St	K16	1st St/2nd St merge intersection improvements	 Consolidate pedestrian crossings at 1st/2nd St/Humboldt St Stripe ladder striped crosswalk, add high-visibility pedestrian crossing signage Consider uncontrolled or beacon- controlled pedestrian crossing of 1st St at Humboldt St: ladder crosswalk, high-visibility pedestrian crossing signage, pedestrian-scale lighting, pedestrian refuge or Pedestrian Hybrid Beacon/Rectangular Rapid Flash Beacon to improve pedestrian visibility and improve driver yield rates 	Other Crossing	 Issues Confusing and incomplete pedestrian access Opportunities Park space N of E. Humboldt St between 1st and 2nd St 	-
Monterey Rd/ Alma Ave	K17	Monterey Rd-1st St/Alma Ave intersection improvements	Stripe ladder crosswalks Consider curb extensions and/or bedestrian refuge on north and south legs · Po 11 ex · Mc Prio		 Issues Wide crossings, high traffic exposure Opportunities Potential to narrow 12' travel lanes to 11' to provide space for curb extensions Monterey Rd identified as a Safety Priority Street in <i>Vision Zero San Jose</i> 	• Vision Zero San Jose
Alma Ave Corridor	K18	Alma Ave Corridor streetscape improvements	 Streetscape improvements between Alma Ave between Lick Ave & S. 7th St. Widen sidewalk, add/expand planting strips to create landscaped buffer & provide shade 	Streetscape	 Issues Lack of shade, narrow sidewalks, maintenance issues/trash Opportunities On-street parking along corridor, potential road diet candidate 	-

		Project-	Focus Area K	Existing Conditions Addressed	Issue of Project Noted in a Previous	
Sub Area	#	Name	Description	Туре		Plan
			 Stripe ladder crosswalks on side- street crossings Consider road diet, and/or curb extensions at intersections along Alma Ave corridor 			
SR 87/Guadalupe Parkway	K19	Guadalupe River Trail/ SR 87 trail gap closure	 Complete Guadalupe River Trail/ SR 87 multi-use trail between West Virginia St and Willow St Consider grade-separated pedestrian and bicycle crossing over Willow Ave 	Network Connection	IssuesGap in existing multi-use trail	-
SR 87/Willow Ave	K20	SR 87 undercrossing at Willow Ave	 Consider closing gap in sidewalk on N side of Willow Ave at SR 87 undercrossing (between Minnesota Avenue and Mclellan Ave) If grading or other engineering issues make sidewalk completion infeasible, stripe ladder crosswalks and add high-visibility pedestrian crossing signs at Minnesota Ave and Lick Ave 	Network Connection	 Issues Gap in existing sidewalk 	-





Figure 5.38: Project Evaluation Matrix Focus Area K: Central San Jose

Table 5.25: Project Scores and Cost Estimates for Focus Area K: Central San Jose

#	Name	Community	Ease of	Orde	Project		
		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M	Priority
K1	1st St/I-280 ramp improvements	4.0	2.3			x	High priority, long term
K2	6th St/I-280 ramp improvements	1.8	2.3			Х	Long term
K3	7th St/I-280 ramp improvements	1.8	2.3	x			Long term
K4	W Alma Ave/Almaden Ave -Almaden Expy/Little Orchard St/Vine St intersection improvements	3.0	2.5		x		High priority, long term
K5	Almaden Ave/Little Orchard St/W Alma Ave pocket park	4.0	2.5		x		High priority, long term
K6	SR 87 undercrossing improvements	2.3	2.8		x		Medium term
K 7	Graham Ave & Goodyear St intersection improvements	3.1	2.3			x	High priority, long term
K8	Graham Ave & Willow St pocket park	3.1	2.3		X		High priority, long term
K9*	Keyes St corridor streetscape and side-street crossing improvements	4.8	1.8			x	High priority, long term
K10*	Keyes St crossing	4.5	2.8	x			High priority, short term
K11	Keyes St between 7th St and Senter Rd signalized intersection improvements	3.0	2.3			x	High priority, long term
K12	Wayfinding and sidewalks at Tamien Caltrain Station	2.0	2.8		X		Medium term
K13	I-280 undercrossing improvements	3.0	2.8		x		High priority, short term
K14	1st St Corridor streetscape improvements	2.0	2.3		x		Long term
K15	1st St/2nd St/Goodyear-Keyes St intersection improvements	3.5	2.3	X			High priority, long term
K16	1st St/2nd St merge intersection improvements	3.3	2.8	x			High priority, short term
#	Name	Community	Ease of	Orde	er of Magnitude Co	st	Project
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		Benefit Score	Implementation Score	less than \$500,000	\$500,000-\$5M	over \$5M	Priority
K17	Monterey Rd-1st St/Alma Ave intersection improvements	3.5	2.8	x			High priority, short term
K18	Alma Ave Corridor streetscape improvements	2.3	2.5			х	Long term
K19	Guadalupe River Trail/SR 87 trail gap closure	4.0	2.3			x	High priority, long term
K20	SR 87 undercrossing at Willow Ave	1.8	2.8		x		Medium term

* Projects that VTA has an interest in proactively advancing. See chapter 6 for planning level cost estimates for these projects.

Focus Area L: El Camino Real & S. Fair Oaks- Remington Drive



Summary

Focus Area L extends along El Camino Real between Cezanne Drive and South. Fair Oaks Avenue-East Remington Drive, and south along East Remington Drive to Manet Drive. It is served by the 22, 55 and 522 Rapid VTA buses. The Focus Area includes commercial destinations along El Camino Real and the Sunnyvale Community Center on East Remington Drive; it includes transit access for several multifamily housing units to the north and south of the El Camino Real corridor, including senior housing north of El Camino Real at Fair Oaks.

Issues

- Long distances between signalized intersections along EI Camino Real, with many pedestrians observed to cross at uncontrolled
 and unmarked locations
- Lack of shade and consistent landscaping strip along El Camino Real
- Limited pedestrian access to commercial development along El Camino Real
- Signalized intersections have wide right turn radii, long crossing distances, and permissive lefts, which create conflicts and potential hazards for pedestrians using crosswalks



Limited pedestrian access to commercial development along El Camino Real



Long crossing distances at Fair Oaks Ave/El Camino Real



Long distances between signalized intersections on El Camino Real encourage pedestrians to cross at unmarked locations

Opportunities

- Median on El Camino Real provides opportunity for pedestrian refuge at mid-block crossing
- Existing mid-block crossing at South. Remington Dr. can be improved with additional safety features
- High pedestrian demand (multifamily residential complexes, community center, commercial development)



Existing midblock crossing on South Remington Drive



High pedestrian demand due to residential and commercial development

Focus Area L: El Camino Real & S. Fair Oaks-Remington Drive Barriers to Pedestrian Access & Pedestrian Infrastructure Deficiencies



Figure 5.39: Focus Area L, barriers and infrastructure deficiencies

Focus Area L: El Camino Real & S. Fair Oaks-Remington Drive

Potential Improvements by Project Type



Table 5.26: Recommended Projects- for Focus Area L: El Camino Real and South Fair Oaks Ave (Sunnyvale)

		Project-	Focus Area L		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
El Camino Real corridor	L1	El Camino Real streetscape and side-street crossing improvements	 Add landscaped planter strip along El Camino Real to provide shade and buffer from adjacent traffic Stripe ladder crosswalks at side- street crossings along El Camino Real 	Streetscape	 Issues Lack of shade makes uncomfortable walking environment Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans 	-
El Camino Real corridor	L2	Pedestrian access to commercial areas on El Camino Real	 As properties redevelop, add commercial access along El Camino Real: create pedestrian access from sidewalk and stripe pedestrian routes through parking lots To the extent feasible, consolidate driveways when properties are redeveloped 	Streetscape	 Issues Pedestrians must access commercial areas along El Camino Real through parking lots and driveways Opportunities New developments along El Camino Real include pedestrian access from sidewalk 	-
El Camino Real/ S Fair Oaks Ave	L3	El Camino Real/S. Fair Oaks Ave intersection improvements	 Remove or reconstruct pork chops and curbs at all four corners to narrow right turn radii, reduce crossing distances, and expand pedestrian waiting space Add shade at bus stops on El Camino Real and South Fair Oaks Ave Realign crosswalks to reduce crossing distances Stripe ladder crosswalks Add pedestrian countdown signals 	Intersection	 Issues Wide turning radii resulting in vehicles making high-speed right turns No pedestrian countdown signals Opportunities El Camino Real BRT Program recommends eliminating pork chops, adding ladder crosswalks and countdown signals Challenges Likely high cost of improvements 	• El Camino Real BRT Project

		Project-	Focus Area L		Existing Conditions Addressed	Issue of Project
Sub Area	#	Name	Description	Туре		Plan
El Camino Real/Cezanne Drive	L4	El Camino /Cezanne Dr intersection improvements	 Realign crosswalks to reduce crossing distances Stripe ladder crosswalks Add pedestrian countdown signals Consider retiming signal to provide protected (not permissive) left turn from Cezanne Dr 	Intersection	 Issues No audio/countdown signal heads at this intersection High pedestrian volume from retirement home and commercial areas nearby Unprotected left turn creates conflicts for pedestrians Challenges Warrant study required to ensure that protected left turn meets warrants Multi-jurisdiction location; improvements would require coordination with Caltrans 	-





Figure 5.41: Project Evaluation Matrix for Focus Area L: El Camino Real and South Fair Oaks Ave (Sunnyvale)

Table 5.27: Project Scores and Cost Estimates for Focus Area L: El Camino Real and South Fair Oaks Ave (Sunnyvale)

#	Name	Community	Ease of Implementation	Order	t	Project priority	
		Benefit Score		less than \$500,000	\$500,000-\$5M	over \$5M	
L1	El Camino Real streetscape and side-street crossing improvements	1.3	2.4		x		Long term
L2	Pedestrian access to commercial areas on El Camino Real	1.0	2.4	x			Long term
L3	El Camino Real/S. Fair Oaks Ave intersection improvements	3.5	2.4		x		High priority, long term
L4	El Camino Real/Cezanne Dr intersection improvements	3.0	2.4	х			High priority, long term

Project Scoring Results for Projects Outside of Focus Areas

During stakeholder outreach, Member Agencies requested that several projects outside of a Focus Areas that support pedestrian access to transit be included in the Pedestrian Access to Transit Plan. These are listed in **Table 5.29**. Four of these projects (X2, X3, X5, and X6) are located in areas that will, in the next several years, see major changes in regard to transit ridership and transit services with the opening of the Milpitas and Berryessa BART Stations. Of the other five projects, project X4 supports the City of Santa Clara's in-development *El Camino Real Precise Plan*, and project X1 supports pedestrian safety for all transit users.

Table 5.28: Recommended Projects- Outside Focus Areas

	Project				Existing Conditions Addressed	Issue of Project Noted in a Previous	
Sub Area	#	Name	Description	Туре		Plan	
Program	X1	Pedestrian Education Program	 VTA should consider developing a pedestrian safety education program targeting transit riders. Advertisements and information can be provided on transit vehicles and at bus shelters within Focus Areas. 	Program	 Issues Pedestrians may cross streets and rail tracks at locations that are unsafe. Opportunities Transit riders are generally pedestrians and may be receptive to safety messaging. 	-	
Santa Clara	X2	Benton St streetscape improvements	 Widen sidewalks, add landscaped buffers with street trees (planters, short- term/tactical option), add pedestrian- scale lighting. Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian Technical Guidelines</i> Stripe ladder crosswalks alongside street crossings. 	Streetscape	 Opportunities Primary pedestrian route to Santa Clara Caltrain Station <i>City of Santa Clara General Plan</i> (2010) identifies streetscape improvements on Benton St 	• City of Santa Clara General Plan (2010)	
Santa Clara	X3	Brokaw Rd streetscape improvements	 Widen sidewalks, add landscaped buffers with street trees (planters, short- term/tactical option), add pedestrian- scale lighting. Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian Technical Guidelines</i> Stripe ladder crosswalks alongside street crossings. 	Streetscape	 Issues Industrial area with minimal pedestrian facilities Opportunities Will provide access to Santa Clara Caltrain once Santa Clara Caltrain Station Pedestrian Undercrossing (2017 VTA project) is completed 	• City of Santa Clara General Plan (2010)	

			Project		Existing Conditions Addressed Issue Noted i	
Sub Area	#	Name	Description	Туре		Plan
					City of Santa Clara General Plan (2010) identifies streetscape improvements on Brokaw Rd	
Santa Clara	X4	El Camino Real Corridor streetscape and intersection improvements	 Streetscape improvements between Helen Ave and Alviso St As property redevelops, widen sidewalks. Recommend minimum 13' total sidewalk width per VTA <i>Pedestrian</i> <i>Technical Guidelines</i> Add landscaped buffers (planters as short-term/tactical option) including shade trees Add pedestrian-scale lighting To the extent feasible, consolidate driveways as properties redevelop Add pedestrian access through parking lots to commercial developments Stripe ladder crosswalks alongside street crossings Add enhanced crosswalk paving treatments, bus bulbs, street furniture, wayfinding signage, public art, and crosswalk extensions at and between the intersections of El Camino Real and: Helen Ave, Halford Ave, and Flora Vista Avenue; Kiely Blvd/Bowers Ave and Bowe Ave; Los Padres Blvd and Scott Blvd 	Streetscape	 Opportunities City of Santa Clara General Plan (2010) identifies extensive streetscape improvements on El Camino Real Challenges Multi-jurisdiction location; improvements would require coordination with Caltrans Widening sidewalk and enhancing streetscape may require taking ROW in some locations 	• City of Santa Clara General Plan (2010)
Berryessa BART	X5	Berryessa BART pedestrian access analysis	 Consider conducting a thorough analysis of pedestrian access within 1/2 	Study		-

			Project		Existing Conditions Addressed Issue of Noted in a	
Sub Area	#	Name	Description	Туре		Plan
			mile of Berryessa BART in order to identify future improvements			
Milpitas BART	X6	Berryessa BART pedestrian access	 Consider conducting a thorough analysis of pedestrian access within 1/2 mile of Milpitas BART in order to identify future improvements 	Study		-
Los Gatos	Х7	Intersection improvements	 Intersection improvements at Santa Cruz Ave at Los Gatos-Saratoga Rd (Highway 9); adding high-visibility crosswalk, pedestrian flashing beacon, remove free right-turns Intersection improvements at Santa Cruz Ave at Main Street; adding high- visibility crosswalk and remove free right- turns Intersection improvements at University Avenue at Los Gatos-Saratoga Rd (highway 9); adding high-visibility crosswalks Intersection improvements at Main St and Villa Ave; adding high-visibility crosswalk and pedestrian flashing beacon Intersection improvements at Main St and Pleasant St/Jackson St; adding high-visibility crosswalks Intersection improvements at Main St and Pleasent St/Jackson St; adding high-visibility crosswalks Intersection improvements at Main St between High School Ct and Chicago Ave; adding high-visibility crosswalks and pedestrian flashing beacon. 	Intersection	Opportunities • Projects are identified in the Los Gatos local plans with great public support.	Los Gatos Bicycle and Pedestrian Master Plan (2017)

			Project		Existing Conditions Addressed	Issue of Project Noted in a Previous
Sub Area	#	Name	Description	Туре		Plan
Los Gatos	X8	Sidewalk improvements and gap closure	 Sidewalk gap closure at Kennedy Rd between Los Gatos Blvd and Englewood and ADA improvements at Kennedy Rd/Englewood Ave intersection. Sidewalk gap closure at Shannon Rd between Los Gatos Blvd and Lansberry Ct/Peacock Ln. 	Gap closure, streetscape	Opportunities • Projects are identified in the Los Gatos local plans with great public support.	Los Gatos Bicycle and Pedestrian Master Plan (2017)
El Camino Real Corridor	Х9	El Camino Real Pedestrian Safety Study	Developing a pedestrian safety study for El Camino Real corridor.	Study	 Issues High pedestrian activity and high number of pedestrian-vehicle collisions. Challenges Multi-jurisdictional corridor. Opportunities Several new residential, retail, and office developments are happening or in the progress along the corridor. Pedestrian improvements could be done in conjunction with new developments. 	



Figure 5.42: Project Evaluation Matrix- Projects Outside Focus Areas



Table 5.29: Project Priorities and Cost Estimates for Pedestrian Access to Transit Projects outside of Focus Areas

#	Name (Potential sponsor)	Community	Feasibility	Orde	er of Magnitude C	ost	Project
		Benefit Score	Score	less than \$500,000	\$500,000-\$5M	over \$5M	Priority
X1	Pedestrian Education Program (VTA)	1.1	1.5	x			Long term
X2	Santa Clara/Benton St streetscape improvements (City of Santa Clara)	1.8	2.0		x		Long term
X3	Santa Clara/Brokaw Rd streetscape improvements (City of Santa Clara)	2.8	2.0		x		Long term
X4	Santa Clara-El Camino Real Corridor streetscape and intersection improvements (City of Santa Clara)	3.5	1.5			x	High priority, long term
X5	Berryessa BART pedestrian access analysis (San Jose)	2.5	1.5	x			Long term
X6	Milpitas BART pedestrian access analysis (Milpitas)	1.5	1.4	x			Long term
X 7	Los Gatos intersection improvements	2.8	1.5	x			Long term
X8	Los Gatos sidewalk improvements and gap closure	4.1	2		x		High priority, long term
X9	El Camino Real Pedestrian Safety Study	4	2.5	x			High priority, short term

6.1 Implementation Responsibility

To identify potential capital improvements for the *Pedestrian Access to Transit Plan* (the Plan), VTA completed initial planning work, including: reviewing local planning documents, conducting targeted outreach to Member Agency staff and transit customers, and examining field conditions. The vast majority of projects are located within Member Agency or Caltrans jurisdictions. For this reason, and the fact that many of the projects are small-scale and could be done through road maintenance programs, local capital improvement programs, or conditioned with new developments, the responsibility of implementing projects will typically be with the cities, towns, the County, or Caltrans.

However, there are some projects that VTA will take a proactive role in advancing. Generally, these projects are large-scale, involve multiple jurisdictions, involve VTA property, or improve connections to high volume transit stops. The projects provide high benefit to the community, but will be challenging to implement due to project size or complexity. VTA's role as the countywide transportation authority, its relationships with Caltrans, CPUC, and other regulatory agencies, its expertise in transportation funding, and its strength in delivering complex projects can benefit challenging projects.

Table 6.1 lists projects that VTA has an interest in moving forward and presents

 planning level cost estimates for these projects.

The Plan also identifies several smaller projects that could potentially be implemented as a part of an upcoming larger project. For example, projects that are identified in Focus Area H around Diridon Station could be implemented in conjunction with Diridon Station improvements for future BART and High Speed Rail services.

6.1.1 Planning Level Cost Estimates for Selected Projects

VTA developed planning level cost estimates for projects VTA has an interest in proactively advancing (shown in **Table 6.1**). While these cost estimates are more precise than the order of magnitude cost estimates, they are still approximations, and additional study will be needed when advancing projects. The planning level cost estimates include costs of environmental clearance, plan specification and estimates, right-of-way acquisition, and construction. They are based on unit costs of project components, in 2016 dollars.



Figure 6.1: VTA has led projects to improve pedestrian access to transit, such as the Santa Clara Caltrain Station pedestrian and bicycle undercrossing; open to the public in summer 2017 (image source: VTA)

 Table 6.1: Planning level cost estimates for projects that VTA has interest in proactively advancing (2016 dollars)

Project ID	Name	Environmental	PS&E	Construction	Total Cost
A11	Alum Rock Transit Center pedestrian path improvement (VTA, San Jose)	\$10,000	\$11,000	\$30,000	\$51,000
A17	Capitol Expressway/I-680/Jackson Ave intersection improvement (San Jose, County, Caltrans)	\$10,000	\$55,000	\$160,000	\$225,000
B2, B4	Story Road Corridor signalized intersection improvements, Capitol Expressway/Story Rd intersection improvements (San Jose, County)	There is an ongoing co estimates and phasing	mplete streets study will be provided as p	for Story-Keyes corrid part of this study.	or. Cost
C4, C5, C8	At-grade railway crossing improvements along Caltrain line (Gilroy, VTA, Union Pacific Railroad)	\$70,000	\$490,000	\$1,400,000	\$1,960,000
C12	1st Street/SR 152 complete street improvements; streetscape and crossing improvements (Gilroy, Caltrans)	\$41,000	\$290,000	\$820,000	\$1,151,000
F3	El Camino Real/SR 85 interchange pedestrian accommodation and improvements (Mountain View, Caltrans)	\$18,000	\$130,000	\$360,000	\$508,000
G5	Bascom Avenue Corridor streetscape improvements, north of I-280 (San Jose)	There is an ongoing co and phasing will be pro	mplete streets study vided as part of this	for Bascom corridor. C study.	Cost estimates
H4	San Fernando St/Delmas Ave VTA LRT Station improvements (San Jose, VTA)	\$10,000	\$60,000	\$170,000	\$240,000
16, 18, 19	King Road corridor intersection & streetscape improvements, King Road/I-280/I-680 ramp improvements (San Jose, Caltrans)	\$160,000	\$400,000	\$5,000,000	\$5,560,000
K9, K10	Keyes Street crossings and streetscape improvements (San Jose)	There is an ongoing co estimates and phasing	mplete streets study will be provided as p	for Story-Keyes corrid part of this study.	or. Cost
X1	Pedestrian Education Program for Transit Customers	Not a capital project. Pr	rogram anticipated to	be under \$500,000.	

6.2 Funding Availability

Many of the projects identified in the *Pedestrian Access to Transit Plan* could be implemented through local Capital Improvement Programs, ADA compliance programs, repaving programs, integrated into larger transportation projects, or conditioned as part of new development. In general, the smaller-scale projects will likely be advanced using local funding, while the larger-scale, more complex projects will probably need to rely on competitive outside funding.

There are a variety of competitive grant programs that focus on projects that support transit access, active transportation, safety, or economic development. Appendix C lists several grant programs, and describes details such as eligibility and cycle timing. The most common grants are summarized below.

Transportation Development Act, Article 3 (TDA3) and **Transportation Fund for Clean Air** (TFCA) funding can support lower-cost projects identified in this plan. Seventy-five percent of TDA3 funding is distributed to Member Agencies by formula based on their population, and funding priorities are set by the Member Agency. The remainder of TDA 3 funding is available as a competitive grant program for VTA's Bicycle Expenditure Program Tier 1 projects and a noncompetitive \$150,000 annual program for county expressway sidewalk projects. TFCA is a competitive grant program. Standalone pedestrian projects do not always meet TFCA eligibility criteria, which require projects to demonstrate effectiveness in reducing greenhouse gas emissions.

The **Active Transportation Program** (ATP) is a major source of state and federal funding for bicycle and pedestrian projects. The ATP prioritizes funds for disadvantaged communities— communities with high environmental burden or low median household income, compared to the state average. Since many of the projects identified in the *Pedestrian Access to Transit Plan* fall within disadvantaged communities, they may be competitive for ATP grants.

Other projects in the Plan could be competitive for **One Bay Area Grants** (OBAG) since many of these projects are located within Priority Development Areas and core transit station areas (prioritized through OBAG grants), or at high-collision locations.

Numerous projects in the Plan could be competitive for the Federal **Highway Safety Improvement Program**, which provides funding to projects that address a documented safety concern with effective countermeasures.

2016 Measure B, passed by Santa Clara County voters in November 2016, establishes a half-cent sales tax that will provide, among other things, \$250 million for bicycle and pedestrian projects over 30 years. Projects in the *Pedestrian Access to Transit Plan* are eligible to compete for 2016 Measure B funding.

Priority Development Area Planning Grants could fund initial planning and design of projects located within or serving Priority Development Areas. Nearly all of the Plan's Focus Areas are located within a Priority Development Area.

6.3 Strategies for Implementing the Pedestrian Access to Transit Plan

The strategies presented in the next few pages support the overall mission and vision of the *Pedestrian Access to Transit Plan* first introduced in Chapter 1:

<u>Mission</u>: To improve the safety, comfort, and convenience of the walking environment for VTA's customers.

Vision: A safe, comfortable, and convenient walk to transit for all customers.

VTA will strive to deliver on these strategies, within the context of staff availability and funding. Each strategy is supported by several objectives. In line with best planning practices, objectives are specific, measurable, achievable,

realistic, and time bound. They also indicate the party responsible for achieving the objective.

Strategy 1: Continue to better understand existing conditions for walking in Santa Clara County

- Periodically publish a report that analyzes the most recent five years of reported pedestrian collisions from collision databases such as Statewide Integrated Traffic Records System or Crossroads to identify hotspots proximate to VTA's transit stops.
 Responsible party: VTA Bicycle & Pedestrian Program, with assistance from County Public Health Department Timeframe: first report in two years
- Develop a countywide inventory of sidewalks and trails in OpenStreetMap, in collaboration with Member Agencies, with 100% of geography entered into the database. Share data resource with Technical Advisory Committee and associated working groups. *Responsible party: VTA GIS group, with assistance from Member Agencies; Timeframe: three years*

Strategy 2: Continue to better understand the needs of customers who walk to/from transit

 Include questions related to pedestrian conditions and motorist behavior in VTA's On Board Customer Survey, and update approach to providing improvements as necessary. Responsible party: VTA GIS group, with VTA Bicycle & Pedestrian Program assistance; Timeframe: ongoing, concurrent with On Board Customer Survey.

Timeframe: ongoing, concurrent with On-Board Customer Survey

 Develop a method for customer complaints received by VTA Customer Service regarding pedestrian infrastructure and motorist behavior to be relayed to the appropriate Member Agency staff. Responsible party: VTA Customer Service, with VTA Bicycle & Dedecting Development of Members Agency are defined.

Pedestrian Program assistance and Member Agency consultation; Timeframe: two years

Strategy 3: Work with Member Agencies and other stakeholders to implement improvements identified in the *Pedestrian Access to Transit Plan*

In order to support integration of projects into new development, develop and post on the VTA website an online, searchable map of projects recommended by the Plan, and share the map with VTA's Development Review Team, Highways Program, and VTA's Bicycle and Pedestrian Advisory Committee, Technical Advisory Committee, and associated working groups. Responsible party: VTA Bicycle & Pedestrian Program, with assistance

Responsible party: VTA Bicycle & Pedestrian Program, with assistance from VTA GIS group and VTA Customer Service; Timeframe 18 months

 Provide an overview (written and/or presentation) of the Plan, relevant recommended projects, and implementation plan to the governing bodies of the agencies in which Focus Areas are located (Gilroy, Mountain View, Los Altos, Sunnyvale, San Jose, and County of Santa Clara), and request that they adopt or endorse the Plan. *Responsible party: VTA Bicycle & Pedestrian Program; Timeframe: one year*

 Request that Gilroy, Mountain View, Los Altos, Sunnyvale, San Jose, and County of Santa Clara incorporate relevant projects into their relevant planning documents as the documents are updated, and incorporate them into their Capital Improvement Programs per their local practices.

Responsible party: VTA Bicycle & Pedestrian Program and VTA BPAC; Timeframe: one year

- Provide an overview (written and/or presentation) of the Plan, relevant recommended projects, and implementation strategies to California Walks, SPUR, TransForm, the Silicon Valley Bicycle Coalition, Traffic Safe Communities Network, and other interested advocacy groups and community organizations to build broad awareness of the plan. *Responsible party: VTA Bicycle & Pedestrian Program; Timeframe: ongoing*
- Actively seek grant funding opportunities for the advancement of VTAled recommended projects. Responsible party: VTA Bicycle & Pedestrian Program, with input from Member Agencies and VTA BPAC;

Timeframe: ongoing

Strategy 4: Monitor progress and proactively seek new areas for improvement

 Provide cities and the County with Focus Area identification methodology and associated GIS files in order to assist agencies in identifying their own Focus Areas. *Responsible party: VTA Bicycle & Pedestrian Program; Timeframe: one year*

- Report the progress Member Agencies and VTA have made in implementing pedestrian improvements recommended in the Plan. Report to be shared with VTA Bicycle and Pedestrian Advisory Committee, VTA Committee for Transportation Mobility and Accessibility, and VTA Technical Advisory Committee. Responsible party: VTA Bicycle & Pedestrian Program, with assistance from VTA Project Development Department and input from Member Agency staff; Timeframe: ongoing, first report in 18 months
- Report the progress made on the goals and objectives of the implementation plan and make revisions to goals as appropriate. Responsible party: VTA Bicycle & Pedestrian Program; Timeframe: ongoing, first report in 18 months
- Periodically update the Plan Focus Area analysis to identify new Focus Areas, and as needed, conduct associated field work and project identification for up to five additional Focus Areas. Responsible party: VTA Bicycle & Pedestrian Program; Timeframe: five years

To understand the VTA customer experience of walking to transit stops, VTA developed and distributed a survey. The customer survey was designed in both short and long versions. The long version was published online and in hard copies, and provided in English and Spanish. The short version of the survey was printed as a prepaid postcard and was placed inside buses that serve popular bus lines in the Focus Areas. It was provided in English, Spanish, and Vietnamese.

The short and long survey instruments are shown on the next several pages.

The short version of the survey was printed as a prepaid postcard and placed inside buses that serve popular bus lines in the Focus Areas: lines 22, 23, 25, and community routes 14 and 19 in Gilroy. It consisted of three open-ended questions, and was printed in English, Spanish, and Vietnamese. It also included a link to an online version of the long survey. One thousand short form postcard surveys were distributed.

The long version was published online and in hard copies, and advertised through VTA's social media accounts, distributed at VTA's customer service center in downtown San Jose, and provided to the VTA/County Bicycle and Pedestrian Advisory Committee.

VTA advertised the survey for two months during the summer of 2015. VTA received 475 responses. Out of these 475 responses, 371 identified specific locations in Santa Clara County that need improvement. The remaining 104 responses were general comments about transit stop facilities and access to stops. **Figure A-1** maps the locations where specific concerns were identified.

VTA provided the raw survey responses and Geographic Information System (GIS) files used to make the map in **Figure A-1** to Member Agency staff so they can incorporate the information into local planning efforts.



Figure A-1: Locations in Santa Clara County identified by survey respondents as needing pedestrian improvements

Long Form Survey Instrument





bus stop or train station could be improved. Your answers Most people who take VTA walk to their bus stop or train will help VTA create a Pedestrian Access to Transit Plan station. VTA would like to learn how your walk to the VTA will use this plan to work with cities to improve pedestrian access to bus stops and train stations.



see improvements made for pedestrians. Where is the location of Think about a bus stop or train station where you would like to this stop or station that you like to tell us about? ÷-

Stop or station Route number 2. When you walk to and from this bus stop or train station, is there a sidewalk the entire way?

- Yes, there is a paved sidewalk the entire way
 No, there are sections where the sidewalk is missing
 No, there is no sidewalk the entire way
- 3. Think about your walk to or from this bus stop or train station. How true are these sentences for you?

	Always	Sometimes	Never	N/A
It is easy to cross streets on my way to the bus stop or train station.				
There are crosswalks where I need them.				
There are traffic signals where I need them.				
I only wait for a short time before the walk signal turns on for me.				
I have enough time to cross the street before the "Don't Walk" signal turns on for me.				
I have to walk a long way before I get to a crosswalk.				
Cars will stop and let me cross the street.				

Do you feel safe from cars when you walk to and from this bus stop or train station? 4.

Almost Always

Never Sometimes

Never Sometimes Almost Always

Part 2: Let us know how your walk to this bus stop or train station can be improved

- If you could change THREE THINGS about your walk to and from the bus stop or train station what would you change? (Check only three.)
- Nothing, the walk is fine
- Build a sidewalk where there is none
- Wider sidewalk
- Install bench or seat along the way that I can rest on
- wheelchairs and strollers Ramps at corners for
- The walk signal gives more time to cross the street
- Less time waiting at traffic lights
- New crosswalk to cross the street
- Safer street crossings
- Slower cars

- Fewer cars
- Install shade at the station or stop that protects me from rain and sun
- **Better lighting**
- **Cleaner** streets
- Less crime
- More people and activities on the street
- More places to visit/shop on the way
- Other:

for walking to the bus stop or train station? What would you like 7. Are there specific locations that you would like to see improved to see changed?

No
 Yes (please include location, problem, and any solutions):

(continued)

- use ability to get to or transit? (You may choose more than one.) 8. Do you have a disability that affects your
- ٥
- Yes, I am deaf or have serious difficulty hearing
- Yes, I am blind or have serious difficulty seeing, even when wearing glasses
- Yes, I have serious difficulty walking or climbing stairs
- Yes, I have a cognitive disability
- Yes, I have another disability that is not listed here
- Prefer not to answer
- 9. I identify my gender as:
- Other (please specify) Female Male
 - Prefer not to answer
- 10. What is your age?

D 55-64	65 or older	Drefer not to a
D 25-34	3 5-44	d 45-54
13 and under	1 4-17	1 8-24

nswer

- 11. What is your race/ethnicity? (You may choose more than one.)
- Hispanic/Latino

Native Indian or Alaska Native

Racially mixed

- African American/Black
 - Asian
- Prefer not to answer White/Caucasian
- Native Hawaiian or Pacific Islander

If you would like to tell us about another bus stop or train station you can fill in more than one survey.

Short Form Survey Instrument



Most people who take VTA walk to their bus stop or **Pedestrian Access to Transit Plan**



You can fill in a longer version of the survey at this address: www.surveymonkey.com/r/VTAPedPlan

train station. VTA would like to learn how your walk to the bus stop or train could be improved. Your answers will help VTA create a Pedestrian Access to Transit Plan. VTA will use this plan to work with cities to improve pedestrian access to bus stops and train stations.	Plan de Tránsito para Acceso de Peatones La mayor parte de las personas que toman VTA caminan a su parada de autobuses o estación de tren. VTA desearía saber cómo puede hacer que mejore su caminata hacial la parada de autobus es o estación de tren. Sus respuestas ayudarán a VTA a crear un Plan de Tránsito para Acceso de Peatones. VTA usará este plan para trabajar con las ciudades y mejorar el acceso peatonal a las paradas de autobuses y las estaciones de tren.	Đường vào khu vực vận chuyển của người đi bộ Hấu hết những người sử dụng VTA đi bộ đến trạm xe buýt hay xe điện. VTA muốn tìm cách có thể để cải thiện việc đi bộ của bạn đến trạm xe buýt hay xe điện. Câu trả lời của bạn sẽ giúp VTA xáy dựng đường vào khu vực vận chuyến



bạn sẽ giúp VTA xây dựng đường vào khu vực vận chuyển của người đi bộ. VTA sẽ sử dụng chương trình này để làm việc với các thành phố nhằm cải thiện cách đi bộ đến các trạm xe buýt và xe điện của hành khách.

	WE WANT YOUR INPUT
	If you could change anything about your walk to and from your bus stop or train station what would you change?
	Where is the location of this bus stop or train station that you like to tell us about?
	Route Station Deadline to submit your responses is August 21, 2015
	Si usted pudiera cambiar cualquier cosa sobre su caminata hacia y desde su parada de autobuses o estación de tren, ¿qué cambiaría?
	¿Dónde está la ubicación de esta parada de autobuses o estación de tren de la que desearía comentarnos?
	RutaEstaciónEstación El plazo para enviar sus respuestas es el 21 de Agosto de 2015
	Nếu bạn có thể thay đối bất cứ điều gì về việc đi bộ của bạn đến và từ trạm xe buýt hoặc xe điện của bạn, những gì bạn sẽ thay đối?
	Đầu là vị trí của trạm xe buýt hoặc xe điện mà bạn muốn nói với chúng tôi ?
98109051	Lộ trình Trạm Trạm Hạn chót để gử phản hối của bạn là ngày 21 tháng 8 năm 2015

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BUSINESS REPLY MAIL FIRST-CLASS MAIL PERMIT NO. 1009 SAN JOSE CA

POSTAGE WILL BE PAID BY ADDRESSEE

CLARA

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SAN JOSE CA 95134-9954

NO POSTAGE NECESSARY IF MAILED

IN THE UNITED STATES A comfortable and safe pedestrian environment includes the following design elements and design characteristics:

- Sidewalks sized and designed to accommodate:
 - Expected pedestrian volumes for through travel;
 - Transit stop amenities and space for boarding and alighting;
 - Space for other activities (i.e. cafés, seating; shopping etc.);
 - Space for elements needed for buffering pedestrians from adjacent moving traffic (i.e. consistent rows of street trees, landscape strips or planters); and,
 - Space for potentially desired green infrastructure elements for the management of stormwater runoff from public rights-of-way.
- · Number and width of driveways reduced as feasible;
- Sidewalk-adjacent parking lots buffered and screened with low walls, greened fences and/or landscaping;
- General and pedestrian-scale lighting for well-lit sidewalks and access routes to bus stops;
- Crosswalks at intersections and mid-block locations provided at convenient intervals;
- Crosswalks designed according to current best practices, including crosswalks at freeway off ramps;
- Designed with adjacent built context in mind (buildings with active frontages along sidewalk edge, buildings with deep setbacks, parking lots, landscaping/parks) and,
- · Designed to accommodate passengers of all ages and abilities.

For any specific location, the final sidewalk width and design depend on balancing a number of factors, including pedestrian volumes, sidewalk-adjacent (ground floor) land use and spatial needs for buffering elements, green infrastructure, and pedestrian and transit amenities. See the VTA *Pedestrian Technical Guidelines*, the VTA *Community Design & Transportation Manual* and local Complete Streets design guidelines for recommendations for details on the design of pedestrian-friendly streets.

At bus stops, a comfortable and safe transit passenger environment includes the following design elements and design characteristics:

- Waiting space/passenger pad sized to accommodate expected passenger volumes and recommended amenity range;
- Circulation space dimensioned to accommodate passenger circulation in, out and past the bus stop area (pedestrian through movement);
- Stop amenities for seating, shade and shelter, transit and context information, trash collection of a range recommended for Basic, Core and Major stops;¹
- A well-lit bus stop area; and,
- Design that accommodates passengers of all ages and abilities.

The VTA *Transit Passenger Environment Plan* recommends bus stop amenities and provides design guidelines for the layout of bus stops for a broad range of conditions.

The following table describes pedestrian improvements that can improve the safety, comfort, and convenience of people walking to and from transit. These types of improvements were recommended throughout the Focus Areas identified in Pedestrian Access to Transit Plan. Example photos are provided for some of the items following the table.

¹ Based on the *Transit Passenger Environment Plan,* "Basic stops" defines as those with fewer than 40 weekday boardings, "Core stops" defines as those with 40 to 199 weekday boardings and "Major stops" defines as those with 200 or more weekday boardings.

Measure	Description	Benefits	Application	Photo
Traffic Control Cou	Intermeasures			
Pedestrian Hybrid Beacon or PHB (Also known as High Intensity Activated Crosswalk, or HAWK Signal)	Pedestrian Hybrid Beacons (PHB's) are pedestrian- actuated signals that combine a beacon flasher and a traffic control signal. A PHB is darker until a pedestrian actuates it to stop traffic so the pedestrian can cross the street. When actuated, the PHB displays a yellow warning followed by a solid red light. During pedestrian clearance, the PHB shows a flashing red "wig-wag" pattern until the clearance interval has ended and the signal goes dark.	Reduces pedestrian-vehicle conflicts. Can be combined with curb extensions where parking lanes are present.	Useful in areas where it is difficult for pedestrians to find gaps in automobile traffic to cross safely, but where normal signal warrants are not satisfied. Appropriate for roads with multiple lanes in each direction with daily vehicle traffic over 10,000.	1
Rectangular Rapid Flash Beacon or RRFB (Stutter Flash)	Rapid flashing yellow LED lamps are installed on overhead signs, in advance of the crosswalk or at the entrance to the crosswalk. The beacons may be push-button activated or activated with pedestrian detection. When activated the shutter pattern is reminiscent of an emergency vehicle flash.	Initial studies suggest the stutter flash is very effective in increasing driver yielding behavior. Solar panels reduce energy costs associated with the device.	Appropriate for roads with multiple lanes in each direction.	2
High-Visibility Signs and Crosswalks	High-visibility markings include a family of crosswalk striping styles including the "ladder" style. High- visibility fluorescent yellow-green signs may be posted at uncontrolled crossings to increase driver awareness of pedestrian.	Multi-stripe treatments provide greater visibility than traditional crosswalks	Beneficial in areas with high pedestrian activity, as near schools, and in areas where travel speeds are high and/ or visibility is low.	3
In-Street Pedestrian Crossing Signs	This measure involves posting regulatory pedestrian signage on lane edge lines and road centerlines. The in-street pedestrian crossing sign may be used to remind road users of laws regarding right of way at an unsignalized pedestrian crossing. The legend YIELD TO may be used in conjunction with the pedestrian crossing symbol.	This measure is highly visible to motorists and has a positive impact on pedestrian safety at crosswalks.	Mid-block crosswalks, unsignalized intersections, low- speed areas, and two-lane roadways are ideal for this pedestrian treatment.	
Advanced Yield Lines	Standard white yield limit lines and "shark's teeth" are placed in advance of marked, uncontrolled crosswalks.	This measure increases the pedestrian's visibility to motorists, reduces the number of vehicles encroaching on the crosswalk, and improves general pedestrian conditions on multiple lanes in each direction roadways. It is also an affordable option.	Useful in areas where pedestrian visibility is low and in areas with aggressive drivers, as advance limit lines will help prevent drivers from encroaching on the crosswalk. Addresses the multiple-threat collision on roads with multiple lanes in each direction.	

Measure	Description	Benefits	Application	Photo
Geometric Treatme	ents			
Road Diet (aka Lane Reduction)	The number of travel lanes are reduced and replaced with a combination or wider sidewalks, bicycle lanes, vehicle parking, or converting parallel parking to angled or perpendicular parking.	This is a good traffic calming and pedestrian safety tool, particularly when combined with curb extensions and/ or raised median islands. By reducing the number of lanes a pedestrian must cross, this measure reduces the number of potential vehicle-pedestrian conflicts. Road diets can also slow speeds, reducing the severity of pedestrian collisions. Wider sidewalks can be used to improve comfort and quality of the pedestrian realm by accommodating trees, landscape buffers, and potential street furnishings.	Roadways with surplus roadway capacity (typically those with multiple lanes in each direction with less than 15,000 to 20,000 ADT: Average Daily Traffic) and high bicycle volumes, and roadways that would benefit from traffic calming measures.	
Median Refuge Island	Raised islands are placed in the center of a roadway, separating opposing lanes of traffic. Median refuge islands have cutouts for accessibility along the pedestrian path.	This measure allows pedestrians to focus attention on each direction of traffic separately. It provides pedestrians with a better view of oncoming traffic and allows drivers to see pedestrians more easily. It can also act as a supplement to additional pedestrian tools.	Recommended for roads with multiple lanes in each direction wide enough to accommodate an ADA-accessible median. VTA's <i>Pedestrian Technical Guidelines</i> provide additional design specifications.	
Curb Extension	Also known as a pedestrian bulb-out, this traffic- calming measure is meant to slow traffic and increase driver awareness of pedestrians. It consists of an extension of the curb into the street, making the pedestrian space (sidewalk) wider.	Curb extensions narrow the distance that a pedestrian has to cross and increase the sidewalk space at corners and mid- block crossings. The additional space can be used for landscaping, seating, or bicycle parking. Curb extensions also encourage drivers to turn more slowly.	Due to the high cost of installation, this tool would be most suitable on streets with high pedestrian activity, on-street parking, and infrequent (or no) curb-edge transit service. It is often used in combination with crosswalks or other markings. VTA's <i>Pedestrian</i> <i>Technical Guidelines</i> provide additional design specifications. Curb extensions must be designed so as not to impede bicycle travel.	4
Reduced Curb Radii	The radius of a curb can be reduced to require motorists to make a tighter turn.	Smaller curb radii at street corners narrow the distance that pedestrians have to cross and increase space available to pedestrians and streetscape elements. Like curb extensions, reduced curb radii reduce traffic speeds and increase driver awareness, but can be less difficult and less expensive to implement.	This measure is beneficial on streets with high pedestrian activity and on-street parking. It is more suitable for wider roadways and roadways with low volumes of heavy truck traffic. VTA's <i>Pedestrian</i> <i>Technical Guidelines</i> provide additional design specifications.	

Measure Curb Ramps	Description ADA compliant curb ramps are sloped ramps that are constructed at the edge of a curb (normally at intersections) as a transition between the sidewalk and a crosswalk. Truncated domes shall be included whenever curb ramps are added or rebuilt.	Benefits Curb ramps provide easy access between the sidewalk and roadway for people using wheelchairs, strollers, walkers, crutches, handcarts, bicycles, and also for pedestrians with mobility impairments who have trouble stepping up and down high curbs.	Application Curb ramps must be installed at all intersections and mid-block locations where pedestrian crossings exist, as mandated by federal legislation (1973 Rehabilitation Act and 1990 Americans with Disabilities Act and the California Building Code-Title 24). Where feasible, separate directional curb ramps for each crosswalk at an intersection should be provided rather than having a single ramp at a corner for both crosswalks.	Photo
Raised Crosswalk	A crosswalk whose surface is elevated above the travel lanes.	Raised crosswalks attract drivers' attention; encourage lower travel speeds by providing visual and tactile feedback when approaching the crosswalk and crossing the street.	Appropriate for roadways with multiple lanes in each direction, roadways with lower speed limits, and roadways with high levels of pedestrian activity, such as near schools, shopping malls, etc. Local fire and police departments should be consulted to determine if raised crosswalks are compatible with emergency response times.	
Improved Right-Turn Slip-Lane Design	Right-turn slip lanes (aka channelized right-turn lanes) are separated from the rest of the travel lanes by a porkchop-shaped striped area. This measure separates right-turning traffic and streamlines right-turning movements. Improved right-turn slip lanes provide pedestrian crossing islands within the intersection and are designed to optimize the right-turning motorist's view of the pedestrian and of vehicles to his or her left.	This measure increases pedestrian safety by reducing pedestrians' crossing distance and turning vehicle speeds.	Appropriate for intersections with high volumes of right- turning vehicles. VTA <i>Bicycle Technical Guidelines</i> provides additional design specifications.	
Pedestrian Access	s and Amenities			
Marked Crosswalk	Marked crosswalks should be installed to provide designated pedestrian crossings at major pedestrian generators, crossings with significant pedestrian volumes (at least 15 per hour, per California MUTCD), crossings with high vehicle-pedestrian collisions, and other areas based on engineering judgment.	Marked crosswalks provide a designated crossing, which may improve walkability and reduce jaywalking.	On roads with multiple lanes in each direction and more than 10,000 vehicles per day, marked crosswalks should be installed in conjunction with enhanced crosswalk treatments such as bulb outs, raised medians, RRFB's, or Pedestrian Hybrid Beacons.	

Measure Contrasting or Special Paving Materials	Description Pavers and colored concrete treatments or patterned thermoplastic asphalt inlays can be constructed to create a contrasting or patterned pedestrian crosswalk that is visually conspicuous to drivers and pedestrians alike.	Benefits Highly visible to motorists, this measure provides a visual cue to motorists and creates a clearly delineated space for pedestrians. It also aesthetically enhances the streetscape and can be used to create local identity.	Application Appropriate for areas with high volumes of pedestrian traffic and roadways with low visibility and/or narrow travel ways, as in downtown areas, commercial districts, main streets and the centers of smaller cities.	Photo
Accessibility Upgrades	Treatments such as audible pedestrian signals and accessible push buttons should be installed at crossings to accommodate disabled pedestrians. To comply with ADA requirements, truncated domes should also be included whenever curb ramps are added or rebuilt.	Improves accessibility of pedestrian facilities for all users.	Accessibility upgrades should be provided for all pedestrian facilities per local ADA programs.	
Pedestrian Countdown Signal	Displays a "countdown" of the number of seconds remaining for the pedestrian crossing interval. In some jurisdictions the countdown includes the walk phase. In other jurisdictions, the countdown is only displayed during the flashing don't walk phase.	Increases pedestrian awareness and allows people the ability to make a safer decision about entering or walking through a crosswalk.	The 2014 California MUTCD (Revision 1) requires that new signals include a pedestrian countdown phase. When upgrading existing facilities with countdown signals, new signals should be prioritized for areas with pedestrian activity, roadways with high volumes of vehicular traffic, roadways with multiple lanes in each direction, and areas with elderly or disabled persons (who may walk slower than other pedestrians).	5
Pedestrian Access through Commercial Parking Lots	Dedicated pedestrian paths through landscaping and parking lots at commercial areas	Designated pedestrian walkways through parking lots improve safety and comfort by separating pedestrians from vehicles using site driveways. Walkways are made more legible and parking lots more sustainable if they are accompanied by tree planting and other landscaping.	Appropriate for existing commercial development where destinations are separated from sidewalk by parking lots and accessed via driveways.	6
Pedestrian Adaptive Signal	Pedestrian adaptive signals extend the walk phase when a pedestrian is detected in the crosswalk.	Allows longer crossing time for pedestrians entering during the walk phase or countdown phase. It reduces motor vehicle delay when pedestrians are not present.	Appropriate for crosswalks where pedestrians must cross long distances across roadways with high traffic volume and multiple lanes in each direction. Santa Clara County Roads and Airports Department has installed pedestrian adaptive signals at some intersections within County jurisdiction. More information and an informational video about Santa Clara County's project is available at www.sccgov.org/ sites/RDA.	

Measure Pedestrian-Scale Lighting	Description Pedestrian-scale light fixtures range in height between 12 and 18 feet (to light source) and can be stand- alone or attached to taller roadway light fixtures (ideally of the same style).	Benefits Pedestrian-scale light fixtures provide light to areas of the pedestrian realm otherwise left underlit by standard roadway lighting. They also enhance streetscape aesthetics and community identity, and encourage the nighttime usage of sidewalks, restaurants and other businesses as well as transit.	Application Along routes used for access to transit, safe routes to school, and along other routes or at nodes with high volumes of pedestrians, such as main streets and commercial districts.	Photo
Streetscape Impro	vements			
Landscaped Buffer/ Rows of Trees	Planting strip, preferably including a row of shade trees, between the clear walking space of sidewalks and vehicle travel lanes.	Provides a physical separation between the pedestrians and moving traffic and increases pedestrian comfort. Trees provide additional comfort by providing shade on hot days.	Landscaped buffers and rows of trees are especially beneficial on streets with high vehicle volumes and high traffic speeds.	
Special Cases				
Pedestrian Access at Interchanges	Best practices for pedestrian access at interchanges include high-visibility crosswalk striping and pedestrian crossing signage, advance yield lines, pedestrian-scale lighting, designing ramp geometries to encourage slower vehicle speeds at crosswalks, and orienting on-and off-ramps at right angles to local streets.	Enhanced pedestrian access at freeway on- and off-ramps improves pedestrian safety and comfort at interchanges.	Appropriate at freeway on- and off-ramps on streets with existing pedestrian facilities. In 2009, VTA Board of Directors adopted a policy for multi-modal design approach on all future roadway improvement projects as feasible, including projects within the State right of way. This policy was modeled on the Tully Rd/US 101 interchange redesign project.	
Pedestrian Access at Rail Crossings	Best practices for pedestrian access at rail crossings include visual and audible warnings, swing gates and crosswalks, fencing along the tracks to restrict pedestrian access and safe refuge areas at wide crossings.	Formalizing and channeling pedestrian access at rail crossings reduces the risk of collision and makes walking more comfortable.	These treatments can be adapted for use at light rail and heavy rail tracks.	7
Tactical/ Interim Design Treatments	Design interventions that can be implemented in little time and at low cost. Examples: moveable planters, parklets, and roadway striping.	Tactical or interim design treatments allow communities to test streetscape and roadway improvements and make design changes before committing substantial funds to the project.	Appropriate for streetscape improvements, some unsignalized crossings, road diets, curb extensions and minor intersection improvements.	
Public Art	Public art (sculptures, murals, light installations, and visual interest added to street furniture such as planters, benches, etc.) can be incorporated into pedestrian and streetscape improvements.	Public art can add visual interest and human scale to spaces used by pedestrians and act as landmarks that define locations in the public realm.	Public art can be integrated into street-adjacent open spaces, paving materials, parklets, freeway underpasses and overpasses, traffic circles, roundabouts and medians.	

Measure

Wayfinding

Description

Wayfinding improvements include both active wayfinding elements, such as signs and maps, and passive wayfinding elements, which are design elements (paths, landscaping, etc.) that help orient users toward destinations.

Benefits

Wayfinding improvements help pedestrians to orient themselves in new spaces and find their destinations quickly, improving the pedestrian experience and making walking more attractive.

Application

Wayfinding is especially appropriate in complex environments and around transit hubs.

Photo



Pedestrian Hybrid Beacon (High Intensity Actuated Crosswalk, or HAWK Signal)



Rectangular Rapid Flash Beacon (Stutter Flash)



High-Visibility and Crosswalk



Curb Extension



Pedestrian Countdown Signal



Pedestrian Access to Commercial Parking Lots



Pedestrian Access at Rail Crossings, Credit: ZGF, VTA Light Rail Enhancement Best Practices draft memorandum, November 2015.

Appendix C: List of potential funding sources for identified projects

Funding Program or Source	Eligible Projects	Grantor/Administrator	Timing/Cycle & Example of Available Amount	VTA Staff Notes
Active Transportation Program State and Regional (ATP)	Bicycle and pedestrian infrastructure and non- infrastructure projects that reduce greenhouse gas, increase safety, enhance public health, focus on disadvantaged communities	Caltrans (state) MTC (regional)	Annual program (three cycles have been released since 2014) \$360 M in 2014 \$350 M in 2015 \$240 M in 2016	High priority for disadvantaged communities so not very competitive for most jurisdictions in Santa Clara County. Particularly true for the State program. The median income level in Santa Clara County is higher than the median level in State.
For more info visit: <u>www.dot.ca.gov/hq/LocalPro</u>	grams/atp/			
Highway Safety Improvement Program (HSIP)	Projects that reduce traffic fatalities and serious injuries	Federal Highway Administration	Annually \$2.3 B in 2013, nationwide \$2.4 B in 2014, nationwide \$1,017,600,000, FY 2016- 2020, Statewide	
For more info visit: https://safety.fhwa.dot.gov/hsip/				
Priority Development Area (PDA) Planning Grants	Preliminary or advance planning for projects within Priority Development Areas	Federal Highway Administration VTA is the program coordinator	Every 4 to 5 years FY 2012-13 to FY 2015-16: \$5.3 M for Santa Clara County FY 2018-19 to FY 2021-22: \$2 M for Santa Clara County	Projects must serve an adopted Priority Development Area.

For more info visit: <u>www.vta.org/projects-and-programs/call-for-projects</u>
Funding Program or Source	Eligible Projects	Grantor/Administrator	Timing/Cycle & Example of Available Amount	VTA Staff Notes	
One Bay Area Grant (OBAG): Surface Transportation Block Grant Program (STBGP), Congestion Mitigation and Air Quality Improvement (CMAQ) Program	Bicycle and pedestrian projects, ITS, transportation demand management, multi-modal transportation investment	Federal Highway Administration VTA is the program coordinator	Every 4 to 5 years FY 2018-19 to FY 2021-22: \$45 M for Santa Clara County	Projects must serve an adopted Priority Development Area.	
For more info visit: www.vta.org/projects-and-programs/call-for-projects					
Transportation Fund for Clean Air (TFCA) Regional/County Programs	Bicycle and pedestrian projects, trip reduction projects, clean air vehicles and infrastructure	Bay Area Air Quality Management District/VTA	Annually \$2.4 M FY 2014-15 for Santa Clara County \$2.2M FY 2015-16 for Santa Clara County \$2.2 M FY 2016-17 for Santa Clara County	Funds capital implementation phase only. Projects must be shovel-ready and able to be delivered in 2 to 3 years.	
For more info visit: www.vta.org/projects-and-programs/call-for-projects or www.baaqmd.gov/grant-funding/public-agencies/regional-fund					
Sustainable Transportation Planning Grant Program	Transportation planning related activities with focus on sustainability, preservation, mobility, safety, innovation,	Caltrans	Annually \$8.4 M FY 2016-17, statewide \$9.3 M FY 2017-18, statewide	Maximum funding request is \$500,000.	

For more info visit: www.dot.ca.gov/hq/tpp/grants.html

economy, health, and

equity

Funding Program or Source	Eligible Projects	Grantor/Administrator	Timing/Cycle & Example of Available Amount	VTA Staff Notes
Vehicle Emissions Reductions Based at Schools (VERBS)	Infrastructure projects; bicycle and pedestrian facilities, bicycle storage, traffic calming measures.	Federal Highway Administration VTA is the program coordinator	Every 4 to 5 years FY 2012-13 to FY 2015-16: \$5.38 M for Santa Clara County FY 2018-19 to FY 2021-22: \$6.8 M for Santa Clara County	Specific to safe routes to school.
For more info visit: <u>www.vta.org/projects-and-projects-a</u>	rograms/call-for-projects			
Transportation Development Act Article 3	Construction or engineering of a bicycle or pedestrian capital project. Maintenance of a multi- purpose path that is closed to traffic. Bicycle safety education. Development of comprehensive bike/ped plans. Restriping bike lanes.	Caltrans, VTA is the program coordinators	Annual. FY 2014/15 \$532,019 competitive for BEP program.	 75% of TDA funds are distributed to Member Agencies by formula based on their population, with funding priorities set by Member Agencies. VTA dedicates 25% of TDA3 countywide funding to development of the countywide Bicycle Expenditure Program. An additional \$150,000 annually funds pedestrian projects on the County Expressways
For more info visit: http://www.vta.org/projects-and-programs/call-for-projects				
Community Development Block Grants (CDBG)	Some public facilities improvements such as sidewalks	Department of Housing and Community Development		Not less than 70 percent of CDBG funds must be used for activities that benefit low- and moderate-income persons.
For more info visit: https://portal.hud.gov/hudportal/HUD?src=/program_offices/comm_planning/communitydevelopment/programs				

Funding Program or Source	Eligible Projects	Grantor/Administrator	Timing/Cycle & Example of Available Amount	VTA Staff Notes	
Developer or Business Contribution	Multi-modal transportation projects	Member Agencies or VTA		Depending on circumstances, legal nexus requirements may limit locations of improvements; some contributions may be subject to time limits per Assembly Bill 1600.	
Development Impact Fee	Multi-modal transportation projects	Member Agencies or VTA		Depending on circumstances, legal nexus requirements may limit locations of improvements; some contributions may be subject to time limits per Assembly Bill 1600.	
2016 Measure B	Multi-modal transportation projects	VTA	Assumed \$6.5 B revenue in 2016 dollars for the next 30 years. The bicycle and pedestrian allocation for 30 years is \$250 M in 2016 dollars. Pedestrian Access to Transit Plan is eligible to compete for the 2016 Measure B.	Measure B passed in November 2016. Funding program to be developed as of September 2017.	
For more info visit: <u>www.vta.org/measure-b-2016</u>					
Lifeline Transportation Program	Mobility and accessibility improvement projects in low-income communities; project examples: transit stop improvements, pedestrian and bicycle access improvements, transportation services for	VTA is the program administrator	In Bay Area, 224 projects funded during the first three cycles of the Lifeline program for the total value of \$190 million dollars. For Cycle 4 (FY 2013-14 through FY 2015- 16), \$1,937,427 from Job Access and Reverse	Minimum local match for capital projects is 20%.	

Funding Program or Source	Eligible Projects	Grantor/Administrator	Timing/Cycle & Example of Available Amount	VTA Staff Notes
	seniors and children, community shuttles, etc.		Commute (JARC) and \$6,771,361 from State Transit Assistance (STA) programs funds were available.	
Local /Capital Improvement Programs (may include developer or business contribution and development impact fee)	Bicycle, pedestrian, streetscape, roadway improvements, etc.	Member Agencies	Varies based on Member Agency's available budget and local priorities.	

Acknowledgments

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